

MID-CONNECTICUT PROJECT MUNICIPAL ADVISORY COMMITTEE DRAFT MINUTES JUNE 2, 2011

The Mid-Connecticut Project Municipal Advisory Council ("MAC") held a special meeting on June 2, 2011, at the CRRA Trash Museum, 211 Murphy Road, Hartford, Connecticut.

PARTICIPATING MUNICIPALITIES AND THEIR REPRESENTATIVES:

Town	First Name	Last Name	Title/Proxy
Avon	Richard	Barlow	Proxy for Town Manager Brandon Robertson
Barkhamsted	Donald	Stein	First Selectman
Bloomfield	John	Adams	Proxy for Mayor Sydney Schulman
Bolton	Bonnie	Therrien	Proxy for First Selectman Robert Morra
Canton	Richard	Barlow	First Selectman
Chester	Thomas	Marsh	First Selectman
Clinton	Timothy	Griswold	Proxy for First Selectman William Fritz
Colebrook	Susan	Dyer	Proxy for First Selectman Thomas McKeon
Cornwall	Ralph	Eno	Proxy for First Selectman Gordon Ridgway
Cromwell	John	Flanders	First Selectman
Deep River	Timothy	Griswold	Proxy for First Selectman Richard Smith
Durham	Ralph	Eno	Proxy for First Selectman Laura Francis
East Granby	John	Adams	Proxy for First Selectman James Hayden
East Hartford	Marcia	Leclerc	Mayor (on telephone)
Essex	Timothy	Griswold	Proxy for Town Manager Philip Miller
Farmington	Richard	Barlow	Proxy for Town Manager Kathleen Eagen
Glastonbury	Michael	Bisi	Proxy for Town Manager Richard Johnson
Goshen	John	Krukar	Proxy for First Selectman Robert Valentine (on telephone)
Granby	John	Adams	First Selectman
Haddam	Ralph	Eno	Proxy for First Selectman Paul DeStefano
Hartford	Robert	Painter	Proxy for Mayor Pedro Segarra
Harwinton	Susan	Dyer	Proxy for First Selectman Frank Chiaramonte
Hebron	Bonnie	Therrien	Town Manager
Killingworth	Catherine	Iino	First Selectman
Litchfield	Donald	Stein	Proxy for First Selectman Leo Paul
Lyme	Ralph	Eno	First Selectman
Manchester	Brooks	Parker	Proxy for Town Manager Scott Shanley
Middlebury	Thomas	Gormley	First Selectman
Middlefield	Ralph	Eno	Proxy for First Selectman Jon Brayshaw
Naugatuck	Sheila	Baummer	Proxy for Mayor Robert Mezzo
New Hartford	Donald	Stein	Proxy for First Selectman Daniel Jerram
Newington	John	Salomone	Town Manager
Norfolk	Susan	Dyer	First Selectman, M-CPMAC Vice-Chairman
Old Lyme	Timothy	Griswold	First Selectman
Old Saybrook	Timothy	Griswold	Proxy for First Selectman Michael Pace
Oxford	Wayne	Watt	Proxy for First Selectman Mary Ann Drayton-Rogers
Portland	Susan	Bransfield	First Selectman
Rocky Hill	Larrye	deBear	Proxy for Town Manager Barbara Gilbert
Roxbury	Barbara	Henry	First Selectman (on telephone)
Salisbury	Ralph	Eno	Proxy for First Selectman Curtis Rand

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Town	First Name	Last Name	<u>Title/Proxy</u>
Sharon	Ralph	Eno	Proxy for First Selectman Douglas Humes
Simsbury	Thomas	Roy	Proxy for First Selectman Mary Glassman
Southbury	Wayne	Watt	Proxy for First Selectman Bill Davis
Tolland	Steven	Werbner	Town Manager
Torrington	Ryan	Bingham	Mayor, M-CPMAC Chairman
Waterbury	Timothy	Griswold	Proxy for Mayor Michael Jarjura
Westbrook	Timothy	Griswold	Proxy for First Selectman Noel Bishop
Wethersfield	Jeff	Bridges	Town Manager
Windsor Locks	John	Adams	Proxy for First Selectman Steven Wawruck

CRRA MANAGEMENT ATTENDEES:

Thomas D. Kirk, President, Ex-Officio Member

Paul Nonnenmacher, Director of Public Affairs, CRRA Liaison

Peter W. Egan, Director of Operations & Environemtal Affairs

Marianne Carcio, Administrative Assistant

Ronald Gingerich, Manager of Development, Environmental Compliance & Information Technology

James P. Bolduc, Chief Financial Officer

Laurie Hunt, Managing Director of Legal Affairs

Thomas D. Ritter

Peter Boucher

Alan Curto

MEMBERS OF THE PUBLIC PRESENT:

Patricia Shea, Southeastern Connecticut Regional Resource Recovery Authority; Jerry Tyminski, Southeastern Connecticut Regional Resource Recovery Authority; Don Mara, Sandler & Mara; Steve Diaz, Covanta Energy; Cheryl Thibeault, Covanta Energy; Joe Perrelli, Council of Governments of the Central Naugatuck Valley;

1. CALL TO ORDER

Municipal Advisory Committee Vice Chairman Susan Dver called the meeting to order at 1:43 p.m.

2. PLEDGE OF ALLEGIANCE

Those in attendance stood and recited the Pledge of Allegiance.

3. ROLL CALL

Mr. Nonnenmacher called the roll and announced that 47 members were in attendance, participating by telephone or represented with valid proxies, and thus a quorum was present.

4. DISCUSSION AND POSSIBLE ACTION ON PROPOSED CHANGES TO GOVERNANCE OF CRRA

Mr. Stein reported on the activities of the Governance Committee. He said during the Connecticut Council of Small Towns event at the Capitol on May 26 Sen. Kevin Witkos invited him, **Mr. Barlow**, **Ms. Dyer** and Thomas McKeon, first selectman of Colebrook, to meet Sen. John Fonfara, who had appeared before the MAC May 18 to discuss legislation intended to change the structure of CRRA's Board of Directors. He said their discussion produced language that mimics language approved by the

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MAC, but does not guarantee a seat on the board for Hartford as had been agreed to by the MAC, and creates a subset of the board which would have management authority over the Mid-Connecticut Project. He apologized for bringing this language to the MAC on short notice. (See attached language dated June 1, 2011.)

Ms. Dyer asked whether this new structure would impact the contract CRRA signed with NAES Corporation to manage the Mid-Connecticut trash-to-energy plant. **Mr. Stein** said he did not think so.

Mr. Eno asked whether a vote on this new language would be taken at this meeting. **Ms. Dyer** said she did not think a vote should be taken at this meeting and suggested a voting deadline of Monday, June 6. MAC Chairman Ryan Bingham had directed that balloting be conducted electronically in order to give all 70 municipalities a chance to vote. **Mr. Stein** said MAC action is not binding on the legislature. **Mr. Eno** said even a June 6 deadline would not be sufficient time to review the language, calling the subset provision a recipe for disaster, and moved to table the language until after the legislative session so legal counsel could review it. **Mr. deBear** seconded.

Mr. Barlow said there had not been sufficient discussion before considering the motion to table. **Mr. Gormley** said if the MAC does nothing, the legislature could take action anyway. **Mr. Salomone** said people want to discuss the language and the motion to table does not allow for further discussion. **Ms. Dyer** called for a vote, and the motion to table failed 10-37. Voting in favor of the motion to table were **Mr. Eno** (plus the six proxies he carried), **Mr. Krukar**, **Mr. deBear** and **Ms. Henry**.

The MAC resumed an extensive discussion of the language, its potential implications and its development. **Mr. Gormley** said he did not like the May 18 MAC meeting but credited Sen. Fonfara for hearing concerns voiced at that meeting and going the distance to accommodate them.

Mr. Elsesser said he voted against the motion to table because this discussion is important. He said the MAC spent six months discussing the governance of CRRA but questioned the creation of a new board in one day.

Mr. Kirk said CRRA's legal counsel had conducted a brief review of the new language that raised a number of potential effects, including CRRA's defaulting on its bonds, which could trigger a series of events leading to the sudden termination of the 70 Mid-Connecticut Project towns' municipal service agreements (MSAs); and the possibility that a superboard consisting of three of the 15 board members could make decisions that currently require the approval of eight of the 11 directors. **Mr. Elsesser** said he had similar concerns and that if Sen. Fonfara is serious about giving towns more time to sign new MSAs his language should be much more narrowly focused.

Mr. Adams asked whether the CRRA board has a manual of policies governing its committees. **Mr. Kirk** said CRRA does have policies, but they are governed by statutes. **Mr. Barlow** said decisions are already being made without participation of ad-hoc members, and **Mr. Kirk** explained the difference between ad-hoc board members and directors. **Mr. Curto** said the language gives exclusive power to what Mr. Kirk called the superboard. **Mr. Curto** also asked how a board created by this language would handle the inherent conflicts between the interests of Mid-Connecticut cities and towns and the interests of the state.

Ms. Bransfield suggested striking the portion of the language that creates the subset of the board to manage the Mid-Connecticut facility. She said she was very concerned about discussing a proposal that

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has not been fully vetted, but also did not want to see months of the MAC's work on the issue go to waste.

Ms. Henry asked what would happen to new MSAs that have already been signed. Mr. Stein said he is not a lawyer but believed that any contracts that had been signed would remain in force. Ms. Henry said she was concerned that all decisions would be in the hands of this new board, including a decision on whether to hand over the plant to an unnamed entity.

Mr. Boucher said it was not clear whether CRRA could honor its commitments under a new board. He said boards are pledged to give their undivided loyalty to the mission of the entity, but a subset of this board would have a different mission and there could be times the board and the subset could have conflicting missions. He said he would have to review all of CRRA's contracts to determine the full impact of the new language. **Mr. Barlow** said his fundamental concern is that CRRA has a statewide mission that is being funded by the 70 Mid-Connecticut Project cities and towns.

Mr. Flanders moved to recommend approval of the language after striking the sections that would create a subset of the board and impose a moratorium on CRRA's signing contracts related to the Mid-Connecticut facility. **Ms. Henry** seconded the motion.

Mr. Adams offered a friendly amendment to guarantee a seat on the new board for Hartford. **Mr. Barlow** suggested striking language pertaining to ad-hoc board members.

Mr. Salomone said he was concerned that this is very complex language requiring further discussion, and he was not comfortable making amendments on the fly.

Mr. Stein said Sen. Fonfara that there is data out there and there are better deals out there and he wants to give towns more time to make decisions, and that the MAC should make its best effort to show the legislature what it wants.

Mr. Marsh asked what the genesis of the moratorium was. **Mr. Stein** said it was to ensure a smooth transition from one board to another. **Mr. Gormley** said Sen. Fonfara pushed for it. **Mr. Stein** said Sen. Fonfara's intention was to give towns enough time to make the best possible decision.

Mr. Griswold asked why it was necessary to rush into something to meet a false deadline imposed by the legislature. **Mr. Gormley** said he was concerned that Sen. Fonfara would act with or without the MAC's input.

Mr. deBear said Rocky Hill has already signed a new MSA and that the language pertaining to the moratorium was unclear at best and possibly opens the door for a lot of mischief. He said the MAC would be better served as going on record as asking Sen. Fonfara and his committee and the MAC Governance Committee to spend the summer and the fall ironing out all these issues.

Mr. Elsesser said whatever the outcome the MAC should send a letter of appreciation to Sen. Fonfara for working with the MAC on this issue.

Mr. Kirk said the CRRA board was ready to meet with the MAC Governance Committee, but before the meeting could be held SB 1170 was introduced. **Mr. Gormley** said he wanted on the record that the

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Governance Committee brought its recommendation to the CRRA board in February but did not get the respect it deserved.

Ms. Bransfield called the legislative maneuvering a tactic used to stop people from making decisions. She said she didn't know whose purpose it was serving, but it was working.

After further discussion, **Ms. Dyer** read the changes to the language suggested by the MAC. **Mr. Gormley** moved to accept Ms. Dyer's clarification. **Mr. Stein** seconded the motion. The motion passed unanimously.

Ms. Dyer announced voting would be conducted electronically using SurveyMonkey and would be open through noon on June 6. **Mr. Barlow** asked that voting results be distributed.

The language (see attached language dated June 2, 2011) was approved by a vote of 26-8:

Town/City	First	Last	Title	Appprove	Disapprove	
	Name	Name				
Barkhamsted	Donald	Stein	First Selectman	X		
Bloomfield	Sydney	Schulman	Mayor	X		
Canton	Richard	Barlow	First Selectman	X		
Chester	Thomas	Marsh	First Selectman		X	
Clinton	William	Fritz	First Selectman		X	
Coventry	John	Elsesser	Town Manager	X		
Cromwell	John	Flanders	First Selectman	X		
East Granby	James	Hayden	First Selectman	X		
East Hartford	Marcia	Leclerc	Mayor	X		
Farmington	Kathleen	Eagen	Town Manager	X		
Granby	John	Adams	First Selectman	X		
Hartford	Robert	Painter	Court of Common Council	X		
Hebron	Bonnie	Therrien	Town Manager	X		
Killingworth	Catherine	Iino	First Selectman	X		
Litchfield Leo		Paul	First Selectman X			
Lyme Ralph End		Eno	First Selectman	X		
Manchester	Brooks	Parker	Environmental Services Manager		X	
Middlebury Thoma		Gormley	First Selectman	X		
Newington John		Salomone	Town Manager	X		
Norfolk Susan Dyer		Dyer	First Selectman	X		
Old Lyme Timothy		Griswold	First Selectman		X	
Portland Susan		Bransfield	First Selectman	X		
Roxbury	Barbara	Henry	First Selectman		X	
Salisbury	Curtis	Rand	First Selectman	X		
Simsbury	Thomas	Roy	Director of Public Works	X		
South Windsor	Matthew	Galligan	Town Manager		X	
Southbury	Bill	Davis	First Selectman	X		
Suffield	Tom	Frenaye	First Selectman	X		
Thomaston	Edmond	Mone	First Selectman	X		
Tolland	Steven	Werbner	Town Manager	X		
Torrington	Ryan	Bingham	Mayor	X		
Wethersfield	Jeff	Bridges	Town Manager X			
Winchester	Dale	Martin	Town Manager		X	
Windsor Locks	Steven	Wawruck	First Selectman		X	

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5. ADJOURNMENT

Mr. Gormley moved to adjourn. **Ms. Therrien** seconded. The motion passed unanimously and the meeting was adjourned at 3:37 p.m.

Respectfully submitted,

Paul Nonnenmacher Director of Public Affairs CRRA Liaison



WORKING DRAFT

General Assembly

Amendment

January Session, 2011

LCO No. 8028

SB0117008 028

Offered by:

To: Subst. Senate Bill No. 1170

File No. 463

Cal. No.

THE **MEMBERSHIP** OF "AN ACT CONCERNING THE CONNECTICUT RESOURCES RECOVERY AUTHORITY'S BOARD OF DIRECTORS."

- 1 Strike everything after the enacting clause and substitute the 2 following in lieu thereof:
- 3 "Section 1. Section 22a-261 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*): 4
- 5 (a) There is hereby established and created a body politic and corporate, constituting a public instrumentality and political 6 subdivision of the state of Connecticut established and created for the 7 performance of an essential public and governmental function, to be 8
- 9 known as the Connecticut Resources Recovery Authority. The
- 10 authority shall not be construed to be a department, institution or 11 agency of the state.
- 12 (b) On and before May 31, 2002, the powers of the authority shall be 13 vested in and exercised by a board of directors, which shall consist of

14 twelve directors: Four appointed by the Governor and two ex-officio 15 members, who shall have a vote including the Commissioner of 16 Transportation and the Commissioner of Economic and Community 17 Development; two appointed by the president pro tempore of the 18 Senate, two by the speaker of the House, one by the minority leader of 19 the Senate and one by the minority leader of the House of 20 Representatives. Any such legislative appointee may be a member of 21 the General Assembly. The directors appointed by the Governor under 22 this subsection shall serve for terms of four years each, from January 23 first next succeeding their appointment, provided, of the directors first 24 appointed, two shall serve for terms of two years, and two for terms of 25 four years, from January first next succeeding their appointment. Any 26 vacancy occurring under this subsection other than by expiration of 27 term shall be filled in the same manner as the original appointment for 28 the balance of the unexpired term. Of the four members appointed by 29 the Governor under this subsection, two shall be first selectmen, 30 mayors or managers of Connecticut municipalities; one from a 31 municipality with a population of less than fifty thousand, one from a 32 municipality of over fifty thousand population; two shall be public 33 members without official governmental office or status with extensive 34 high-level experience in municipal or corporate finance or business or 35 industry, provided not more than two of such appointees shall be 36 members of the same political party. The chairman of the board under 37 this subsection shall be appointed by the Governor, with the advice 38 and consent of both houses of the General Assembly and shall serve at 39 the pleasure of the Governor. Notwithstanding the provisions of this 40 subsection, the terms of all members of the board of directors who are 41 serving on May 31, 2002, shall expire on said date.

(c) [On and after] <u>From June 1, 2002, to June 30, 2011, inclusive,</u> the powers of the authority shall be vested in and exercised by a board of directors, which shall consist of eleven directors as follows: Three appointed by the Governor, one of whom shall be a municipal official of a municipality having a population of fifty thousand or less and one of whom shall have extensive, high-level experience in the energy

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Amendment

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field; two appointed by the president pro tempore of the Senate, one of whom shall be a municipal official of a municipality having a population of more than fifty thousand and one of whom shall have extensive high-level experience in public or corporate finance or business or industry; two appointed by the speaker of the House of Representatives, one of whom shall be a municipal official of a municipality having a population of more than fifty thousand and one of whom shall have extensive high-level experience in public or corporate finance or business or industry; two appointed by the minority leader of the Senate, one of whom shall be a municipal official of a municipality having a population of fifty thousand or less and one of whom shall have extensive high-level experience in public or corporate finance or business or industry; two appointed by the minority leader of the House of Representatives, one of whom shall be a municipal official of a municipality having a population of fifty thousand or less and one of whom shall have extensive, high-level experience in the environmental field. No director may be a member of the General Assembly. Not more than two of the directors appointed by the Governor shall be members of the same political party. The appointed directors shall serve for terms of four years each, provided, of the directors first appointed for terms beginning on June 1, 2002, (1) two of the directors appointed by the Governor, one of the directors appointed by the president pro tempore of the Senate, one of the directors appointed by the speaker of the House of Representatives, one of the directors appointed by the minority leader of the Senate and one of the directors appointed by the minority leader of the House of Representatives shall serve an initial term of two years and one month, and (2) the other appointed directors shall serve an initial term of four years and one month. The appointment of each director for a term beginning on or after June 1, 2004, shall be made with the advice and consent of both houses of the General Assembly. The Governor shall designate one of the directors to serve as chairperson of the board, with the advice and consent of both houses of the General Assembly. The chairperson of the board shall serve at the pleasure of the Governor. Any appointed director who fails to attend three consecutive meetings of the board or who fails to attend fifty per cent of all meetings of the board held during any calendar year shall be deemed to have resigned from the board. Any vacancy occurring other than by expiration of term shall be filled in the same manner as the original appointment for the balance of the unexpired term. As used in this subsection, "municipal official" means the first selectman, mayor, city or town manager or chief financial officer of a municipality that has entered into a solid waste disposal services contract with the authority and pledged the municipality's full faith and credit for the payment of obligations under such contract. Notwithstanding the provisions of this subsection, the terms of all members on the board of directors who are serving on June 30, 2011, shall expire upon appointment of the board pursuant to subsection (d) of this section.

(d) On and after July 1, 2011, the powers of the authority shall be vested in and exercised by a board of directors, which shall consist of fifteen directors as follows: Five municipal officials, one each appointed by the Governor, the president pro tempore of the Senate, the speaker of the House of Representatives, the minority leader of the Senate and the minority leader of the House of Representatives; five representatives of municipalities having a population of thirty thousand or more, each of whom shall be elected by the vote of all municipalities having a contractual relationship with the authority; and five representatives of municipalities having a population of less than thirty thousand, each of whom shall be elected by the vote of all municipalities having a contractual relationship with the authority. No more than six of the ten directors elected to the board may be from municipalities served by the authority's Mid-Connecticut Project. The appointed directors shall serve for terms of four years each, provided, of the directors first appointed for terms beginning on July 1, 2011, the directors appointed by the president pro tempore of the Senate and the speaker of the House of Representatives shall serve an initial term of two years and one month and the other appointed directors shall serve an initial term of four years and one month. Five of the elected directors shall serve an initial term of two years and five of the elected

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directors shall serve an initial term of four years. No director shall serve more than eight consecutive years. The Governor shall appoint one of the directors to serve as chairperson of the board who shall serve at the pleasure of the Governor. Any director who fails to attend three consecutive meetings of the board or who fails to attend fifty per cent of all meetings of the board held during any calendar year shall be deemed to have resigned from the board. Any vacancy occurring other than by expiration of term shall be filled in the same manner as the original appointment for the balance of the unexpired term. As used in this subsection, "municipal official" means the first selectman, mayor, city or town manager or chief financial officer of a municipality that has entered into a solid waste disposal services contract with the authority and pledged the municipality's full faith and credit for the payment of obligations under such contract. Appointments pursuant to this subsection shall be made within ninety days of the effective date of this section.

- [(d)] (e) The chairperson shall, with the approval of the directors, appoint a president of the authority who shall be an employee of the authority and paid a salary prescribed by the directors. The president shall supervise the administrative affairs and technical activities of the authority in accordance with the directives of the board.
- [(e)] (f) Each director shall be entitled to reimbursement for said director's actual and necessary expenses incurred during the performance of said director's official duties.
- [(f)] (g) Directors may engage in private employment, or in a profession or business, subject to any applicable laws, rules and regulations of the state or federal government regarding official ethics or conflict of interest.
- [(g) Six] (h) Eight directors of the authority shall constitute a quorum for the transaction of any business or the exercise of any power of the authority, provided, two directors from municipal government shall be present in order for a quorum to be in attendance.

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For the transaction of any business or the exercise of any power of the authority, and except as otherwise provided in this chapter, the authority shall have power to act by a majority of the directors present at any meeting at which a quorum is in attendance. If the legislative body of a municipality that is the site of a facility passes a resolution requesting the Governor to appoint a resident of such municipality to be an ad hoc member, the Governor shall make such appointment upon the next vacancy for the ad hoc members representing such facility. The Governor shall appoint with the advice and consent of the General Assembly ad hoc members to represent each facility operated by the authority, with the exception of the Mid-Connecticut Waste-to-Energy Facility, provided at least one-half of such members shall be chief elected officials of municipalities, or their designees. Each such facility shall be represented by two such members. The ad hoc members shall be electors from a municipality or municipalities in the area to be served by the facility and shall vote only on matters concerning such facility. The terms of the ad hoc members shall be four years.

I(h) There is established, effective June 1, 2002, a steering committee of the board of directors, consisting of at least three but not more than five directors, who shall be jointly appointed by the Governor, the president pro tempore of the Senate and the speaker of the House of Representatives. Said committee shall consist of at least one director who is a municipal official, as defined in subsection (c) of this section. The steering committee shall forthwith establish a financial restructuring plan for the authority, subject to the approval of the board of directors, and shall implement said plan. The financial restructuring plan shall determine the financial condition of the authority and provide for mitigation of the impact of the Connecticut Resources Recovery Authority-Enron-Connecticut Light and Power Company transaction on municipalities which have entered into solid waste disposal services contracts with the authority. The steering committee shall also review all aspects of the authority's finances and administration, including but not limited to, tipping fees and

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adjustments to such fees, the annual budget of the authority, any budget transfers, any use of the authority's reserves, all contracts entered into by or on behalf of the authority, including but not limited to, an assessment of the alignment of interests between the authority and the authority's contractors, all financings or restructuring of debts, any sale or other disposition or valuation of assets of the authority, including sales of electricity and steam, any joint ventures and strategic partnerships, and the initiation and resolution of litigation, arbitration and other disputes. The steering committee (1) shall have access to all information, files and records maintained by the authority, (2) may retain consultants and utilize other resources necessary to carry out its responsibilities under this subsection, which have a total cost of not more than five hundred thousand dollars, without the approval of the board of directors, and may draw on accounts of the authority for such costs, and (3) shall submit a report to the board of directors and the General Assembly, in accordance with section 11-4a, on its findings, progress and recommendations for future action by the board of directors in carrying out the purposes of this subsection, not later than December 31, 2002. Said report shall also include a report on any loans made to the authority under section 22a-268d. The steering committee shall terminate on December 31, 2002, unless extended by the board.

- (i) The board may delegate to three or more directors such board powers and duties as it may deem necessary and proper in conformity with the provisions of this chapter and its bylaws. At least one of such directors shall be a municipal official, as defined in subsection (c) of this section, and at least one of such directors shall not be a state employee.
- (j) Appointed directors may not designate a representative to perform in their absence their respective duties under this chapter.
- (k) The term "director", as used in this section, shall include such persons so designated as provided in this section and this designation shall be deemed temporary only and shall not affect any applicable

civil service or retirement rights of any person so designated.

- (l) The appointing authority for any director may remove such director for inefficiency, neglect of duty or misconduct in office after giving the director a copy of the charges against the director and an opportunity to be heard, in person or by counsel, in the director's defense, upon not less than ten days' notice. If any director shall be so removed, the appointing authority for such director shall file in the office of the Secretary of the State a complete statement of charges made against such director and the appointing authority's findings on such statement of charges, together with a complete record of the proceedings.
- (m) The authority shall continue as long as it has bonds or other obligations outstanding and until its existence is terminated by law. Upon the termination of the existence of the authority, all its rights and properties shall pass to and be vested in the state of Connecticut.
- (n) The directors, members and officers of the authority and any person executing the bonds or notes of the authority shall not be liable personally on such bonds or notes or be subject to any personal liability or accountability by reason of the issuance thereof, nor shall any director, member or officer of the authority be personally liable for damage or injury, not wanton or wilful, caused in the performance of such person's duties and within the scope of such person's employment or appointment as such director, member or officer.
- (o) Notwithstanding provisions of this section to the contrary, within ninety days of the effective date of this section, the power and authority to make any and all decisions concerning or affecting the Mid-Connecticut Project shall be vested in and exercised by seven members, hereinafter, the Mid-Connecticut Board, of the authority board of directors established under subsection (d) of this section, all of whom from municipalities served by the Mid-Connecticut Project, and including the representative elected by the Court of Common Council of the city of Hartford. In the event more than seven members

of the authority board of directors are from municipalities served by the Mid-Connecticut Project, the seven members of the Mid-Connecticut Board shall include the representative elected by the Court of Common Council of the city of Hartford and six authority board of director members from municipalities served by the Mid-Connecticut Project, elected by those board of director members whose municipalities are served by the Mid-Connecticut Project and who were elected by a vote of all municipalities having a contractual relationship with the authority. Any action taken by the Mid-Conn Board, unless otherwise contrary to law, shall be binding upon the authority. Four members of the Mid-Conn Board shall constitute a quorum for the transaction of any business or the exercise of any of its powers, said board shall act by a majority of the directors present at any meeting at which a quorum is in attendance. The members of the Mid-Conn Board shall choose, by majority vote, one member to serve as chairperson. The provisions of subsections (f), (g), (j) and (n) of this section shall apply to the Mid-Connecticut Board and its members. Members of the Mid-Connecticut Board shall serve terms and be subject to term limits established under subsection (d) of this section.

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[(o)] (p) Notwithstanding the provisions of any other law to the contrary, it shall not constitute a conflict of interest for a trustee, director, partner or officer of any person, firm or corporation, or any individual having a financial interest in a person, firm or corporation, to serve as a director of the authority, provided such trustee, director, partner, officer or individual shall abstain from deliberation, action or vote by the authority in specific respect to such person, firm or corporation.

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Sec. 2. (Effective from passage) Until such time as the board of directors established pursuant to subsection (d) of section 1 of this act is constituted, there shall be a moratorium prohibiting the authority from entering into any agreement or extending any existing agreement relating in any way to the Mid-Connecticut Trash to Energy Facility, or

Comment [JP1]: 22a-00--0261---K;;;;;;

sSB 1170 WORKING DRAFT Amendment

any component thereof. Without limiting the scope of the foregoing, this prohibition shall extend to municipal service agreements. Any such agreement entered into or executed during the moratorium shall be void. Notwithstanding the provisions of this section, in the event of any emergency declared or subsequently ratified by the authority concerning said facility, said authority may contract with third parties, public or private, for any purpose relating to such emergency, provided the term of any such contract shall not extend for a period of more than ninety days after such emergency is declared or ratified.

This act shal	l take effect as foll	ows and shall amend the following					
sections:							
Section 1	July 1 2011	22a-261					

New section

from passage

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Sec. 2



WORKING DRAFT

General Assembly

Amendment

January Session, 2011

LCO No. 8028

SB0117008 028

Offered by:

To: Subst. Senate Bill No. 1170

File No. 463

Cal. No.

"AN ACT CONCERNING THE MEMBERSHIP OF THE CONNECTICUT RESOURCES RECOVERY AUTHORITY'S BOARD OF DIRECTORS."

- 1 Strike everything after the enacting clause and substitute the
- 2 following in lieu thereof:
- 3 "Section 1. Section 22a-261 of the general statutes is repealed and the
- 4 following is substituted in lieu thereof (*Effective July 1, 2011*):
- 5 (a) There is hereby established and created a body politic and
- 6 corporate, constituting a public instrumentality and political
- 7 subdivision of the state of Connecticut established and created for the
- 8 performance of an essential public and governmental function, to be
- 9 known as the Connecticut Resources Recovery Authority. The
- authority shall not be construed to be a department, institution or
- 11 agency of the state.
- 12 (b) On and before May 31, 2002, the powers of the authority shall be

13 vested in and exercised by a board of directors, which shall consist of 14 twelve directors: Four appointed by the Governor and two ex-officio 15 members, who shall have a vote including the Commissioner of 16 Transportation and the Commissioner of Economic and Community 17 Development; two appointed by the president pro tempore of the 18 Senate, two by the speaker of the House, one by the minority leader of 19 the Senate and one by the minority leader of the House of Representatives. Any such legislative appointee may be a member of 20 21 the General Assembly. The directors appointed by the Governor under 22 this subsection shall serve for terms of four years each, from January 23 first next succeeding their appointment, provided, of the directors first 24 appointed, two shall serve for terms of two years, and two for terms of 25 four years, from January first next succeeding their appointment. Any 26 vacancy occurring under this subsection other than by expiration of 27 term shall be filled in the same manner as the original appointment for 28 the balance of the unexpired term. Of the four members appointed by 29 the Governor under this subsection, two shall be first selectmen, mayors or managers of Connecticut municipalities; one from a 30 31 municipality with a population of less than fifty thousand, one from a 32 municipality of over fifty thousand population; two shall be public 33 members without official governmental office or status with extensive 34 high-level experience in municipal or corporate finance or business or 35 industry, provided not more than two of such appointees shall be 36 members of the same political party. The chairman of the board under 37 this subsection shall be appointed by the Governor, with the advice 38 and consent of both houses of the General Assembly and shall serve at 39 the pleasure of the Governor. Notwithstanding the provisions of this 40 subsection, the terms of all members of the board of directors who are 41 serving on May 31, 2002, shall expire on said date.

(c) [On and after] <u>From June 1, 2002, to June 30, 2011, inclusive,</u> the powers of the authority shall be vested in and exercised by a board of directors, which shall consist of eleven directors as follows: Three appointed by the Governor, one of whom shall be a municipal official

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of a municipality having a population of fifty thousand or less and one of whom shall have extensive, high-level experience in the energy field; two appointed by the president pro tempore of the Senate, one of whom shall be a municipal official of a municipality having a population of more than fifty thousand and one of whom shall have extensive high-level experience in public or corporate finance or business or industry; two appointed by the speaker of the House of Representatives, one of whom shall be a municipal official of a municipality having a population of more than fifty thousand and one of whom shall have extensive high-level experience in public or corporate finance or business or industry; two appointed by the minority leader of the Senate, one of whom shall be a municipal official of a municipality having a population of fifty thousand or less and one of whom shall have extensive high-level experience in public or corporate finance or business or industry; two appointed by the minority leader of the House of Representatives, one of whom shall be a municipal official of a municipality having a population of fifty thousand or less and one of whom shall have extensive, high-level experience in the environmental field. No director may be a member of the General Assembly. Not more than two of the directors appointed by the Governor shall be members of the same political party. The appointed directors shall serve for terms of four years each, provided, of the directors first appointed for terms beginning on June 1, 2002, (1) two of the directors appointed by the Governor, one of the directors appointed by the president pro tempore of the Senate, one of the directors appointed by the speaker of the House of Representatives, one of the directors appointed by the minority leader of the Senate and one of the directors appointed by the minority leader of the House of Representatives shall serve an initial term of two years and one month, and (2) the other appointed directors shall serve an initial term of four years and one month. The appointment of each director for a term beginning on or after June 1, 2004, shall be made with the advice and consent of both houses of the General Assembly. The Governor shall designate one of the directors to serve as chairperson of the board,

with the advice and consent of both houses of the General Assembly. The chairperson of the board shall serve at the pleasure of the Governor. Any appointed director who fails to attend three consecutive meetings of the board or who fails to attend fifty per cent of all meetings of the board held during any calendar year shall be deemed to have resigned from the board. Any vacancy occurring other than by expiration of term shall be filled in the same manner as the original appointment for the balance of the unexpired term. As used in this subsection, "municipal official" means the first selectman, mayor, city or town manager or chief financial officer of a municipality that has entered into a solid waste disposal services contract with the authority and pledged the municipality's full faith and credit for the payment of obligations under such contract. Notwithstanding the provisions of this subsection, the terms of all members on the board of directors who are serving on June 30, 2011, shall expire upon appointment of the board pursuant to subsection (d) of this section.

(d) On and after July 1, 2011, the powers of the authority shall be vested in and exercised by a board of directors, which shall consist of fifteen directors as follows: Five municipal officials, one each appointed by the Governor, the president pro tempore of the Senate, the speaker of the House of Representatives, the minority leader of the Senate and the minority leader of the House of Representatives; five representatives of municipalities having a population of thirty thousand or more, one of which shall be a representative of the City of Hartford, each of whom shall be elected by the vote of all municipalities having a contractual relationship with the authority; and five representatives of municipalities having a population of less than thirty thousand, each of whom shall be elected by the vote of all municipalities having a contractual relationship with the authority. No more than six of the ten directors elected to the board may be from municipalities served by the authority's Mid-Connecticut Project. The appointed directors shall serve for terms of four years each, provided, of the directors first appointed for terms beginning on July 1, 2011, the directors appointed by the president pro tempore of the Senate and the speaker of the House of Representatives shall serve an initial

Comment [PN1]: Added per discussion at M-CPMAC meeting June 2, 2011

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117	term	of two years and one month and the o	ther appointed	
118		tors shall serve an initial term of four y		
119	Five o	of the elected directors shall serve an in	nitial term of two	
120	years	and five of the elected directors shall:	serve an initial term	
121	of fou	ır years. No director shall serve more t	han eight	
122		cutive years. The Governor shall appo		
123		tors to serve as chairperson of the boar		
124	_	easure of the Governor. Any director		
125		consecutive meetings of the board or		
126		per cent of all meetings of the board he		
127		dar year shall be deemed to have resig		
128		vacancy occurring other than by expira		
129		in the same manner as the original ap		
130		ce of the unexpired term. As used in the	the state of the s	
131		icipal official" means the first selectma	2	
132		manager or chief financial officer of a		
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134 135		ority and pledged the municipality's fu		
136		ayment of obligations under such cont tion of the City of Hartford, which ma	The state of the s	
137	_	ber by action of that city's legislative b		men
138		nents pursuant to this subsection sh		
139		of the effective date of this section.	idii be indde Within	
139	imiety days	of the effective date of this section.		
140	[(d)] <u>(e)</u> [The chairperson shall, with the appro	oval of the directors,	
141	appoint a pr	resident of the authority who shall be	e an employee of the	
142	authority ar	d paid a salary prescribed by the dire	ectors. The president	
143	shall superv	ise the administrative affairs and tech	nical activities of the	
144	authority in	accordance with the directives of the l	poard.	
145	[(e)] <u>(f)</u> E	ach director shall be entitled to rein	nbursement for said	
146	director's a	ictual and necessary expenses in	curred during the	
147		e of said director's official duties.	Ŭ.	
148	[(f)] <u>(g)</u>	Directors may engage in private en	mployment, or in a	

Comment [PN2]: Added per discussion at M-CPMAC meeting June 2, 2011.

or conflict of interest.

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150 151 profession or business, subject to any applicable laws, rules and regulations of the state or federal government regarding official ethics

[(g) Six] (h) Eight directors of the authority shall constitute a quorum for the transaction of any business or the exercise of any power of the authority, provided, two directors from municipal government shall be present in order for a quorum to be in attendance. For the transaction of any business or the exercise of any power of the authority, and except as otherwise provided in this chapter, the authority shall have power to act by a majority of the directors present at any meeting at which a quorum is in attendance. If the legislative body of a municipality that is the site of a facility passes a resolution requesting the Governor to appoint a resident of such municipality to be an ad hoc member, the Governor shall make such appointment upon the next vacancy for the ad hoc members representing such facility. The Governor shall appoint with the advice and consent of the General Assembly ad hoc members to represent each facility operated by the authority, with the exception of the Mid Connecticut Waste to Energy Facility, provided at least one half of such members shall be chief elected officials of municipalities, or their designees. Each such facility shall be represented by two such members. The ad hoc members shall be electors from a municipality or municipalities in the area to be served by the facility and shall vote only on matters concerning such facility. The terms of the ad hoc members shall be four years.

Comment [PN3]: Deleted per discussion at M-CPMAC meeting June 2, 2011.

[(h) There is established, effective June 1, 2002, a steering committee of the board of directors, consisting of at least three but not more than five directors, who shall be jointly appointed by the Governor, the president pro tempore of the Senate and the speaker of the House of Representatives. Said committee shall consist of at least one director who is a municipal official, as defined in subsection (c) of this section. The steering committee shall forthwith establish a financial restructuring plan for the authority, subject to the approval of the board of directors, and shall implement said plan. The financial restructuring plan shall determine the financial condition of the authority and provide for mitigation of the impact of the Connecticut

sSB 1170

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Resources Recovery Authority-Enron-Connecticut Light and Power Company transaction on municipalities which have entered into solid waste disposal services contracts with the authority. The steering committee shall also review all aspects of the authority's finances and administration, including but not limited to, tipping fees and adjustments to such fees, the annual budget of the authority, any budget transfers, any use of the authority's reserves, all contracts entered into by or on behalf of the authority, including but not limited to, an assessment of the alignment of interests between the authority and the authority's contractors, all financings or restructuring of debts, any sale or other disposition or valuation of assets of the authority, including sales of electricity and steam, any joint ventures and strategic partnerships, and the initiation and resolution of litigation, arbitration and other disputes. The steering committee (1) shall have access to all information, files and records maintained by the authority, (2) may retain consultants and utilize other resources necessary to carry out its responsibilities under this subsection, which have a total cost of not more than five hundred thousand dollars, without the approval of the board of directors, and may draw on accounts of the authority for such costs, and (3) shall submit a report to the board of directors and the General Assembly, in accordance with section 11-4a, on its findings, progress and recommendations for future action by the board of directors in carrying out the purposes of this subsection, not later than December 31, 2002. Said report shall also include a report on any loans made to the authority under section 22a-268d. The steering committee shall terminate on December 31, 2002, unless extended by the board.]

(i) The board may delegate to three or more directors such board powers and duties as it may deem necessary and proper in conformity with the provisions of this chapter and its bylaws. At least one of such directors shall be a municipal official, as defined in subsection (c) of this section, and at least one of such directors shall not be a state employee.

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- (j) Appointed directors may not designate a representative to perform in their absence their respective duties under this chapter.
 - (k) The term "director", as used in this section, shall include such persons so designated as provided in this section and this designation shall be deemed temporary only and shall not affect any applicable civil service or retirement rights of any person so designated.
- (l) The appointing authority for any director may remove such director for inefficiency, neglect of duty or misconduct in office after giving the director a copy of the charges against the director and an opportunity to be heard, in person or by counsel, in the director's defense, upon not less than ten days' notice. If any director shall be so removed, the appointing authority for such director shall file in the office of the Secretary of the State a complete statement of charges made against such director and the appointing authority's findings on such statement of charges, together with a complete record of the proceedings.
- (m) The authority shall continue as long as it has bonds or other obligations outstanding and until its existence is terminated by law. Upon the termination of the existence of the authority, all its rights and properties shall pass to and be vested in the state of Connecticut.
- (n) The directors, members and officers of the authority and any person executing the bonds or notes of the authority shall not be liable personally on such bonds or notes or be subject to any personal liability or accountability by reason of the issuance thereof, nor shall any director, member or officer of the authority be personally liable for damage or injury, not wanton or wilful, caused in the performance of such person's duties and within the scope of such person's employment or appointment as such director, member or officer.
- (b) Notwithstanding provisions of this section to the contrary, within ninety days of the effective date of this section, the power and authority to make any and all decisions concerning or affecting the

Mid-Connecticut Project shall be vested in and exercised by seven members, hereinafter, the Mid Connecticut Board, of the authority board of directors established under subsection (d) of this section, all of whom from municipalities served by the Mid-Connecticut Project, and including the representative elected by the Court of Common Council of the city of Hartford. In the event more than seven members of the authority board of directors are from municipalities served by the Mid-Connecticut Project, the seven members of the Mid-Connecticut Board shall include the representative elected by the Court of Common Council of the city of Hartford and six authority board of director members from municipalities served by the Mid-Connecticut Project, elected by those board of director members whose municipalities are served by the Mid Connecticut Project and who were elected by a vote of all municipalities having a contractual relationship with the authority. Any action taken by the Mid Conn Board, unless otherwise contrary to law, shall be binding upon the authority. Four members of the Mid-Conn Board shall constitute a guorum for the transaction of any business or the exercise of any of its powers, said board shall act by a majority of the directors present at any meeting at which a quorum is in attendance. The members of the Mid-Conn Board shall choose, by majority vote, one member to serve as chairperson. The provisions of subsections (f), (g), (i) and (n) of this section shall apply to the Mid Connecticut Board and its members. Members of the Mid-Connecticut Board shall serve terms and be subject to term limits established under subsection (d) of this section

Comment [PN4]: Deleted per discussion at M-CPMAC meeting June 2, 2011.

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[(o)] (p) Notwithstanding the provisions of any other law to the contrary, it shall not constitute a conflict of interest for a trustee, director, partner or officer of any person, firm or corporation, or any individual having a financial interest in a person, firm or corporation, to serve as a director of the authority, provided such trustee, director, partner, officer or individual shall abstain from deliberation, action or vote by the authority in specific respect to such person, firm or

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Comment [JP5]: 22a-00--0261---K;;;;;;

Sec. 2. (Effective from passage) Until such time as the board of directors established pursuant to subsection (d) of section 1 of this act is constituted, there shall be a moratorium prohibiting the authority from entering into any agreement or extending any existing agreement relating in any way to the Mid-Connecticut Trash to Energy Facility, or any component thereof. Without limiting the scope of the foregoing, this prohibition shall extend to municipal service agreements. Any such agreement entered into or executed during the moratorium shall be void. Notwithstanding the provisions of this section, in the event of any emergency declared or subsequently ratified by the authority concerning said facility, said authority may contract with third parties, public or private, for any purpose relating to such emergency, provided the term of any such contract shall not extend for a period of more than ninety days after such emergency is declared or ratified.

Comment [PN6]: Deleted per discussion at M-CPMAC meeting June 2, 2011.

This act shall take effect as follows and shall amend the following sections:

Section 1	July 1, 2011	22a-261
Sec. 2	from passage	New section

Mid-Connecticut Project Municipal Advisory Committee Electronic voting June 3-6, 2011

Town/City	First Name	Last Name	Title	Delegate	Appprove	Disapprove
Avon	Brandon	Robertson	Town Manager			
Barkhamsted	Donald	Stein	First Selectman		Х	
Beacon Falls	Susan	Cable	First Selectman			
Bethlehem	Jeffrey	Hamel	First Selectman			
Bloomfield	Louie	Chapman	Town Manager	Sydney Schulman, Mayor / PRO1Y John Adams	Х	
Bolton	Robert	Morra	First Selectman	Joyce Stille, Administrator / PRO1Y Bonnie Therrien		
Canaan	Patricia	Mechare	First Selectman			
Canton	Richard	Barlow	First Selectman		Х	
Chester	Thomas	Marsh	First Selectman			Х
Clinton	William	Fritz	First Selectman			Х
Colebrook	Thomas	McKeon	First Selectman			
Cornwall	Gordon	Ridgway	First Selectman			
Coventry	John	Elsesser	Town Manager		Х	
Cromwell	John	Flanders	First Selectman		Х	
Deep River	Richard	Smith	First Selectman			
Durham	Laura	Francis	First Selectman			
East Granby	James	Hayden	First Selectman		Х	
East Hampton	Robert	Drewry	Town Manager			
East Hartford	Marcia	Leclerc	Mayor		Х	
East Windsor	Denise	Menard	First Selectman			
Ellington	Maurice	Blanchette	First Selectman			
Enfield	Matthew	Coppler	Town Manager			
Essex	Philip	Miller	First Selectman			
Farmington	Kathleen	Eagen	Town Manager		Х	
Glastonbury	Richard	Johnson	Town Manager	Michael Bisi, Superintendent of Sanitation		
Goshen	Robert	Valentine	First Selectman			
Granby	William	Smith	Town Manager	John Adams, First Selectman	Х	
Guilford	Joseph	Mazza	First Selectman			
Haddam	Paul	DeStefano	First Selectman			
Hartford	Pedro	Segarra	Mayor	Bob Painter, Court of Common Council	Х	
Harwinton	Frank	Chiaramonte	First Selectman	Vote to approve received after the deadline		
Hebron	Bonnie	Therrien	Town Manager		Х	
Killingworth	Catherine	lino	First Selectman		Х	
Litchfield	Leo	Paul	First Selectman		Х	
Lyme	Ralph	Eno	First Selectman		Х	
Madison	Fillmore	McPherson	First Selectman			
Manchester	Scott	Shanley	General Manager	Brooks Parker, Environmental Services Manager		Х
Marlborough	Bill	Black	First Selectman	-		
Middlebury	Thomas	Gormley	First Selectman		Х	

Mid-Connecticut Project Municipal Advisory Committee Electronic voting June 3-6, 2011

Town/City	First Name	Last Name	Title	Delegate	Appprove	Disapprove
Middlefield	Jon	Brayshaw	First Selectman			
Naugatuck	Robert	Mezzo	Mayor	Sheila Baummer, Solid Waste and Recycling Coordinator		
New Hartford	Daniel	Jerram	First Selectman			
Newington	John	Salomone	Town Manager		X	
Norfolk	Susan	Dyer	First Selectman	VICE-CHAIRMAN	Х	
North Branford	Richard	Branigan	Town Manager			
North Canaan	Douglas	Humes	First Selectman			
Old Lyme	Timothy	Griswold	First Selectman			Χ
Old Saybrook	Michael	Pace	First Selectman	Vote to disapprove received after the deadline		
Oxford	Mary Ann	Drayton-Rogers	First Selectman	Wayne Watt, Recycling Coordinator		
Portland	Susan	Bransfield	First Selectman		Х	
Rocky Hill	Barbara	Gilbert	Town Manager	Larrye deBear, Town Council		
Roxbury	Barbara	Henry	First Selectman			Χ
Salisbury	Curtis	Rand	First Selectman		Х	
Sharon	Robert	Loucks	First Selectman			
Simsbury	Mary	Glassman	First Selectman	Thomas Roy, Director of Public Works	Х	
South Windsor	Matthew	Galligan	Town Manager			Χ
Southbury	Bill	Davis	First Selectman		Х	
Suffield	Tom	Frenaye	First Selectman		Х	
Thomaston	Edmond	Mone	First Selectman		Х	
Tolland	Steven	Werbner	Town Manager		Х	
Torrington	Ryan	Bingham	Mayor	CHAIRMAN	Х	
Vernon	Jason	МсСоу	Mayor	(Vote to approve from John Ward)		
Waterbury	Michael	Jarjura	Mayor			
Watertown	Chuck	Frigon	Town Manager			
West Hartford	Ron	Van Winkle	Town Manager			
Westbrook	Noel	Bishop	First Selectman			
Wethersfield	Jeff	Bridges	Town Manager		Х	
Winchester	Dale	Martin	Town Manager			Χ
Windsor Locks	Steven	Wawruck	First Selectman			Χ
Woodbury	Gerald	Stomski	First Selectman			