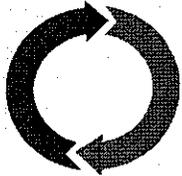


**CRRA  
BOARD MEETING  
JANUARY 26, 2006**



**CONNECTICUT  
RESOURCES  
RECOVERY  
AUTHORITY**

**100 Constitution Plaza • Hartford • Connecticut • 06103 • Telephone (860)757-7700  
Fax (860)757-7745**

## **MEMORANDUM**

**TO:** CRRRA Board of Directors  
**FROM:** Kristen Greig, Secretary to the Board/Paralegal  
**DATE:** January 20, 2006  
**RE:** Notice of Meeting

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There will be a regular meeting of the Connecticut Resources Recovery Authority Board of Directors held on Thursday, January 26, 2006 at 9:30 a.m. The meeting will be held in the Board Room of 100 Constitution Plaza, Hartford, Connecticut.

Please notify this office of your attendance at (860) 757-7787 at your earliest convenience.

Connecticut Resources Recovery Authority  
Board of Directors' Meeting

Agenda

January 26, 2006

9:30 AM

I. Pledge of Allegiance

II. Public Portion

A ½ hour public portion will be held and the Board will accept written testimony and allow individuals to speak for a limit of three minutes. The regular meeting will commence if there is no public input.

III. Executive Session

An Executive Session will be held to discuss pending litigation, contract negotiations, and personnel matters with appropriate staff.

IV. Minutes

1. Board Action will be sought for the approval of the December 15, 2005 Regular Board Meeting Minutes (Attachment 1).
2. Board Action will be sought for the approval of the December 26, 2005 Special Board Meeting Minutes (Attachment 2).
3. Board Action will be sought for the approval of the December 27, 2005 Emergency Board Meeting Minutes (Attachment 3).

V. Project Issues

A. Mid-Connecticut

1. Board Action will be sought regarding Expenditures For Remediation of PCB Contaminated Equipment at the South Meadows Electric Generating Facility (Attachment 4).
2. Board Action will be sought regarding Mid-Connecticut Project Waste Transportation and Transfer Station Operation & Maintenance Services (Attachment 5).

B. General

1. Board Action will be sought regarding Employment of Gershman, Brickner & Bratton, Inc. for Solid Waste Consulting Services (Attachment 6).

VI. Finance

1. Board Action will be sought regarding Adoption of the Fiscal Year 2007 Wallingford Project Operating Budget, Tip Fees and Capital Budget (Attachment 7).
2. Board Action will be sought regarding Adoption of the Fiscal Year 2007 Bridgeport Project Operating Budget and Tip Fee (Attachment 8).

VII. Legal

1. Board Action will be sought regarding Authorization of a Settlement in the Matter of Incredible Motels, Inc. et al v. Connecticut Resources Recovery Authority, et al (Attachment 9).
2. Board Action will be sought regarding Compromise and Payment of Claimed "Recapture" of Legal Fees (Attachment 10).

VIII. Chairman's and Committee Reports

A. Chairman's Report

1. Appointment of Board Committees by Chairman

B. Organizational Synergy & Human Resources Committee

1. The Organizational Synergy & Human Resources Committee will report on its January 26, 2006 meeting.
  - a. Board Action will be sought regarding Annual Compensation of Senior Management (Attachment 11).

C. Policies & Procurement Committee

1. The Policy and Procurement Committee will report on its January 12, 2006 meeting.
  - a. Board Action will be sought regarding Additional Legal Expenditures (Attachment 12).

# TAB 1

**CONNECTICUT RESOURCES RECOVERY AUTHORITY**

**THREE HUNDRED NINETY-EIGHTH MEETING**

**DECEMBER 15, 2005**

A Regular meeting of the Connecticut Resources Recovery Authority Board of Directors was held on Thursday, December 15, 2005 at 100 Constitution Plaza, Hartford, Connecticut. Those present were:

Chairman Michael Pace

Directors: Stephen Cassano (Present until 11:45 a.m.)  
Benson Cohn  
Mark Cooper  
James Francis  
Edna Karanian  
Mark Lauretti (Present beginning at 9:40 a.m.)  
Theodore Martland  
Raymond O'Brien  
Andrew Sullivan  
Timothy Griswold - Ad-Hoc, Mid-Connecticut Project  
Elizabeth Horton Sheff – Ad-Hoc, Mid-Connecticut Project

Present from the CRRA staff:

Tom Kirk, President  
Jim Bolduc, Chief Financial Officer  
Peter Egan, Director of Environmental Affairs & Development  
Floyd Gent, Director of Operations  
Laurie Hunt, Director of Legal Services  
Paul Nonnenmacher, Director of Public Affairs  
Michael Bzdyra, Government Relations Liaison  
David Bodendorf, Senior Environmental Engineer  
Michael Tracey, Operations & Construction Manager  
Donna Tracy, Executive Assistant  
Kristen Greig, Secretary to the Board/Paralegal

Also present were: Gina McCarthy – DEP Commissioner, Dave Arruda of MDC, Max E. Ballardo of CCEJ, Jack Boyko of CTN, Virginia Gerena of CCEJ, Steve Kesten of CTN, Frank Marci of USA Hauling & Recycling, Mark Mitchell, M.D. of CCEJ, Dennis Schain of DEP, Dawn Simonsen of CCEJ, Jerry Tyminski of SCRRRA.

Chairman Pace called the meeting to order at 9:30 a.m. and stated that a quorum was present.

**PLEDGE OF ALLEGIANCE**

Chairman Pace requested that everyone stand for the Pledge of Allegiance, whereupon, the Pledge of Allegiance was recited.

## **RECOGNITION OF CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING**

Mr. Bolduc explained that the Government Finance Officers Association (GFOA) reviews the comprehensive annual financial report (CAFR) on an annual basis and recognizes organizations that meet GFOA standards. Mr. Bolduc informed the Board that CRRA was recognized for fiscal year 2004 for the content and quality of the CAFR. Mr. Bolduc stated that, considering the difficulties faced with the Enron situation, this award was a tribute to the hard work of the Accounting Department and the organization as a whole.

Director Sullivan stated that the award is reflective of the commitment of the Accounting staff and presented the award to Ms. Vo-Le and the Accounting Department. On behalf of the Board, Chairman Pace thanked Ms. Vo-Le and the Accounting Department for their hard work.

Ms. Vo-Le introduced herself and the Accounting staff, including Agata Herasimowicz, Nancy Jacques, John Jubb, Diane Le, and Marion Miller to the Board. Ms. Vo-Le stated that the award was received for meeting the highest standards in government accounting and financial reporting. Ms. Vo-Le said that this achievement could not have been accomplished without the hard work and dedication of the Accounting and Finance Department staff members. Ms. Vo-Le also thanked Mr. Bolduc for his support and leadership.

Ms. Vo-Le noted that the Accounting Department is in the process of completing the fiscal year 2005 CAFR, which would be submitted to GFOA next week. Ms. Vo-Le thanked the Board for inviting the Accounting Department to the meeting and said it was an honor to be there.

Chairman Pace noted that CRRA has gone through some major transitions over the last few years and said it was imperative for CRRA to maintain transparent and accurate accounting standards. Chairman Pace thanked Ms. Vo-Le and the Accounting Department. Director O'Brien stated that Ms. Vo-Le and her staff deserve full credit for the repeating recognition that was received for accounting standards and acknowledged Mr. Bolduc, Director Sullivan, and Chairman Pace for their leadership.

## **PUBLIC PORTION**

Chairman Pace said that the agenda allowed for a public portion in which the Board would accept written testimony and allow individuals to speak for a limit of three minutes.

Dr. Mark Mitchell of the Connecticut Coalition for Environmental Justice addressed the Board with the following statement:

“Good morning Ladies and Gentlemen of the Board. My name is Dr. Mark Mitchell. I am President of the Connecticut Coalition for Environmental Justice. In my opinion, the relationship between CRRA and the residents and officials of the City of Hartford is deteriorating quickly. Residents feel disrespected, disregarded, and exploited. Our primary concerns about health, safety, and fairness are being ignored. Staff have been antagonistic, hostile, and deceitful and have destroyed any credibility that the “new CRRA” Board of

Directors has tried to establish. The anger, mistrust and resentment in the community runs very deep. CRRA has become the poster child for environmental racism in Connecticut.

“The CRRA Board of Directors, although cordial, has perpetuated and expanded a system designed to exploit low-income communities and communities of color in the name of fiscal responsibility for itself and member towns that are not responsible for the effects of their own wastes on the human health, safety and quality of life of others. I believe that CRRA has lost its sense of mission to coordinate the waste handling system in Connecticut, to implement the state Solid Waste Management Plan, and to serve and protect all residents of the state in a fair and equitable manner as an arm of the State Department of Environmental Protection. CRRA is using its money and power to compete with the organizations that it is supposed to coordinate, and to further exploit residents of Hartford, Bridgeport and perhaps other unsuspecting towns.

“Specifically, I, and many other Hartford residents are concerned about:

- Threats to health and safety that CRRA’s facilities raise.
- Continued efforts to expand the size and number of waste facilities in Hartford, the most overburdened community in the state.
- Efforts to make Hartford liable for the post closure maintenance of the landfill that CRRA built and operated, and from which it profited greatly.
- Few Hartford residents or people of color are hired on staff or as contractors for CRRA.
- CRRA staff opposes community efforts to reduce the toxicity of the waste stream.
- CRRA provides few host community benefits to Hartford and little investment in the community.
- CRRA’s trash incinerator in Hartford has dozens of fires and explosions each year.
- A 23 year-old contract with no expiration date limits the ability of the City of Hartford to protect the interest of its residents or regulate CRRA’s facilities in the city.
- CRRA’s apparent use of secrecy and eminent domain powers to establish two new landfills.
- CRRA’s marginalizing and limiting the input on the Board of Directors of representatives of the communities most affected by its operations, Hartford and Bridgeport.

“As long as these issues remain unaddressed, and the deceit and mistrust continues, CRRA will have an increasingly difficult time operating in the City of Hartford. If CRRA wants to move forward with its plans to, as I see it, duplicate and then abandon its paper recycling facility in Hartford, I would suggest that CRRA negotiate these issues in good faith.”

Ms. Virginia Gerena of the Connecticut Coalition of Environmental Justice asked how successful the electronics recycling program was and asked when the next collection date would be in the Waterbury area or in West Hartford. Ms. Gerena also asked if there was any incentive for the cities to take part in the electronics recycling, and aside from the benefit of recycling the materials, who benefits from the program.

Mr. Bzdyra responded that it was possible that there could be a collection in Waterbury in the spring of 2006. Mr. Gent stated that there was excellent participation in the most recent electronics recycling events and said that CRRA encourages the towns to participate through education. Mr. Gent said that, at this point, electronics recycling still represents a cost to the towns because the cost of recycling electronics is approximately \$0.16 per pound. Mr. Gent said the real benefit is the environmental benefit of getting electronics out of the waste stream.

Director Horton Sheff asked Dr. Mitchell for more information of the fire calls mentioned in his address to the Board. Dr. Mitchell stated that as of October, there were fifty-one fire calls, with approximately one-third of those being false alarms. Dr. Mitchell stated that one incident required firefighters from all of the stations in Hartford to fight the fire. Dr. Mitchell said that, even though there are seventy towns that contribute trash to the Project, only one town provides fire services for the facilities in Hartford.

Chairman Pace said that he would like to begin a dialogue with Dr. Mitchell to address some of his statements, because some of the statements made are totally inaccurate. Chairman Pace said that CRRA is always willing to address the concerns of the public and stated that some of the adjectives used in Dr. Mitchell's statement are inappropriate. Chairman Pace said that he and Mr. Kirk would like to address Dr. Mitchell and any other groups.

Regarding public health and safety of CRRA facilities, Chairman Pace noted that a CRRA facility in Hartford was recognized as being one of the cleanest facilities in the country. Chairman Pace said that he applauded the public's interest, but said that he found the statement that "CRRA has become the poster child for environmental racism" very disturbing. Chairman Pace said that he takes strong exception to that statement.

Director Martland stated that he takes umbrage to Dr. Mitchell's statement. Director Martland said that these allegations personally assault each Board member and added that he believes Dr. Mitchell is a purveyor of falsehoods, which is not to the advantage of the people of Hartford or of the State of Connecticut.

Director O'Brien offered to assist with initiating a dialogue with Dr. Mitchell and his group so any misconceptions could be cleared up. Director O'Brien stated that he was concerned that Dr. Mitchell addressed the Board in September, but did not raise any of these issues. Director O'Brien said he was wondering what changed Dr. Mitchell's position since that meeting. Director O'Brien agreed that Dr. Mitchell's choice of words would not accomplish anything.

Chairman Pace stated that he would like to return to the agenda and invited Commissioner Gina McCarthy to address the Board.

### **INTRODUCTION OF CT DEPARTMENT OF ENVIRONMENTAL PROTECTION COMMISSIONER McCARTHY**

Commissioner McCarthy thanked the Board for inviting her and recognized Chairman Pace and thanked him for his leadership. Commissioner McCarthy said that she would like to discuss several matters with the Board, including the Solid Waste Management Plan and challenges that Connecticut faces with respect to solid waste.

Commissioner McCarthy began her address with a brief review of her background and her experience in the solid waste industry. Regarding the Solid Waste Management Plan, Commissioner McCarthy stated that DEP recognizes that waste operates like any other product in that it follows the rules of interstate commerce, but said that it is a market that nobody likes or

wants. Commissioner McCarthy said that if the state truly wants to address solid waste, then the focus needs to be on recycling and reducing the amount of waste and acknowledged that CRRA has been a major investor in recycling over the past years. Commissioner McCarthy said that the challenges are finding ways to reduce and manage waste in a consumer market and ensuring that recycling remains a viable option. Commissioner McCarthy addressed the problem of having to divert waste out-of-state because Connecticut currently generates and will continue to generate more waste than it has the capacity to dispose of and said that the job of the Solid Waste Management Plan is to address those issues. Commissioner McCarthy noted that the Solid Waste Management Plan needs to be reviewed at least every five years to address changes in the market.

Commissioner McCarthy stated that one challenge facing the state is finding a balance between a reasonable cost of disposing of waste and a cost that will give residents of Connecticut incentive to recycle and reduce the amount of waste in the waste stream. Commissioner McCarthy said that she does not want out-of-state diversion of waste to be so cheap that it does not encourage people to reduce and recycle because that would only be shifting an environmental burden from one community to another with no respect for whether there is an environmental impact associated with that. Commissioner McCarthy said that, by working together, the State can figure out a way to strike the right balance.

Commissioner McCarthy discussed the need to work with manufacturers to address these issues fundamentally by encouraging them to use non-toxic, recyclable and reusable materials in their products and packaging. A brief discussion ensued regarding the impact of Connecticut's influence on manufacturers and legislation. In this discussion, Commissioner McCarthy noted the advantage of acting regionally on these issues and pointed out Connecticut's buying power and education as leverage on these matters. There was also a short discussion on how education can play a role in meeting the needs of Connecticut's waste disposal and recycling needs.

Chairman Pace thanked Commissioner McCarthy and noted that CRRA has and will continue to take the lead in recycling in Connecticut.

Vice-Chairman Cassano requested to briefly address some of the concerns voiced by Dr. Mitchell earlier in the meeting. Regarding the voting and participation of Ad-Hoc members, Vice-Chairman Cassano pointed that any restrictions on Ad-Hoc participation are set forth by legislation, not the CRRA Board. Vice-Chairman Cassano noted that the charges made at the meeting are unsubstantiated and said that CRRA needs to respond. Vice-Chairman Cassano stated that CRRA should meet with Dr. Mitchell and address these issues again at the next Board meeting.

Chairman Pace stated that the Board always appreciates the public's comments, but said that he takes exception when such inflammatory statements are made. Chairman Pace said that there has been a fair amount of misinformation disseminated at this meeting and to communities involved with CRRA. Chairman Pace informed the Board that he requested that a presentation be developed to address the misinformation about CRRA and to inform people of the truth.

Mr. Kirk stated that he did not want the Board to get the impression that management has not been addressing the community or specifically Dr. Mitchell's group. Mr. Kirk said that management addressed these same matters at a meeting a few weeks ago. Mr. Kirk gave a

presentation to the Board addressing the misconceptions regarding CRRA, a copy of which is attached as Exhibit A.

**APPROVAL OF THE MINUTES OF THE NOVEMBER 17, 2005 REGULAR BOARD MEETING**

Chairman Pace requested a motion to approve the minutes of the November 17, 2005 Regular Board Meeting. The motion was made by Director O'Brien and seconded by Director Cohn.

The minutes as presented were approved. Directors Martland abstained as he was not present at the meeting.

<b>Eligible Voters</b>	<b>Aye</b>	<b>Nay</b>	<b>Abstain</b>
Michael Pace, Chairman	X		
Stephen Cassano, Vice-Chairman	X		
Benson Cohn	X		
Mark Cooper	X		
James Francis	X		
Edna Karanian	X		
Mark Lauretti	X		
Theodore Martland			X
Raymond O'Brien	X		
Andrew Sullivan	X		
<b>Non Eligible Voters</b>			
Timothy Griswold, Ad Hoc, Mid-Connecticut			
Elizabeth Horton Sheff, Ad Hoc, Mid-Connecticut			

**RESOLUTION REGARDING THE PREPARATION OF A REVISED CLOSURE PLAN FOR THE CRRA HARTFORD LANDFILL**

Chairman Pace requested a motion regarding the above-captioned matter. The motion was made by Vice-Chairman Cassano.

**RESOLVED:** That the President is hereby authorized to enter into a contract with Fuss & O'Neill Inc. to perform engineering services associated with the preparation of a revised closure plan for the CRRA Hartford Landfill substantially as discussed and presented at this meeting.

Director O'Brien seconded the motion.

Mr. Kirk stated that the Request for Services would allow Fuss & O'Neill to provide a revised closure plan for the Hartford Landfill for \$146,000. Mr. Kirk explained that CRRA has

committed to using state-of-the-art closure technology on the landfill so the original closure plan will have to be revised accordingly and submitted to the DEP for approval. Mr. Kirk stated that Fuss & O'Neill is the most appropriate and skilled contractor to complete these services.

Chairman Pace noted that this Board made the decision to close the Hartford Landfill and further decided to proceed with the closure using state-of-the-art methods and materials.

Director O'Brien referred the Board to the table on page 3, which shows the proposals and prices. Director O'Brien noted that the Fuss & O'Neill proposal includes over \$13,000 in contingencies that none of the other proposals included and further noted that the SCS proposal was missing several items, for which they gave a verbal quote for \$30,000. Director O'Brien stated that considering that verbal increase, Fuss & O'Neill is the low bidder for these services. Chairman Pace also noted that SCS does not have landfill closure experience. Director Sullivan also noted that the evaluation of the different bidders shows that Fuss & O'Neill is clearly the appropriate contractor for this work.

Director Martland pointed out that Fuss & O'Neill has the highest hourly rate and asked if TRC's proposal was reviewed as thoroughly as those of Fuss & O'Neill and SCS. Mr. Egan responded that CRRA received four bids for this work and the bids from Fuss & O'Neill and SCS were significantly better than the others. Mr. Egan said that TRC put very little thought into the bid and explained that the proposal appeared to consist simply of a photocopy of the scope of work supplied by CRRA and a price schedule. Mr. Egan explained that it did not seem appropriate to bring TRC in for an interview.

Mr. Egan said that, of all of the bidders, Fuss & O'Neill has the most landfill closure experience and credibility with the DEP on design closure plans which is important for a project of this significance. Director Martland stated that he thought TRC should have been interviewed. Mr. Egan noted that all of the firms who submitted proposals were previously interviewed prior to being given three-year engineering services agreements with CRRA. Mr. Egan said that CRRA employs TRC on a number of projects and CRRA is very familiar with the company.

Chairman Pace noted that his review of the scope of work and the information submitted indicates that Fuss & O'Neill seems like the appropriate contractor for this job. Director Martland stated that he agrees with the recommendation, but feels that when there are only four bidders, all four bidders should be interviewed.

Director Karanian stated that this matter emphasizes the importance of education and communication with the community and the representative groups. Director Karanian pointed out that the fifth bullet discusses reaching out to community groups for input on future use plans and asked what would be done to improve communication with the community. Mr. Egan stated that CRRA has already reached out to a number of members of the North Hartford community. Mr. Egan stated that they were informed of the initiative and, with the input of the community, CRRA agrees that the enhanced cap is the best method of closure for the landfill. Mr. Egan said further input would be solicited from those groups when it comes time to choose the final cap, to ensure it provides the most flexibility for future use. Mr. Egan said that CRRA wants the community involved in those initiatives.

The motion previously made and seconded was approved unanimously.

Eligible Voters	Aye	Nay	Abstain
Michael Pace, Chairman	X		
Stephen Cassano, Vice-Chairman	X		
Benson Cohn	X		
Mark Cooper	X		
James Francis	X		
Edna Karanian	X		
Mark Lauretti	X		
Theodore Martland	X		
Raymond O'Brien	X		
Andrew Sullivan	X		
Timothy Griswold, Ad Hoc, Mid-Connecticut	X		
Elizabeth Horton Sheff, Ad Hoc, Mid-Connecticut	X		
<b>Non Eligible Voters</b>			
NONE			

**RESOLUTION REGARDING MID-CONNECTICUT PROJECT WASTE PROCESSING FACILITY MSW FLOOR REPAIRS**

Chairman Pace requested a motion regarding the referenced item. Director O'Brien made the following motion:

**RESOLVED:** That the President is hereby authorized to execute an agreement with Merritt Contractors, Inc. to implement repairs to the MSW floor located at the Mid-Connecticut Waste Processing Facility, substantially as presented and discussed at this meeting.

The motion was seconded by Director Francis.

Mr. Tracey explained that this resolution was for the repair of 15,000 square feet of the structural slab floor at the Waste Processing Facility (WPF). Chairman Pace asked how this project would affect operations at the WPF. Mr. Tracey responded that the project would be staged so vehicles could be moved in and out of the facility without interruption. Mr. Tracey said that CRRA has experience in carefully coordinating between the facility operator and contractors to ensure that there are no disruptions to service. Chairman Pace asked if the haulers would be impacted by this project. Mr. Tracey responded that if the haulers were impacted, the impact would be minimal. Mr. Tracey added that some parts of the job are done when the facility is closed and on weekends to avoid inconveniencing the haulers. Chairman Pace asked if the haulers would be notified when these activities would occur. Mr. Tracey responded in the affirmative.

Chairman Pace asked if Merritt Contractors was the lowest bidder. Mr. Tracey responded that based on the numbers provided, O & G was the lowest bidder, but O & G did not submit a required portion of the bid for unit pricing, which could be a significant piece of the project. Mr. Tracey explained that the unit pricing would be used if there were any changes to the work, either additions or deletions. Mr. Tracey noted that O & G also made a statement in the bid package that they would not be able to complete the job within the timeframe specified in the contract. Director Martland asked if CRRA found out why O & G said they could not complete the job within the timeframe. Mr. Tracey said that, even though O & G was not brought in for an interview, he spoke to O & G's project manager regarding the timing issue and the unit pricing. Mr. Tracey stated that he was very dissatisfied with O & G's response that they thought it was in the Authority's best interest to not submit the requested pricing. Regarding the timing issue, Mr. Tracey informed the Board that O & G's project manager said they would not be able to meet the time based on the necessary phasing of the job. Mr. Tracey concluded that O & G's bid was not prepared with great thought.

Director Sullivan asked if the project completed in 2002 was similar to this project. Mr. Tracey responded in the affirmative. Director Sullivan said that, in comparing the two jobs, the price was very reasonable because a pro rata bid would have been \$750,000. Mr. Tracey said this is the third project of this nature that had been completed in the last five years and of those projects, this is the most cost advantageous on a square footage basis.

The motion previously made and seconded was approved. Director Martland abstained.

<b>Eligible Voters</b>	<b>Aye</b>	<b>Nay</b>	<b>Abstain</b>
Michael Pace, Chairman	X		
Stephen Cassano, Vice-Chairman	X		
Benson Cohn	X		
Mark Cooper	X		
James Francis	X		
Edna Karanian	X		
Mark Lauretti	X		
Theodore Martland			X
Raymond O'Brien	X		
Andrew Sullivan	X		
Timothy Griswold, Ad Hoc, Mid-Connecticut	X		
Elizabeth Horton Sheff, Ad Hoc, Mid-Connecticut	X		
<b>Non Eligible Voters</b>			
NONE			

**RESOLUTION REGARDING A PROPANE TANK EASEMENT AT THE SOUTH MEADOWS PROPERTY**

Chairman Pace requested a motion regarding the referenced item. Director O'Brien made the following motion:

**RESOLVED:** That the President is hereby authorized to execute a Propane Tank Easement in favor of the Connecticut Light & Power Company on CRRA's real property located on Maxim & Reserve Road in Hartford, Connecticut, substantially as presented and discussed at this meeting.

The motion was seconded by Director Cohn.

Mr. Kirk explained that Connecticut Light & Power Company (CL&P) currently has an easement on CRRA's property known as the South Meadows and said that this resolution would allow an additional use of that easement for a small propane tank.

Director O'Brien asked if the indemnification applied only to propane or if there would be indemnification for other materials such as oil from the trucks. Mr. Tracey stated that there is a large remediation project taking place at the South Meadows property, which would give baseline-testing results for any potential contamination from CL&P activity. Ms. Hunt added that CL&P is willing to accommodate CRRA because CRRA is doing them a favor by granting the additional easement. Ms. Hunt stated that CL&P would only utilize vehicles over an existing permanent easement used for servicing transmission and distribution lines. Ms. Hunt noted that there would be an underground fuel line, which Ms. Hunt said she has requested further information on to find out if that could be a potential source of contamination. Director O'Brien said he thought that would be the only potential source of contamination with regard to the propane because any other propane would vaporize quickly.

Chairman Pace asked why there was not a dollar value attached to this additional easement. Mr. Gent responded that there was no charge because CRRA is already precluded from use of that land because of the existing easement and said that consideration was given at the time of the property transfer. Ms. Hunt added that CRRA has also been attempting to meet with CL&P regarding the possible purchase options of two additional parcels near that property and CRRA is hoping to generate goodwill with CL&P in that matter. Ms. Hunt stated that CL&P's attorney has agreed to set up a meeting regarding those purchase options.

Director O'Brien stated that he was concerned with the risk of fire and explosion associated with an above-ground tank. Director Lauretti pointed out that the contract includes indemnification for such situations.

Chairman Cassano asked for confirmation that this easement was only for an additional use, not use of any additional property in addition to the existing easement. Ms. Hunt confirmed. Director Karanian asked if CL&P's actions are subject to review and regulation by the Department of Public Utility Control. Director Lauretti responded in the affirmative. Director O'Brien requested that the Board be supplied with copies of all DPUC proceedings regarding this matter.

After a lengthy discussion, the Board's consensus was to proceed with approval of this resolution subject to the final draft addressing the concerns addressed by the Board.

The motion previously made and seconded was approved unanimously.

Eligible Voters	Aye	Nay	Abstain
Michael Pace, Chairman	X		
Stephen Cassano, Vice-Chairman	X		
Benson Cohn	X		
Mark Cooper	X		
James Francis	X		
Edna Karanian	X		
Mark Lauretti	X		
Theodore Martland	X		
Raymond O'Brien	X		
Andrew Sullivan	X		
Timothy Griswold, Ad Hoc, Mid-Connecticut	X		
Elizabeth Horton Sheff, Ad Hoc, Mid-Connecticut	X		
<b>Non Eligible Voters</b>			
NONE			

**RESOLUTION ESTABLISHING A SPECIAL COMMITTEE TO STUDY OPTIONS FOR MUNICIPAL SOLID WASTE DISPOSAL FOLLOWING THE EXPIRATION OF THE WALLINGFORD WASTE DISPOSAL SERVICES CONTRACT**

Chairman Pace requested a motion regarding the referenced item. Director O'Brien made the following motion:

**RESOLVED:** That a Special Committee is hereby formed and charged to study options for the disposal of solid waste from the Wallingford Project municipalities post Project, and report thereon to this Board; and

**FURTHER RESOLVED:** That the Special Committee consist of not more than five representatives of the Wallingford Project contracting municipalities, to be jointly designated by the said municipalities, and that three employees and two Board members of the Authority represent the Authority on the said Special Committee, as presented and discussed at this Board meeting.

The motion was seconded by Director Cohn.

Mr. Kirk stated that this resolution is similar to the resolution recently passed to establish a Special Committee for the Bridgeport Project. Mr. Kirk said that the future uses of the Wallingford facility and the future deposition of Wallingford Project waste may potentially be involved with the Bridgeport Project. Mr. Kirk stated that synergy could be achieved by having

the same representatives on both Committees. The Committee would include Director Lauretti, Director Martland, Mr. Kirk, Mr. Bolduc, and Mr. Gent.

Director Martland asked for confirmation that the situation in Wallingford is similar to that of Bridgeport in that CRRA does not own any real assets in the Project. Mr. Kirk confirmed and noted that at the conclusion of the operations contract, the facility operator has the option to purchase the facility for \$1.00.

Chairman Pace asked if approval was needed to appoint the members or just to establish the Committee. Ms. Hunt responded that the Committee had to be formed, but the resolution could form the Committee and authorize the Chairman to appoint members. Chairman Pace requested an amendment to establish the Special Committee and authorize the Chairman and Vice-Chairman to work collaboratively to make appointments to the Special Committee. The motion to amend was made by Director O'Brien and seconded by Director Martland. The amendment was approved unanimously.

The motion previously made and seconded was approved unanimously.

Eligible Voters	Aye	Nay	Abstain
Michael Pace, Chairman	X		
Stephen Cassano, Vice-Chairman	X		
Benson Cohn	X		
Mark Cooper	X		
James Francis	X		
Edna Karanian	X		
Mark Lauretti	X		
Theodore Martland	X		
Raymond O'Brien	X		
Andrew Sullivan	X		
<b>Non Eligible Voters</b>			
Timothy Griswold, Ad Hoc, Mid-Connecticut			
Elizabeth Horton Sheff, Ad Hoc, Mid-Connecticut			

**RESOLUTION REGARDING WASTE EXPORT AND DIVERSION HAULING AND DISPOSAL SERVICES FOR THE MID-CONNECTICUT AND WALLINGFORD PROJECTS**

Chairman Pace requested a motion regarding the referenced item. Director O'Brien made the following motion:

**RESOLVED:** That the President is hereby authorized to enter into agreements with USA Hauling and Recycling, Energy Answers Corporation, Waste Management, and Santaro Development for waste export services for the Mid-Connecticut and Wallingford

Resources Recovery Facilities substantially in accordance with the terms and conditions presented at this meeting.

The motion was seconded by Director Cohn.

Mr. Kirk explained that this resolution was for approval of contracts for excess waste treatment outside of CRRA projects when necessary to meet seasonal and operational needs. Mr. Kirk noted that there are a number of different prices and said that contractors are utilized on the most cost-effective basis with the lowest cost contractors being utilized first. Mr. Kirk stated that it is not always possible to process all of the waste that is delivered so these contractors are used on an "as needed" basis.

Director Francis asked for further information on the fuel adjustment clause in the agreement. Mr. Gent explained that CRRA faced a situation this past year where there was only one contractor available to the Wallingford Project and that contractor informed CRRA that he could not continue to provide his services at the same price due to rising fuel costs. Mr. Gent said that to avoid having contractors submit bids at extremely high rates due to the potential of higher fuel costs over the term of the contract, CRRA decided to provide a mechanism to allow CRRA to capture the advantage of lower fuel costs when they were available, but to also provide some protection for the contractors in the case that fuel costs increase. Mr. Gent noted that the contract was for a two-and-a-half year term to adjust the contracts from a calendar year basis to a fiscal year basis. A brief discussion ensued regarding the process and formula for determining fuel adjustments.

Director Griswold asked if an end destination is specified for the waste. Mr. Gent responded that prices in the bids have to specify an end destination, which information is included in the hauler's license and permit. Mr. Gent added that end destinations are also typically added to CRRA's pollution liability insurance as additional coverage.

The motion previously made and seconded was approved unanimously.

Eligible Voters	Aye	Nay	Abstain
Michael Pace, Chairman	X		
Stephen Cassano, Vice-Chairman	X		
Benson Cohn	X		
Mark Cooper	X		
James Francis	X		
Edna Karanian	X		
Mark Lauretti	X		
Theodore Martland	X		
Raymond O'Brien	X		
Andrew Sullivan	X		
<b>Non Eligible Voters</b>			
Timothy Griswold, Ad Hoc, Mid-Connecticut			
Elizabeth Horton Sheff, Ad Hoc, Mid-Connecticut			

**RESOLUTION REGARDING THREE-YEAR PUBLIC RELATIONS SERVICES AGREEMENTS**

Chairman Pace requested a motion regarding the referenced item. Director O'Brien made the following motion:

**RESOLVED:** That the President is hereby authorized to execute, deliver, and perform on behalf of this Authority, Public Relations Services Agreements as were substantially set forth in the Request for Qualifications dated September 7, 2005, for a period of three years commencing on January 1, 2006, and terminating on December 31, 2008, with the public relations firms listed below. All firms will provide service "on call."

Cubitt Jacobs & Prosek Communications

Cashman + Katz Integrated Communications

Pita Communications LLC

The motion was seconded by Director Cohn.

Mr. Nonnenmacher stated that management was recommending two of the three contracts that are being presented to the Board: Cubitt Jacobs & Prosek Communications and Pita Communications LLC. Chairman Pace requested an amendment to the motion to recommend Cubitt Jacobs & Prosek Communications and Pita Communications LLC for the panel of approved Public Relations firms. The motion to amend made by Director O'Brien and seconded by Director Cohn was approved unanimously.

Director Horton Sheff asked what the budget was for public relations services. Mr. Nonnenmacher replied that, from the General Fund, the budget is \$64,000 with smaller amounts in specific Project budgets. Mr. Nonnenmacher stated that it has been his practice to use these services extremely judiciously and stated that a substantial amount of this budget is returned to the Authority each year. Director Horton Sheff pointed out that \$64,000 is not a lot of money when one considers the public relations issues facing CRRA in the next year and asked Mr. Nonnenmacher if he felt that would be enough money to accomplish what needs to be accomplished. Mr. Nonnenmacher responded that he would leave that determination to the Board.

Director O'Brien asked if the Chair would comment on the reason that only two of the three firms are being recommended. Chairman Pace responded that the professionalism of the two recommended firms was more along the lines of the quality of work that he would expect from a contractor for CRRA.

Mr. Kirk thanked Director Horton Sheff for her recognition of the challenges that are facing CRRA. Mr. Kirk agreed that public relations has a very lean budget and said that he would not be surprised if an increase had to be requested in the future. Mr. Kirk said he is encouraged that the Board understands that it is not a trivial task to get accurate information to the public with respect to CRRA's initiatives.

The motion previously made and seconded was approved unanimously.

Eligible Voters	Aye	Nay	Abstain
Michael Pace, Chairman	X		
Benson Cohn	X		
Mark Cooper	X		
James Francis	X		
Edna Karanian	X		
Mark Lauretti	X		
Theodore Martland	X		
Raymond O'Brien	X		
Andrew Sullivan	X		
<b>Non Eligible Voters</b>			
Timothy Griswold, Ad Hoc, Mid-Connecticut			
Elizabeth Horton Sheff, Ad Hoc, Mid-Connecticut			

**RESOLUTION REGARDING TELEPHONIC MEETING POLICY AND PROCEDURE**

Chairman Pace requested a motion regarding the referenced item. Director Cohn made the following motion:

**RESOLVED:** That the Board hereby adopts the Telephonic Meeting Policy and Procedure substantially as presented and discussed at this meeting.

The motion was seconded by Director Cooper.

Director Cohn explained that, during the last legislative session, legislation was introduced, but not passed, that would prohibit telephonic meetings. Director Cohn noted that telephonic meetings have been very beneficial to the Authority, especially for Special meetings where it would not be practical or possible to obtain a quorum in person. Director Cohn stated that the Policies & Procurement Committee has recommended the adoption of this policy and procedure to make clear the circumstances under which telephonic meetings can occur.

Director Cohn said that the policy clearly states that the requirements of the Freedom of Information Act will be applied and provided that Board members can participate in and vote at a Regular meeting by telephone only if there is a quorum in the meeting room.

Director O'Brien suggested that the footnote on the bottom of the second page include a note that the policy was reviewed and approved by the Policies & Procurement Committee.

The motion previously made and seconded was approved unanimously.

<b>Eligible Voters</b>	<b>Aye</b>	<b>Nay</b>	<b>Abstain</b>
Michael Pace, Chairman	X		
Benson Cohn	X		
Mark Cooper	X		
James Francis	X		
Edna Karanian	X		
Mark Lauretti	X		
Theodore Martland	X		
Raymond O'Brien	X		
Andrew Sullivan	X		
<b>Non Eligible Voters</b>			
Timothy Griswold, Ad Hoc, Mid-Connecticut			
Elizabeth Horton Sheff, Ad Hoc, Mid-Connecticut			

**RESOLUTION REGARDING HUMAN RESOURCES COMMITTEE  
RECOMMENDATIONS TO BOARD OF DIRECTORS REGARDING RENEWAL OF  
HEALTH AND DENTAL INSURANCE PROGRAMS AND CONTINUATION OF THE  
VISION, LIFE AND DISABILITY PROGRAMS**

Chairman Pace requested a motion regarding the referenced item. Director O'Brien made the following motion:

**RESOLVED:** That the Board of Directors authorizes the renewal of the health and dental insurance through Anthem for the period of January 1, 2006 through December 31, 2006 for an estimated premium of \$682,333.

**FURTHER RESOLVED:** That the Board of Directors authorizes the continuation of the vision, life, IO & G-term disability and short-term disability insurance through The Standard Insurance for the period of January 1, 2006 through December 31, 2006 for an estimated premium of \$78,554.

The motion was seconded by Director Cooper.

Mr. Kirk stated that this was for a renewal of the current health and dental plans at an increase of about four percent. Director Cooper noted that the Organizational Synergy & Human Resources Committee reviewed the renewal and feels that the increase is quite reasonable for the coverage that will be provided to the employees.

Director Martland noted that the two Directors that reviewed this information are from municipalities that are dealing with the same issues as faced by CRRA with regard to increasing health insurance costs.

Director Francis noted that the rates are still high because of CRRA's small number of employees and said that the Committee will be considering options such as joining with the State plan or other quasi-public organizations to increase CRRA's savings.

Director Sullivan noted that this expenditure is within budget because the premium listed in the resolution is the gross premium and does not include employee contributions.

The motion previously made and seconded was approved unanimously.

Eligible Voters	Aye	Nay	Abstain
Michael Pace, Chairman	X		
Benson Cohn	X		
Mark Cooper	X		
James Francis	X		
Edna Karanian	X		
Mark Lauretti	X		
Theodore Martland	X		
Raymond O'Brien	X		
Andrew Sullivan	X		
<b>Non Eligible Voters</b>			
Timothy Griswold, Ad Hoc, Mid-Connecticut			
Elizabeth Horton Sheff, Ad Hoc, Mid-Connecticut			

**RESOLUTION REGARDING THE REVISED COMPENSATORY TIME POLICY**

Chairman Pace requested a motion regarding the referenced item. Director Cooper made the following motion:

**RESOLVED:** That the revised Compensatory Time Policy of the Connecticut Resources Recovery Authority be adopted substantially in the form as approved by the Organizational Synergy and Human Resources Committee.

The motion was seconded by Director O'Brien.

Director Cooper noted that this resolution is being recommended by the Organizational Synergy and Human Resources Committee in response to the Governor's report on quasi-public agencies. Director Cooper stated that this revision to the Compensatory Time Policy would bring CRRA in compliance with the objectives of that report.

Chairman Pace asked for confirmation that senior management will not be eligible for compensatory time. Director Cooper confirmed that all salaried employees, except senior management, will be entitled to compensatory time.

Mr. Kirk noted that this policy has been confirmed to meet the recommendations of the Governor by both the Organizational Synergy and Human Resources Committee and the Policies & Procurement Committee.

Director O'Brien asked if the revision would be reported to the Governor's office. Chairman Pace asked that a copy be sent to the Governor's Office.

The motion previously made and seconded was approved unanimously.

<b>Eligible Voters</b>	<b>Aye</b>	<b>Nay</b>	<b>Abstain</b>
Michael Pace, Chairman	X		
Benson Cohn	X		
Mark Cooper	X		
James Francis	X		
Edna Karanian	X		
Mark Lauretti	X		
Theodore Martland	X		
Raymond O'Brien	X		
Andrew Sullivan	X		
<b>Non Eligible Voters</b>			
Timothy Griswold, Ad Hoc, Mid-Connecticut			
Elizabeth Horton Sheff, Ad Hoc, Mid-Connecticut			

## **CHAIRMAN'S REPORT**

### **Chairman's Report**

Chairman Pace showed the Board an article from the December 11, 2005 edition of the Hartford Courant regarding a Hartford youth football team. Chairman Pace stated that this team went to the World Championship and noted that the kids on the team and the coach deserve an enormous amount of credit. Chairman Pace asked Director Cohn to have the Policies & Procurement Committee look into any ways that CRRA could recognize the team and their accomplishments.

## **EXECUTIVE SESSION**

Chairman Pace requested a motion to enter into Executive Session to discuss pending litigation, contract negotiations and personnel matters with appropriate staff. The motion made by Director O'Brien and seconded by Director Cooper was approved unanimously. Chairman Pace requested that the following people be invited to the Executive Session:

Tom Kirk  
Jim Bolduc

Peter Egan  
Floyd Gent

Laurie Hunt, Esq.

The Executive Session began at 12:05 p.m. and concluded at 1:15 p.m. Chairman Pace noted that no votes were taken.

The meeting was reconvened at 1:15 p.m.

**ADJOURNMENT**

Chairman Pace requested a motion to adjourn the meeting. The motion to adjourn made by Director O'Brien and seconded by Director Cooper was approved unanimously.

There being no other business to discuss, the meeting was adjourned at 1:16 p.m.

Respectfully submitted,



Kristen B. Greig  
Secretary to the Board/Paralegal

## Exhibit A

### Myths and Facts

Reality



### Myths and Facts

Myth: CRRA is privatizing operation of the Mid-Connecticut Project.

Reality



### Myths and Facts

Myth: CRRA is privatizing operation of the Mid-Connecticut Project.

Fact: CRRA uses private contractors to operate all its facilities as required by statute.

Fact: When MDC signed a contract to operate Mid-Connecticut Project facilities, it became a private contractor.

Reality



### Myths and Facts

Myth: CRRA is blatantly disregarding an arbitrator's decision by bidding out operations.

Reality



### Myths and Facts

Myth: CRRA is blatantly disregarding an arbitrator's decision by bidding out operations.

Fact: Three arbitration decisions have upheld CRRA's right to hire the most cost-effective contractors.

Reality



### Myths and Facts

Myth: CRRA is blatantly disregarding an arbitrator's decision by bidding out operations.

Fact: Arbitrators have ruled that the CRRA-MDC contract gives CRRA the right to fire MDC and hire another contractor for reasons of cost, quality of work or responsiveness.

Reality



## Myths and Facts

Myth: CRRA is blatantly disregarding an arbitrator's decision by bidding out operations.

Fact: Arbitrators have found that each time CRRA has bid out a program operated by MDC, it asked MDC for a lower price before soliciting bids from other contractors. Each time, MDC refused.

Reality



## Myths and Facts

Myth: CRRA is blatantly disregarding an arbitrator's decision by bidding out operations.

Fact: MDC received a no-bid cost-plus contract for this work in 1984. MDC used its political influence to get the contract without competitive bidding.

Reality



## Myths and Facts

Myth: CRRA is blatantly disregarding an arbitrator's decision by bidding out operations.

Fact: While CRRA has since used a bidding process to bring in contractors to run portions of the Project, the entire Mid-Connecticut Project has never been the subject of competitive bidding.

Reality



## Myths and Facts

Myth: CRRA is blatantly disregarding an arbitrator's decision by bidding out operations.

Fact: Arbitrators have laid out precisely how CRRA can proceed in replacing contractors. CRRA is following the directions laid out by those arbitrators' rulings.

Reality



## Myths and Facts

Myth: CRRA is putting people out of work.

Reality



## Myths and Facts

Myth: CRRA is putting people out of work.

Fact: The workers in question are employees of MDC. If MDC brought its prices into line with what other private contractors charge – as contractors in the real world must do every day to stay in business – their jobs could be preserved.

Fact: MDC – not CRRA – controls their fate.

Reality



## Myths and Facts

Myth: CRRRA is putting people out of work.

Fact: AFSCME has repeatedly addressed the CRRRA Board of Directors, but has never addressed the board of its members' employer, MDC.

Reality



## Myths and Facts

Myth: CRRRA is putting people out of work.

Fact: CRRRA would encourage a new contractor to consider hiring MDC employees currently working at CRRRA facilities. Their institutional knowledge would be an asset to any other contractor.

Reality



## Myths and Facts

Myth: CRRRA is engaging in a clandestine bidding process intended to steer these projects to a preferred contractor.

Reality



## Myths and Facts

Myth: CRRRA is engaging in a clandestine bidding process intended to steer these projects to a preferred contractor.

Fact: This is the first time the entire range of Mid-Connecticut Project operations has been competitively bid. For years they were operated under a no-bid cost-plus agreement with a politically powerful contractor.

Reality



## Myths and Facts

Myth: CRRRA is engaging in a clandestine bidding process intended to steer these projects to a preferred contractor.

Fact: CRRRA has a fiduciary responsibility to its ratepayers to find the most cost-effective contractors.

Reality



## Myths and Facts

Myth: CRRRA is engaging in a clandestine bidding process intended to steer these projects to a preferred contractor.

Fact: Bids are being opened publicly.

Fact: Documents submitted in response to the RFP are subject to FOI.

Reality



## Myths and Facts

Myth: CRRA is engaging in a clandestine bidding process intended to steer these projects to a preferred contractor.

Fact: CRRA management will present a detailed analysis of the bids to the CRRA Board of Directors, which must approve (by a two-thirds majority) any transaction of more than \$50,000.

Fact: No other agency operates under such strict controls.

Reality ✓



## Myths and Facts

Myth: CRRA engaged in an illegal truck deal with one of its contractors.

Reality ✓



## Myths and Facts

Myth: CRRA engaged in an illegal truck deal with one of its contractors.

Fact: The previous CRRA administration gave about \$1 million worth of rolling stock to a contractor in exchange for other considerations.

Fact: The new CRRA got the trucks and trailers back, actions that were praised by Attorney General Richard Blumenthal.

Reality ✓



## Myths and Facts

Myth: MDC has to raise its sewer and water rates because of the money it would lose if it loses the CRRA work.

Reality ✓



## Myths and Facts

Myth: MDC has to raise its sewer and water rates because of the money it would lose if it loses the CRRA work.

Fact: The contract with CRRA stipulates that MDC have no financial interest in the Mid-Connecticut Project.

Fact: MDC's claim that revenue from its contract with CRRA has subsidized sewer and water rates proves that MDC has been overcharging CRRA.

Fact: MDC has a financial interest in the Project, contrary to the contract's stipulation.

Reality ✓



## Myths and Facts

Myth: CRRA should be focusing on recycling and source reduction.

Reality ✓



## Myths and Facts

Myth: CRRA should be focusing on recycling and source reduction.

Fact: CRRA is one of the nation's largest recyclers, processing more than 140,000 tons of recyclables each year.

Fact: CRRA is expanding its recycling program to recycle a wider variety of commodities, taking even more trash out of the waste stream.

Reality ✓



## Myths and Facts

Myth: CRRA should be focusing on recycling and source reduction.

Fact: Each year, CRRA's education centers team more than 40,000 people the solid waste mantra: "reduce, reuse, recycle, recover."

Fact: In FY 2006, CRRA is investing more than \$500,000 in educating people about environmental responsibility in managing their trash and recyclables.

Reality ✓



## Myths and Facts

Myth: Emissions from CRRA's trash-to-energy plants trigger heart attacks and strokes and cause respiratory problems.

Reality ✓



## Myths and Facts

Myth: Emissions from CRRA's trash-to-energy plants trigger heart attacks and strokes and cause respiratory problems.

Fact: CRRA's emissions are cleaner than Connecticut's air standards – the toughest in North America – require.

Fact: USEPA calls trash-to-energy plants "a clean, reliable, renewable source of energy."

Reality ✓



## Myths and Facts

Myth: Emissions from CRRA's trash-to-energy plants trigger heart attacks and strokes and cause respiratory problems.

Fact: Trash-to-energy reduces 11 million tons of greenhouse gases each year in two ways. TTE plants do not emit methane gas that occurs as landfilled trash decomposes. TTE offsets electricity generation and the associated greenhouse emissions from burning fossil fuels.

Reality ✓



## Myths and Facts

Myth: Emissions from CRRA's trash-to-energy plants trigger heart attacks and strokes and cause respiratory problems.

Fact: TTE as an alternative to land disposal and power generation from fossil fuels prevents the release of nearly 20,000 tons of nitrogen oxides and 2.2 million tons of volatile organic compounds.

Reality ✓



## Myths and Facts

Myth: Emissions from CRRRA's trash-to-energy plants trigger heart attacks and strokes and cause respiratory problems.

Fact: Data from a 2005 study, funded by the National Institutes of Health, "confirm that cockroach allergen is the primary contributor to childhood asthma in inner-city home environments."

Reality



## Myths and Facts

Myth: Landfills threaten communities' water supplies and emit harmful fumes.

Reality



## Myths and Facts

Myth: Landfills threaten communities' water supplies and emit harmful fumes.

Fact: The Agency for Toxic Substance and Disease Registry investigated and found that the Hartford landfill did not pose any short-term or long-term health risks to residents.

Reality



## Myths and Facts

Myth: Landfills threaten communities' water supplies and emit harmful fumes.

Fact: Lower levels of hydrogen sulfide can be detected as odors, yet in 2005 CRRRA has received just one confirmed landfill-related odor complaint.

Fact: CRRRA's Hartford landfill features a gas collection system that captures 99 percent of emissions from decomposing trash, preventing those gases from getting into the air.

Reality



## Myths and Facts

Myth: Landfills threaten communities' water supplies and emit harmful fumes.

Fact: Trash-to-energy reduces by 90 percent the volume of waste that must be landfilled, reducing truck traffic and diesel emissions and preserving our land.

Reality



## Myths and Facts

Myth: CRRRA makes decisions without community input.

Reality



## Myths and Facts

Myth: CRRRA makes decisions without community input.

Fact: CRRRA meets regularly with leaders from all the communities it serves.

Fact: Every CRRRA board meeting includes a public comment period.

Fact: At the September meeting, the board rearranged its agenda to accommodate a member of the public who wanted to speak but arrived late.

Reality ✓



## Myths and Facts

Myth: CRRRA makes decisions without community input.

Fact: When CRRRA was considering an expansion of the Hartford landfill, the people of Hartford spoke out against it. The CRRRA board voted to close the landfill.

Reality ✓



## Myths and Facts

Myth: CRRRA makes decisions without community input.

Fact: CRRRA has participated in a series of public information meetings – organized by Hartford community groups – on its proposal to expand its recycling facility.

Reality ✓



## Myths and Facts

Myth: CRRRA has no respect for the health of Connecticut residents.

Reality ✓



## Myths and Facts

Myth: CRRRA has no respect for the health of Connecticut residents.

Fact: CRRRA has spent tens of millions of dollars on pollution and odor control equipment, ensuring that CRRRA's facilities exceed the strictest health-protection standards.

Fact: Test results are available on CRRRA's Web site, <http://www.crra.org>.

Reality ✓



## Myths and Facts

Myth: CRRRA has no respect for the health of Connecticut residents.

Fact: CRRRA has reduced the number of odor complaints it receives on its toll-free hotlines from several hundred per year in the late 1990s to just one confirmed complaint in 2005.

Fact: CRRRA's goal is zero odor complaints.

Reality ✓



## TAB 2

**CONNECTICUT RESOURCES RECOVERY AUTHORITY**

**THREE HUNDRED NINETY-NINTH MEETING**

**DECEMBER 26, 2005**

A Special telephonic meeting of the Connecticut Resources Recovery Authority Board of Directors was held on Monday, December 26, 2005 at 100 Constitution Plaza, Hartford, Connecticut. Those present by telephone were:

Chairman Michael Pace

Directors: Benson Cohn  
Mark Cooper  
Edna Karanian  
Mark Lauretti (Present until 10:40 a.m.)  
Theodore Martland

Present by telephone from the CRRA staff:

Tom Kirk, President  
Jim Bolduc, Chief Financial Officer  
Kristen Greig, Secretary to the Board/Paralegal

Present at 100 Constitution Plaza from the CRRA staff:

Laurie Hunt, Director of Legal Services

Also present by telephone:

John Farley of Halloran & Sage

Chairman Pace called the meeting to order at 10:12 a.m. and following role call, stated that a quorum was present.

**EXECUTIVE SESSION**

Chairman Pace requested a motion to enter into Executive Session to discuss pending litigation related to the Mid-Connecticut Project. The motion made by Director Martland and seconded by Director Cohn was approved unanimously. Chairman Pace requested that the following people be invited to the Executive Session in addition to the Directors:

Tom Kirk  
Jim Bolduc  
Laurie Hunt, Esq.  
John Farley, Esq.

The Executive Session began at 10:13 a.m. and concluded at 10:40 a.m. Chairman Pace noted that no votes were taken.

The meeting was reconvened at 10:40 a.m.

**RESOLUTION REGARDING DEFERRAL OF COVERAGE ISSUES**

Chairman Pace requested a motion regarding the referenced item. Director Martland made the following motion:

**RESOLVED:** That the President is hereby authorized to defer coverage issues related to pending litigation by waiving the Authority's right to subsequently assert a voluntary settlement defense, substantially as presented and discussed at this meeting; and

**FURTHER RESOLVED:** That the President may at his discretion delegate the authority granted him hereby to the Director of Legal Services.

The motion was seconded by Director Cohn.

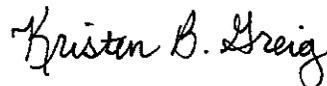
In role call it was determined that there was no longer a quorum and the meeting was adjourned.

**ADJOURNMENT**

Chairman Pace requested a motion to adjourn the meeting. The motion to adjourn made by Director Cooper and seconded by Director Martland was approved unanimously.

There being no other business to discuss, the meeting was adjourned at 10:45 a.m.

Respectfully submitted,



Kristen B. Greig  
Secretary to the Board/Paralegal

# TAB 3

**CONNECTICUT RESOURCES RECOVERY AUTHORITY**

**FOUR HUNDRETH MEETING**

**DECEMBER 27, 2005**

An emergency Special telephonic meeting of the Connecticut Resources Recovery Authority Board of Directors was held on Tuesday, December 27, 2005 at 100 Constitution Plaza, Hartford, Connecticut, due to the immediate need for authorization of the deferral of coverage issues in pending litigation.

Those present by telephone were:

Chairman Michael Pace

Directors:     Benson Cohn  
                  Mark Cooper  
                  Jim Francis  
                  Edna Karanian  
                  Mark Lauretti  
                  Theodore Martland  
                  Elizabeth Horton Sheff, Ad-Hoc – Mid-Connecticut Project

Present at 100 Constitution Plaza from the CRRA staff:  
Jim Bolduc, Chief Financial Officer

Present by telephone from the CRRA staff:  
Tom Kirk, President  
Kristen Greig, Secretary to the Board/Paralegal

Also present by telephone:  
John Farley of Halloran & Sage

Chairman Pace called the meeting to order at 11:04 a.m. and following role call, stated that a quorum was present.

**EXECUTIVE SESSION**

Chairman Pace requested a motion to enter into Executive Session to discuss pending litigation related to the Mid-Connecticut Project. The motion made by Director Martland and seconded by Director Francis was approved unanimously. Chairman Pace requested that the following people be invited to the Executive Session in addition to the Directors:

Tom Kirk  
Jim Bolduc  
John Farley, Esq.

The Executive Session began at 11:04 a.m. and concluded at 11:24 a.m. Chairman Pace noted that no votes were taken.

The meeting was reconvened at 11:24 a.m.

**RESOLUTION REGARDING DEFERRAL OF COVERAGE ISSUES**

Chairman Pace requested a motion regarding the referenced item. Director Martland made the following motion:

**RESOLVED:** That the President is hereby authorized to defer coverage issues related to pending litigation by waiving the Authority's right to subsequently assert a voluntary settlement defense, substantially as presented and discussed at this meeting; and

**FURTHER RESOLVED:** That the President may at his discretion delegate the authority granted him hereby to the Director of Legal Services.

The motion was seconded by Director Horton Sheff.

Chairman Pace noted that the matter was thoroughly discussed in Executive Session.

The motion previously made and seconded was approved unanimously by roll call.

**ADJOURNMENT**

Chairman Pace requested a motion to adjourn the meeting. The motion to adjourn made by Director Martland and seconded by Director Cohn was approved unanimously.

There being no other business to discuss, the meeting was adjourned at 11:25 a.m.

Respectfully submitted,



Kristen B. Greig  
Secretary to the Board/Paralegal

# TAB 4

**RESOLUTION REGARDING EXPENDITURES FOR  
REMEDICATION OF PCB CONTAMINATED EQUIPMENT AT  
THE SOUTH MEADOWS ELECTRIC GENERATING  
FACILITY**

**RESOLVED:** That the President of CRRA be authorized to execute a change order to the Exit Strategy <sup>TM</sup> Contract between CRRA and TRC Companies, Inc. for activities involving remediation of PCB contaminated equipment at the South Meadows Electric Generating Facility, substantially as presented and discussed at this meeting.

# Connecticut Resources Recovery Authority

## Contract Change Order Summary for Contract entitled

**Exit Strategy <sup>TM</sup> Contract  
For  
South Meadows Station Site  
Between  
Connecticut Resources Recovery Authority  
And  
TRC Companies, Inc.**

Presented to the CRRA Board on: January 26, 2006

Vendor/ Contractor(s): TRC Companies, Inc.

Effective date: Upon Execution

Contract Type/Subject matter: Change Order to Contract; Environmental Remediation of South Meadows site

Facility (ies) Affected: South Meadows Electric Generating Facility

Original Contract: Exit Strategy <sup>TM</sup> Contract

Term: Not Applicable

Change Order Dollar Value: Not to exceed \$115,000 (Estimated cost, which includes a 20% contingency).

Amendment(s): Not applicable

Term Extensions: Not applicable

Scope of Services:

- To solicit competitive bids to decontaminate, and remove for proper disposal, old PCB contaminated equipment formerly used by CL&P, in the Electric Generating Facility at the South Meadows site.
- To provide management oversight of the environmental remediation contractor.
- To generate all reports and documentation necessary to demonstrate compliance with applicable regulations.

Other Pertinent Provisions: None

# Connecticut Resources Recovery Authority Mid-Connecticut Project

## Remediation of PCB Contaminated Equipment at the South Meadows Electric Generating Facility

*January 26, 2006*

### Discussion

On December 22, 2000 CRRA and TRC Companies, Inc. executed a contract entitled *Exit Strategy™ Contract For South Meadows Station Site Between Connecticut Resources Recovery Authority And TRC Companies, Inc.* This contract was a prerequisite to the transfer of the South Meadows property and the Electric Generating Facility (EGF) from Connecticut Light & Power to CRRA in early CY 2001. The purpose of the contract was to establish TRC as the “Certifying Party” under the Connecticut Transfer Act, thereby shifting the environmental remediation responsibility to TRC following transfer of the property from CL&P to CRRA. TRC is therefore responsible for remediation of pre-existing pollution conditions at, under or migrating from the site as required by applicable law, including, but not limited to, the Transfer Act.

Contained within a sub-basement at the EGF are steel tanks that formerly held PCB transformer oil, and which were used by CL&P to service electrical transformers. When the property was transferred to CRRA, the tanks were left in place by CL&P, along with some associated piping. The tanks sit on concrete saddles in a sub-basement that has an earthen floor. Pursuant to the *Exit Strategy™* contract, TRC is responsible for removing that portion of the earthen floor (i.e., soil) that is contaminated with PCBs. However, pursuant to the contract, CRRA is responsible for decontamination and removal of the tanks and associated piping.

During CY 2006 TRC plans to remove the PCB contaminated soil in the sub-basement. TRC will develop a scope of work for this activity and solicit competitive prices from environmental remediation contractors for this activity. CRRA’s intent is to direct TRC, via this change order, to solicit competitive pricing for decontamination and removal of the tanks and piping at the same time it solicits bids for removal of the contaminated soil. TRC will then award the work to an environmental remediation company, contract with that company, and in-turn invoice CRRA for reimbursement for the work. TRC will provide CRRA an opportunity to review the bids it receives for CRRA’s portion of the work. Having TRC directly manage the decontamination and removal of the contaminated equipment is appropriate for two reasons: First, because TRC has responsibility for the remediation of the contaminated soil in the sub-basement, and will ultimately certify that the soil has been remediated to governing standards, it is in their interest to directly oversee the remediation of the tanks and piping. Second, bidding all phases of the work together will benefit CRRA by providing economies of scale.

The remediation of the PCB soil and the contaminated tanks and piping will meet the remediation and management standards in the federal PCB regulations at 40 CFR Part 761, and the Connecticut Remediation Standard Regulations at RCSA 22a-133k – 133v. TRC will be responsible for generating all reports and other documentation necessary to demonstrate compliance with applicable regulations.

### **Financial Summary**

Several months ago TRC undertook a feasibility study for decontaminating and removing the contaminated tanks and piping. This feasibility study included a detailed cost estimate, and it is this cost estimate that has been used as the basis for the \$115,000 not-to-exceed estimate.

This expenditure will be funded from the South Meadows Site Remediation Reserve account. There are sufficient funds in this reserve account for this activity.

# TAB 5

**Resolution Regarding Mid-Connecticut Project Waste Transportation and Transfer Station  
Operation & Maintenance Services**

**RESOLVED:** That the President is hereby authorized to:

1. Enter into an agreement with Copes Rubbish Removal for the Waste Transportation and Transfer Station Operation and Maintenance Services associated with the Watertown and Torrington Transfer Stations; and
2. Enter into an agreement with CWPM, LLC for the Waste Transportation and Transfer Station Operation and Maintenance Services associated with the Ellington and Essex Transfer Stations;

substantially in the form presented and discussed at this meeting.

**AGREEMENT SUMMARY  
WASTE TRANSPORTATION AND TRANSFER STATION OPERATION AND  
MAINTENANCE SERVICES  
MID-CONNECTICUT PROJECT**

**Presented to CRRA Board on:** January 26, 2006

**Vendors/Contractors:** Copes Rubbish Removal for Torrington and Watertown Transfer Stations and CWPM, LLC for Ellington and Essex Transfer Stations

**Effective Date:<sup>1</sup>** A date(s) in February, 2006

**Commencement Date:** July 1, 2006

**Contract Type:** Waste transportation and transfer station operation and maintenance services.

**Facilities:** Mid-Connecticut Project Ellington, Essex, Torrington and Watertown Transfer Stations.

**Term:** Base agreement July 1, 2006 - June 30, 2011

**Extensions:** Two divisible one year extensions exercisable at CRRA's sole and absolute discretion: July 1, 2011 - June 30, 2012 and July 1, 2012 - June 30, 2013.<sup>2</sup>

**Scope of Services:** Contractor(s) shall furnish all labor, vehicles, equipment, parts, materials, maintenance, supervision and all other items and activities necessary to transport the Acceptable Waste, Acceptable Recyclables, Non-Processible Waste, and Unacceptable Waste delivered to the transfer stations and operate and maintain the transfer stations.

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<sup>1</sup> To effectuate a smooth transition to the new Agreement(s), a number of activities must be performed by the Contractor(s) prior to the actual Commencement Date of Services on July 1, 2006. Therefore, the Effective Date of the Agreement is the date upon which the Agreement is executed by the parties (sometime in February, 2006) subsequent to CRRA Board of Director's approval authorizing the President to enter into such Agreement.

<sup>2</sup> The second one year extension of July 1, 2012 - June 30, 2013, if exercised by CRRA, will exceed the so-called "end" of the current Mid-Connecticut Project (November 12, 2012 when the current Municipal Service Agreements expire). Because the procurement process for these Services is a major undertaking requiring substantial time and effort on the part of CRRA's Operations and Legal staff, and because CRRA cannot predict what activities staff will be involved with in 2011 and 2012 as it works to extend the Mid-Connecticut Project past 2012, management decided it would be prudent to have the ability, if needed, to extend these Services for one year past the "end" of the Project so as not to divert resources away from activities associated with extending the Mid-Connecticut Project post 2012.

**Estimated Annual Contract Amount:**

Contract Year 1, July 1, 2006 - June 30, 2007  
 CWPM, LLC - \$2,905,268  
 Copes Rubbish Removal - \$3,781,936  
 (See Table 1 below for FY07 station-by-station detail).

**Table 1 - Contract Year 1 Estimated Service Fees by Station**

FISCAL YEAR	CONTRACTOR	FACILITY	TRANSPORTATION	O&M	TOTAL
2007	CWPM	Ellington	\$598,260	\$342,288	\$940,548
	CWPM	Essex	\$1,416,500	\$548,220	\$1,964,720
	Copes	Torrington	\$1,082,256	\$521,482	\$1,603,738
	Copes	Watertown	\$1,659,173	\$519,025	\$2,178,198
					<b>\$6,687,204</b>

Full term of the Agreement including extensions, July 1, 2006 - June 30, 2013  
 CWPM, LLC - \$21,245,399  
 Copes Rubbish Removal - \$29,379,299  
 (See Table 2 below for station-by-station detail)

**Table 2 - Full Term Estimated Service Fees by Station**

PROPOSER/STATION	ESTIMATED COST FIVE-YEAR BASE AGREEMENT					OPTIONAL TWO, ONE-YEAR EXTENSIONS		TOTAL
	FY07	FY08	FY09	FY10	FY11	FY12	FY13	
CWPM/Ellington	\$940,548	\$975,124	\$890,941	\$924,552	\$959,448	\$995,679	\$1,033,298	\$6,719,589
CWPM/Essex	\$1,964,720	\$2,038,252	\$1,950,138	\$2,024,431	\$2,101,590	\$2,181,726	\$2,264,954	\$14,525,810
Copes/Torrington	\$1,603,738	\$1,663,605	\$1,734,525	\$1,799,282	\$1,866,494	\$1,936,256	\$2,008,665	\$12,612,565
Copes/Watertown	\$2,178,198	\$2,261,197	\$2,283,329	\$2,370,933	\$2,461,936	\$2,556,469	\$2,654,672	\$16,766,734
<b>GRAND TOTAL</b>	<b>\$6,687,204</b>	<b>\$6,938,177</b>	<b>\$6,858,933</b>	<b>\$7,119,198</b>	<b>\$7,389,468</b>	<b>\$7,670,130</b>	<b>\$7,961,589</b>	<b>\$50,624,699</b>

**Escalation/Fuel  
Adjustment:**

For the purposes of estimating contract values for this analysis, Proposer pricing has been escalated three percent (3%) per Contract Year and annual waste receipts escalated one percent (1%) per Contract Year.

Pursuant to the Agreement actual adjustments shall be:  
Annual Fixed O&M Fee: adjusted annually to reflect seventy-five percent (75%) of the annual changes in the Consumer Price Index for All Urban Consumers (Cross Classification of Region and Population Size Class, Northeast/Size Class C Index, All Items) as published by the U.S. Department of Labor, Bureau of Labor Statistics; and

Transportation Fees: the non-fuel portion of the Transportation Fee (eighty-five percent (85%) of the Transportation Fee) shall be adjusted annually using the same index used for the Annual Fixed O&M Fee described above. The remaining fifteen percent (15%) of the Transportation Fee shall be adjusted semiannually (July 1 and January 1) of each Contract Year to reflect one hundred percent (100%) of the change in the Northeast Urban Automotive Diesel Fuel Index as published monthly by the U.S. Department of Labor, Bureau of Labor Statistics from those in effect July 2006.

**WASTE TRANSPORTATION AND TRANSFER STATION OPERATION AND  
MAINTENANCE SERVICES  
MID-CONNECTICUT PROJECT**

**EXECUTIVE SUMMARY**

The current agreement for the operation and maintenance and transportation of waste associated with the Mid-Connecticut Project Transfer Stations expires on June 30, 2006. On November 7, 2005, CRRA issued a Request for Proposals to receive competitive quotes for these services commencing July 1, 2006. On December 16, 2006, CRRA received three proposals. Based upon its review of the proposals received, CRRA management is recommending that the Board of Directors provide authorization to enter into agreements with CWPM, LLC for the operation, maintenance and waste transportation services associated with the Ellington and Essex Transfer stations, and Copes Rubbish Removal for the operation, maintenance and waste transportation services associated with the Torrington and Watertown Transfer Stations.

**DISCUSSION**

On November 7, 2005, CRRA issued a Request for Proposals (RFP) for the operation and maintenance and waste transportation services associated with the Mid-Connecticut Project transfer stations. The availability of the procurement documents was advertised in two nationally distributed magazines targeted to the waste industry, four Connecticut based newspapers and CRRA's web site.

The RFP required all firms interested in submitting proposals to attend a mandatory pre-proposal meeting and tours of the four transfer stations. Six (6) firms attended the mandatory meeting and tours. Three (3) firms submitted proposals on the December 16, 2005 submission deadline.

The RFP provided proposers the opportunity to submit prices for the O&M and transportation services on an individual transfer station basis (e.g. prices for one, two, three or four transfer stations. Proposers could also submit prices for all four transfer stations ("Full Control Services") however, if a Proposer submitted pricing for Full Control Services, it also had to submit pricing for each of the four transfer stations on an individual transfer station basis. This would provide CRRA the ability to determine what economies of scale, if any, CRRA might realize if CRRA were to award all four transfer stations to the same contractor.

Table 3 shows which Services each of the three Proposers bid on.

**Table 3 - Proposal Submission Summary**

Proposer	Submitted O&M and Transportation Bids For:				
	Ellington	Essex	Torrington	Watertown	Full Control
Botticello, Inc.	Yes	No	No	No	No
Copes Rubbish	No	No	Yes	Yes	No
CWPM, LLC	Yes	Yes	Yes	Yes	Yes

Table 4 summarizes the estimated cost of each Proposer's submittal for the five-year base agreement.

**Table 4 - Estimated Costs Five-Year Base Agreement<sup>3</sup>**

Station & Proposer	FY07	FY08	FY09	FY10	FY11	Total
<b>Ellington</b>						
CWPM	\$940,548	\$975,124	\$890,941	\$924,552	\$959,448	\$4,690,613
Botticello	\$1,087,382	\$1,127,891	\$1,052,205	\$1,092,308	\$1,133,957	\$5,493,744
<b>Difference</b>	\$146,834	\$152,767	\$161,264	\$167,756	\$174,509	<b>\$803,131</b>
<b>Essex</b>						
CWPM	\$1,964,720	\$2,038,252	\$1,950,138	\$2,024,431	\$2,001,590	\$10,079,130
					<b>Difference</b>	<b>N/A</b>
<b>Torrington</b>						
Copes	\$1,603,738	\$1,663,605	\$1,734,525	\$1,799,282	\$1,866,494	\$8,667,645
CWPM	\$1,989,800	\$2,066,011	\$2,145,174	\$2,227,405	\$2,312,822	\$10,741,212
<b>Difference</b>	\$386,062	\$402,406	\$410,649	\$428,123	\$446,328	<b>\$2,073,567</b>
<b>Watertown</b>						
Copes	\$2,178,198	\$2,261,197	\$2,283,329	\$2,370,933	\$2,461,936	\$11,555,592
CWPM	\$2,262,580	\$2,349,646	\$2,360,721	\$2,452,310	\$2,547,483	\$11,972,740
<b>Difference</b>	\$84,382	\$88,449	\$77,392	\$81,377	\$85,547	<b>\$417,148</b>
<b>Total</b>	<b>\$6,687,204</b>	<b>\$6,938,177</b>	<b>\$6,858,933</b>	<b>\$7,119,198</b>	<b>\$7,389,468</b>	<b>\$34,992,980</b>

As stated, Proposers also had the option of submitting prices for Full Control Services (management of all four transfer stations). Proposers had the option to submit prices for Full Control Services two ways: 1) using Contractor-owned tractors and trailers to transport waste and 2) using CRRA-owned tractors and trailers to transport waste. Only one Proposer, CWPM, submitted prices For Full Control Services.

Table 5 provides a summary of CWPM's pricing for Full Control Services compared to its individual transfer station pricing and compared to the prices if CRRA were to award Ellington and Essex to CWPM and Torrington and Watertown to Copes as recommended. Note that the totals are estimated costs for the five-year base Agreement and both one-year extensions (estimated costs through FY13 should CRRA exercise its option to extend the Agreement).

<sup>3</sup> The calculations are based on the anticipated waste flows for each transfer station as presented in the RFP escalated one percent (1%) annually. The highlighted cells call-out the sum of the lowest bids submitted.

**Table 5 - Full Control Services Price Comparison (FY07 - FY13)**

<b>Total of CWPM Individual Transfer Station Pricing</b>	
\$54,250,160	
<b>CWPM Full Control Services Pricing Using Contractor-owned Tractors &amp; Trailers</b>	<b>Difference (Savings)</b>
\$52,168,083	\$2,082,077
<b>Pricing if Stations are Split Between Copes &amp; CWPM as Recommended, Compared to CWPM's Full Control Services Pricing Using Contractor-owned Tractors and Trailers</b>	<b>Difference (Savings)</b>
\$50,624,699	\$1,543,384
<b>CWPM Full Control Services Pricing Using CRRA-owned Tractors &amp; Trailers Compared to Pricing if Stations are Split Between Copes and CWPM</b>	<b>Difference (Savings)</b>
\$50,393,368	\$231,331

While CWPM's pricing for Full Control Services using contractor-owned tractors and trailers, offers economies of scale when compared to its prices submitted on an individual transfer station basis, the savings are not enough to bring its Full Control Services price below the estimated fees CRRA will pay the Contractors if the transfer stations are split between CWPM and Copes.

While CWPM's pricing for Full Control Services using CRRA-owned tractors and trailers offers a small savings when compared to splitting the stations, the \$231,331 "savings" is not sufficient to justify an investment of nearly \$6,000,000 CRRA estimates it would cost to purchase the tractors and trailers for Contractor use.

In addition to the economic analysis of the prices submitted by the Proposers:

- Operations staff reviewed each Proposers vehicle, management, personnel, maintenance and contingency plans submitted as part of their proposals. References provided by Copes were called to discuss Copes's performance under other waste agreements. A physical inspection of Copes's vehicle maintenance facility located in the Oakville section of Watertown was performed, and interviews with senior management at CWPM and Copes were conducted.
- CRRA's Finance & Accounting Department performed a review of each Proposer's financial statements. Because CRRA is obligated under the provisions of the RFP to keep the content of the financial statements (which were discussed in confidence) confidential, the findings of the review will be discussed in executive session.

- CRRA's Environmental Department performed a review of Copes's and CWPM's CTDEP environmental compliance history.

### **Recommendation/Next Steps**

Based upon the above reviews, CRRA management is recommending that the President be authorized to enter into an agreement with Copes Rubbish Removal for the Waste Transportation and Transfer Station Operation and Maintenance Services associated with the Watertown and Torrington Transfer Stations, and enter into an agreement with CWPM, LLC for the Waste Transportation and Transfer Station Operation and Maintenance Services associated with the Ellington and Essex Transfer Stations.

While the Commencement Date for Services is July 1, 2006, CRRA hopes to have the new Agreements executed in February, 2006 (Effective Date). This will provide the Contractors sufficient time to perform the tasks that must be completed prior to the Commencement Date in order to effect a smooth transition. These tasks include:

- Finalize equipment plans;
- Within 30 days of the Effective Date provide CRRA written evidence of the equipment and machinery purchased and/or leased by Contractor to perform the Services;
- Submit required performance bonds and/or Letters of Credit;
- Submit required proofs of insurance naming CRRA as additional insured;
- Perform a walk through of each transfer station to document the pre-existing condition of each station; and
- Submit to CRRA a written draft of Contractor's Operations and Maintenance Plan and Safety Program Manual for CRRA's review.

**TAB 6**

**RESOLUTION REGARDING EMPLOYMENT OF  
GERSHMAN, BRICKNER & BRATTON, INC. FOR SOLID  
WASTE CONSULTING SERVICES**

**RESOLVED:** That the President of CRRA be authorized to execute a Request For Services with Gershman, Brickner & Bratton, Inc. for Solid Waste Consulting Services, substantially as presented and discussed at this meeting.

# Connecticut Resources Recovery Authority

## Request For Services Solid Waste Consulting Services Involving Future Strategic Planning Activities for CRRA

Presented to the CRRA Board on: January 26, 2006

Vendor/ Contractor(s): Gershman, Brickner & Bratton, Inc.

Effective date: Upon Execution

Contract Type/Subject matter: Request for Services pursuant to  
Three Year Services Agreement

Projects Affected: Mid-CT, Wallingford, Bridgeport, Southeast

Original Contract: 040122

Term: Upon Execution through June 30, 2006  
For this RFS (the original three-year  
services agreement term is 1/1/2004 –  
12/31/2006)

Contract Dollar Value: \$51,914.40

Amendment(s): Not applicable

Term Extensions: Not applicable

Scope of Services:

- To provide feasibility analysis on out-of-state solid waste disposal options for CRRA;
- To provide technical support on certain cost estimates associated with strategic planning initiatives

Other Pertinent Provisions: None

# Connecticut Resources Recovery Authority

## All Projects

### Solid Waste Consulting Services Involving Future Strategic Planning Activities for CRRA

*January 26, 2006*

#### Discussion

As CRRA approaches the end of the Bridgeport waste-to-energy project (CY 2008), the Wallingford waste-to-energy project (CY 2010), the Mid-Connecticut waste-to-energy project (CY 2012), and the Southeast waste-to-energy project (CY 2015) CRRA is confronted with several strategic planning issues.

Among these issues is the ability of CRRA, following project termination, to access and/or expand waste-to-energy facilities in Connecticut to accommodate future disposal needs due to environmental issues and associated regulatory and public policy constraints, and (2) the inability of CRRA (or any other party) to site and develop new MSW Landfill capacity in Connecticut.

Given these conditions, the option for CRRA to acquire or lease an existing landfill or develop a new MSW landfill out-of-state to provide a continuing long-term, cost-effective disposal solution for a substantial part of its customer base is one option CRRA needs to investigate and evaluate.

On behalf of CRRA Gershman, Brickner & Bratton, Inc. (GBB) will prepare an overview of the issues and needs that would be associated with acquisition or leasing of an out-of-state landfill, or the development of a new, greenfield landfill out-of-state. GBB will research and identify potential "development partners" that may have interest in working with CRRA to implement such a project and identify the salient needs and interests of those parties, if any. In conducting this task, GBB will present a preliminary cost analysis, subject to certain assumptions, to (1) lease and operate an existing landfill and (2) site, permit, construct, and operate a new, greenfield landfill. GBB will also provide CRRA with certain information of which GBB is aware relative to selected landfill acquisitions and leases in the marketplace to give CRRA insights as to the relative economics, parties involved, and other key facts regarding the transactions as may be available.

GBB will prepare a Summary Report of its findings and analysis and deliver it to CRRA as a "confidential draft." GBB will meet with CRRA to discuss the findings, receive CRRA comments, make revisions as appropriate and deliver to CRRA a Final Summary Report.

This Request for Services will also provide for GBB to support CRRA with review of cost estimates, analyses, reports, business plans, and other selected documents regarding modification or development of solid waste facilities in the state Connecticut.

**Financial Summary**

The funds for this FY 2006 activity are available in the "Other Consulting Services" account in the General Fund budget.

**TAB 7**

**RESOLUTION REGARDING THE ADOPTION OF THE  
FISCAL YEAR 2007  
WALLINGFORD PROJECT  
OPERATING BUDGET, TIP FEES AND CAPITAL BUDGET**

**RESOLVED:** That the fiscal year 2007 Wallingford Project operating budget be adopted as presented at this meeting.

**FURTHER RESOLVED:** That a fiscal year 2007 municipal solid waste tip fee of \$58.00 per ton be adopted for contracted member waste and a fiscal year 2007 municipal solid waste tip fee of \$69.00 per ton be adopted for non-contracted member waste.

**FURTHER RESOLVED:** That the fiscal year 2007 capital budget totaling \$420,000 be adopted as presented and discussed at this meeting.

**FURTHER RESOLVED:** That the permit fees for fiscal year 2007 be set at \$100 per permit.

# Fiscal Year 2007

## Wallingford Project

### Operating & Capital Budgets

*January 26, 2006*

Attached is the proposed fiscal year 2007 Wallingford Project operating budget, tip fees and capital budget. The Finance Committee voted to recommend that the attached resolution be presented to the Board of Directors for approval at their January 2006 meeting. The Wallingford Policy Board unanimously approved the attached resolution at their January 10, 2006 meeting.

The following highlights some of the major assumptions in the fiscal year 2007 budget.

#### REVENUE ASSUMPTIONS:

- The proposed municipal solid waste tip fee for contract member waste is \$58.00 per ton and non-contracted member waste is \$69.00 per ton which reflects a \$1 increase for each tip fee over the fiscal year 2006 tip fees.
- Assumes no spot waste deliveries in fiscal year 2007.
- Permit fees will increase from \$50 per permit to \$100 per permit.
- Tonnages assumed to be slightly higher than historical levels.
- Assumes investment earnings rate of 4.5%.

#### EXPENSE ASSUMPTIONS:

- Operating expenses are projected to increase by 2.5%.
- Outside consulting costs have been increased in anticipation of costs associated with future option evaluations, as requested by the Policy Board.
- Future Planning Reserve contributions have been increased as a result of projected higher revenues (tip fees, electricity and interest income) and lower expenses. The recommendation is to reevaluate the fund balance upon the conclusion of the future option presentations.
- Ash generation is projected to be lower as a result of the installation of the fly ash system.
- Waste export costs are projected to be lower due to increased processing projections associated with the installation of the fly ash system.
- Includes funds to increase public awareness for recycling.
- Major capital projects for next year include installation of a chain link fence at the landfill, contingency of cleanup along the river next to the landfill and replacement of a combustor enclosure at the plant.

# CRRA - WALLINGFORD PROJECT

ASSUMPTIONS		ACTUAL FY05	ADOPTED FY06	PROPOSED FY07
<b>Tip Fees</b>	Municipal Tip Fee	\$56.00	\$57.00	\$58.00
	Spot Tip Fee	\$56.00	n/a	n/a
<b>Power Production</b>	Kwh/ton of MSW Processed	450	450	450
	Total KWH Produced	67,247,520	65,250,000	66,150,000
	Vendor Guarantee (VG)	48,000,000	48,000,000	48,000,000
	KWH Over VG	19,247,520	17,250,000	18,150,000
	Average Rate / Kwh	\$0.2234	\$0.2242	\$0.2346
<b>Delivery/Processing</b>	Total Member MSW Tons	160,199	164,000	162,000
	Member MSW Tons to Plant	152,867	157,000	154,000
	Non-Member MSW Tons	934	0	0
	Total MSW Tons to Plant	153,800	157,000	154,000
	MSW Processed	149,279	145,000	147,000
<b>Ash Residue</b>	Ash Residue Rate	33.28%	32.00%	29.00%
	Ash Tons	49,679	46,400	42,630
	Ash Disposal Fee	\$37.86	\$39.14	\$40.82
	Ash Hauling Fee	\$22.92	\$28.60	\$30.00
<b>Operating Fees</b>	Annual Operating Fee (AOF)	\$51.67	\$51.15	\$53.43
	AOF-Additional Service Fee	\$10.35	\$10.59	\$11.01
	AOF-Transfer Fee	\$10.11	\$10.34	\$10.75
<b>Waste Transportation</b>				
	<b>Metals</b>			
	Tons Removed	77	76	78
	Total Loads	28	24	28
	Rate Per Load	\$125.00	\$130.00	\$135.00
<b>Bulky Waste / NPW</b>	Tons Removed	327	256	331
	Total Loads	77	54	78
	Rate Per Load	\$125.00	\$130.00	\$135.00
	Rate Per Ton	\$75.00	\$75.00	\$75.00
<b>Residential Drop Off</b>	Tons Delivered	2,777	2,900	2,805
	Total Loads	1,277	1,287	1,290
	Rate Per Load	\$50.40	\$53.42	\$48.93
<b>Diversion / Exports</b>	Out-of-State Export Tonnage	4,326	12,000	7,000
	Rate Per Ton	\$78.43	\$85.00	\$90.00
	In State Diversion Tonnage	7,333	7,000	8,000
	Rate Per Ton (1)	\$22.00	\$25.00	\$25.00
<b>Miscellaneous</b>	Inflation Estimate	4.17%	2.50%	2.50%

(1) Represents the difference between the per ton fee paid by the hauler and the actual disposal rate.

n/a = Not used in calculation of budget.

# CRRA - WALLINGFORD PROJECT

## REVENUE AND EXPENDITURE SUMMARY

### REVENUES

Account	Description	ACTUAL FY05	ADOPTED FY06	PROPOSED FY07
71-001-000-40101	Service Charge Solid Waste - Members	\$8,560,372	\$8,949,000	\$8,932,000
71-001-000-40103	Service Charge Solid Waste - Spot	\$52,535	\$0	\$0
71-001-000-43101	Electricity	\$13,301,869	\$13,080,000	\$13,814,000
71-001-000-45150	Miscellaneous Income	\$50	\$0	\$0
71-001-000-45103	Permit Fees	\$14,000	\$12,000	\$16,000
71-001-000-45102	Fines	\$52,500	\$10,000	\$0
71-001-000-46101	Interest Income	\$463,127	\$457,000	\$654,000
71-001-000-48202	Use of Bond Proceeds (DSRF)	\$700,000	\$0	\$0
	<b>Total Revenues</b>	<b>\$23,144,453</b>	<b>\$22,508,000</b>	<b>\$23,416,000</b>

### EXPENDITURES

Account	Description	ACTUAL FY05	ADOPTED FY06	PROPOSED FY07
71-001-501-xxxxx	General Administration	\$674,743	\$839,000	\$971,000
71-001-502-xxxxx	Debt Service/Administration	\$5,657,047	\$4,875,000	\$4,880,000
71-001-503-xxxxx	Resources Recovery Facility (a)	\$9,833,336	\$11,799,000	\$12,864,000
71-001-504-xxxxx	Ash Disposal	\$3,018,713	\$3,143,000	\$3,019,000
71-001-505-xxxxx	Waste Transport	\$677,383	\$1,417,000	\$1,007,000
71-001-506-xxxxx	Recycling	\$16,460	\$60,000	\$160,000
71-001-801-xxxxx	Landfill - Wallingford	\$1,175,437	\$375,000	\$515,000
	<b>Total Expenditures</b>	<b>\$21,053,119</b>	<b>\$22,508,000</b>	<b>\$23,416,000</b>
	<b>Balance</b>	<b>\$2,091,334</b>	<b>\$0</b>	<b>\$0</b>

(a) Includes excess revenues of \$1.4 million to be contributed to the Tip Fee Stabilization Fund in FY05.

DSRF = Debt Service Reserve Fund

# CRRA - WALLINGFORD PROJECT

## EXPENDITURE DETAIL

Account	Description	ACTUAL FY05	ADOPTED FY06	PROPOSED FY07
<b>GENERAL ADMINISTRATION</b>				
71-001-501-52101	Postage and Delivery Fees	\$9	\$0	\$0
71-001-501-52104	Telephone & Pagers	\$494	\$500	\$500
71-001-501-52108	Duplication & Printing	\$696	\$0	\$0
71-001-501-52115	Advertising	\$939	\$1,000	\$1,000
71-001-501-52202	Office Supplies	\$73	\$0	\$0
71-001-501-52302	Miscellaneous Services	\$119	\$5,000	\$10,000
71-001-501-52305	Business Meetings & Travel	\$219	\$500	\$500
71-001-501-52355	Mileage Reimbursement	\$963	\$1,000	\$1,000
71-001-501-52404	Building Operations	\$1,182	\$7,500	\$5,000
71-001-501-52415	Grounds Maintenance	\$950	\$0	\$5,000
71-001-501-52602	Bad Debt Expense	\$0	\$5,000	\$5,000
71-001-501-52856	Legal	\$78,526	\$125,000	\$125,000
71-001-501-52863	Auditor	\$1,189	\$5,000	\$5,000
71-001-501-52875	Insurance Broker	\$12,113	\$22,000	\$19,000
71-001-501-52899	Other Consulting Services	\$5,992	\$0	\$100,000
71-001-501-53304	Electricity	\$2,982	\$1,500	\$4,000
71-001-501-57820	Local Administration	\$26,701	\$43,000	\$50,000
71-001-501-57840	Allocation-Salaries	\$321,369	\$347,000	\$348,000
71-001-501-57850	Allocation-Overhead	\$220,227	\$275,000	\$292,000
	<b>Subtotal</b>	<b>\$674,743</b>	<b>\$839,000</b>	<b>\$971,000</b>
			0.0%	15.7%
<b>DEBT SERVICE/ADMINISTRATION</b>				
71-001-502-52856	Legal	\$0	\$0	\$5,000
71-001-502-55523	Interest - 91 Series	\$34,823	\$0	\$0
71-001-502-55527	Interest - 98 Series A	\$755,598	\$597,000	\$429,000
71-001-502-55560	Principal - 91 Series	\$781,250	\$187,500	\$0
71-001-502-55560	Principal - 98 Series A	\$4,078,750	\$4,050,500	\$4,406,000
71-001-502-55585	Trustee Fees	\$6,626	\$40,000	\$40,000
	<b>Subtotal</b>	<b>\$5,657,047</b>	<b>\$4,875,000</b>	<b>\$4,880,000</b>
			-11.9%	0.1%

# CRRA - WALLINGFORD PROJECT

## EXPENDITURE DETAIL

Account	Description	ACTUAL FY05	ADOPTED FY06	PROPOSED FY07
<b>RESOURCES RECOVERY FACILITY</b>				
71-001-503-52415	Grounds Maintenance	\$0	\$3,000	\$0
71-001-503-52502	Fees/Licenses	\$4,145	\$5,000	\$5,000
71-001-503-52506	Solid Waste Assessment (Dioxin Tax)	\$223,097	\$218,000	\$221,000
71-001-503-52507	Payments in Lieu of Taxes	\$1,190,216	\$1,220,000	\$1,273,000
71-001-503-52640	Insurance Premiums	\$238,451	\$422,000	\$386,000
71-001-503-52649	Tip Fee Stabilization Contribution	\$1,468,415	\$0	\$0
71-001-503-52647	Future Planning Reserve Contribution	\$0	\$2,805,000	\$3,873,000
71-001-503-52701	Contract Operating Charges	\$6,684,887	\$6,606,000	\$6,921,000
71-001-503-52858	Engineering	\$24,125	\$25,000	\$25,000
71-001-503-56605	Construction	\$0	\$495,000	\$160,000
	<b>Subtotal</b>	<b>\$9,833,336</b>	<b>\$11,799,000</b> 14.7%	<b>\$12,864,000</b> 9.0%
<b>ASH DISPOSAL</b>				
71-001-504-52706	Contract Hauling - Ash	\$1,139,712	\$1,327,000	\$1,279,000
71-001-504-52711	Disposal Fees - Ash	\$1,879,001	\$1,816,000	\$1,740,000
	<b>Subtotal</b>	<b>\$3,018,713</b>	<b>\$3,143,000</b> 4.8%	<b>\$3,019,000</b> -3.9%
<b>WASTE TRANSPORT</b>				
71-001-505-52704	Transfer Fees	\$47,201	\$124,000	\$75,000
71-001-505-52705	Metals/Non-Processibles Hauling	\$35,895	\$29,000	\$39,000
71-001-505-52707	Contract Hauling - Other	\$64,094	\$69,000	\$63,000
71-001-505-52710	Disposal Fees (Export / Diversion)	\$530,193	\$1,195,000	\$830,000
	<b>Subtotal</b>	<b>\$677,383</b>	<b>\$1,417,000</b> 0.5%	<b>\$1,007,000</b> -28.9%
<b>RECYCLING</b>				
71-001-506-52115	Advertising	\$3,632	\$5,000	\$5,000
71-001-506-52119	Public Education	\$0	\$0	\$100,000
71-001-506-52302	Miscellaneous Services	\$1,029	\$10,000	\$10,000
71-001-506-52617	Electronics Collections	\$11,799	\$45,000	\$45,000
	<b>Subtotal</b>	<b>\$16,460</b>	<b>\$60,000</b> 9.1%	<b>\$160,000</b> 166.7%
<b>LANDFILL - WALLINGFORD</b>				
71-001-801-52302	Miscellaneous Services	\$60	\$7,000	\$6,000
71-001-801-52415	Grounds Maintenance	\$25,350	\$46,000	\$50,000
71-001-801-52502	Fees/Licenses/Permits	\$15,265	\$19,000	\$19,500
71-001-801-52650	Postclosure Reserve	\$1,000,000	\$0	\$0
71-001-801-52709	Other Operating Charges	\$465	\$0	\$3,000
71-001-801-52858	Engineering	\$11,289	\$21,000	\$30,000
71-001-801-52901	Environmental Testing	\$84,880	\$126,000	\$146,500
71-001-801-56605	Construction	\$38,128	\$156,000	\$260,000
	<b>Subtotal</b>	<b>\$1,175,437</b>	<b>\$375,000</b> -72.9%	<b>\$515,000</b> 37.3%

**Connecticut Resources Recovery Authority**  
**Wallingford Project**  
**Capital Improvement Plan (\$000's)**

1/19/06

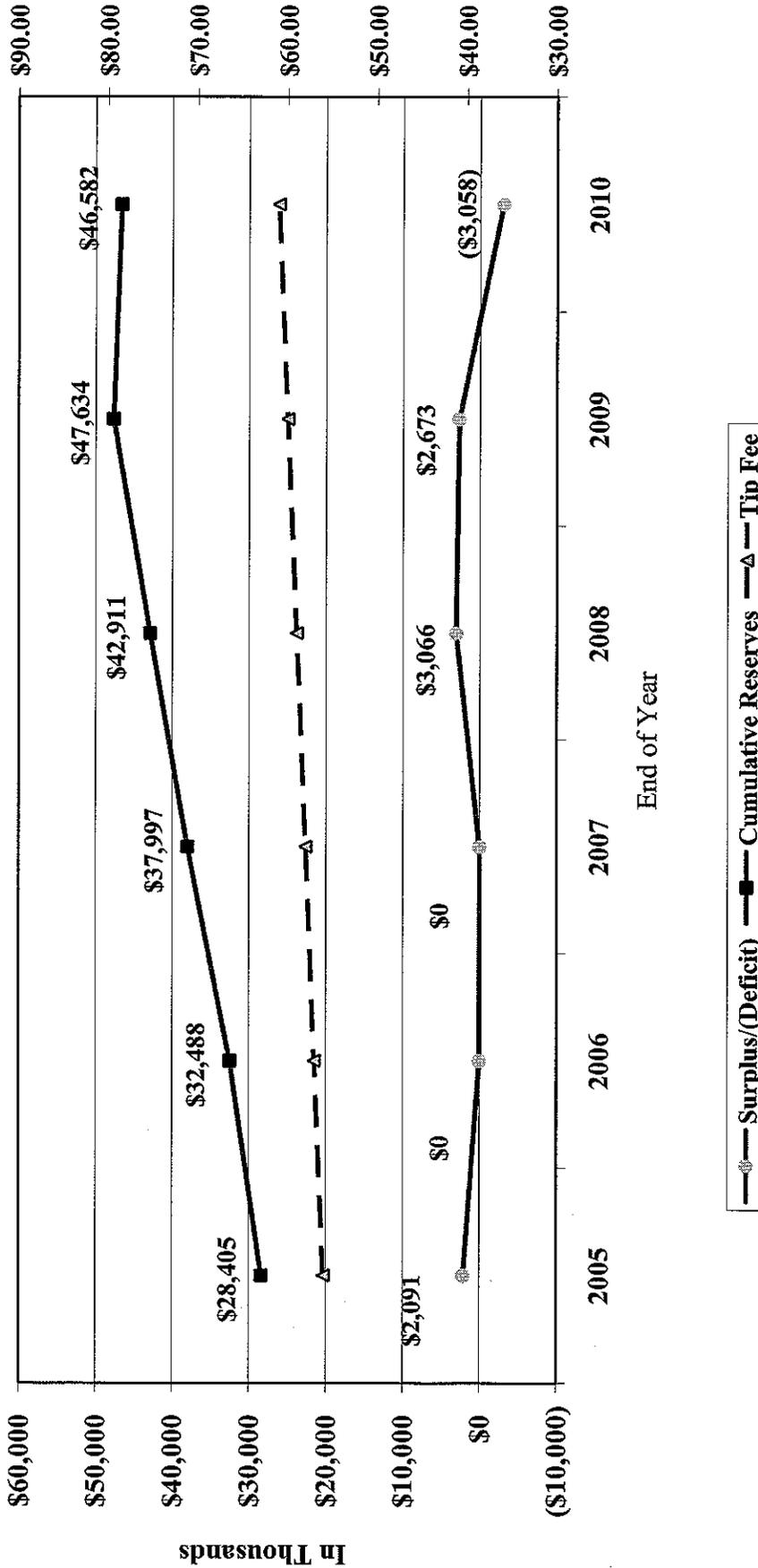
<u>Facility Expenditures</u>	Actual FY05	Adopted FY06	Projected FY06	Proposed FY07	Projected FY08	Projected FY09	Projected FY10
Resource Recovery Facility	\$0	\$495	\$490	\$160	\$100	\$50	\$0
Wallingford Landfill	\$39	\$156	\$0	\$260	\$50	\$50	\$50
Miscellaneous	\$0	\$0	\$0	\$0	\$0	\$0	\$0
<b>Total Expenditures</b>	<b>\$39</b>	<b>\$651</b>	<b>\$490</b>	<b>\$420</b>	<b>\$150</b>	<b>\$100</b>	<b>\$50</b>
Funding Source (1)	\$39	\$651	\$490	\$420	\$150	\$100	\$50
Additional Funding Requirements (2)	\$0	\$0	\$0	\$0	\$0	\$0	\$0

(1) Expenditures are to be funded from future operating budgets.

(2) Additional funds would come from the operating account, should construction occur.

<u>Facility / Capital Project Description</u>	Actual FY05	Adopted FY06	Projected FY06	Proposed FY07	Projected FY08	Projected FY09	Projected FY10
<b>Resource Recovery Facility</b>							
Fly Ash Conditioning System	\$0	\$0	\$400	\$0	\$0	\$0	\$0
Ash Loadout Scale	\$0	\$0	\$50	\$0	\$0	\$0	\$0
General Plant Improvements	\$0	\$50	\$40	\$100	\$100	\$50	\$0
Boiler Generator Tube Bank Upgrades	\$0	\$45	\$0	\$0	\$0	\$0	\$0
Combustor Enclosure	\$0	\$0	\$0	\$60	\$0	\$0	\$0
Dolomitic Lime System	\$0	\$400	\$0	\$0	\$0	\$0	\$0
<b>Landfill</b>							
Road Improvements; Landsurface Repair	\$0	\$156	\$0	\$40	\$0	\$0	\$0
Drainage Improvements	\$35	\$0	\$0	\$0	\$0	\$0	\$0
Install Chain Link Fence / Clearing Debris	\$0	\$0	\$0	\$120	\$0	\$0	\$0
Miscellaneous	\$4	\$0	\$0	\$100	\$50	\$50	\$50

**Wallingford Project**  
**Surplus/(Deficit) and Reserve Projections**  
**Tip Fee Escalating \$1 Per Ton Per Year Through 2010**



Includes operating account, risk reserve, future planning reserve and tip fee stabilization fund.

# WALLINGFORD PROJECT

## WORKING CAPITAL & RESERVE BALANCES

<b>Restricted</b>		Actual	Actual	Projected	Projected	Projected	Projected	Projected
Account		6/30/2004	6/30/2005	6/30/2006	6/30/2007	6/30/2008	6/30/2009	6/30/2010
Tip Fee Stabilization Fund (1)		\$7,608,524	\$13,874,998	\$14,499,000	\$15,151,000	\$15,833,000	\$16,545,000	\$14,094,000
Subtotal		\$7,608,524	\$13,874,998	\$14,499,000	\$15,151,000	\$15,833,000	\$16,545,000	\$14,094,000

<b>Unrestricted</b>		Actual	Actual	Projected	Projected	Projected	Projected	Projected
Account		6/30/2004	6/30/2005	6/30/2006	6/30/2007	6/30/2008	6/30/2009	6/30/2010
Operating Account (2)		\$16,741,091	\$13,483,171	\$14,090,000	\$14,724,000	\$15,387,000	\$16,079,000	\$16,803,000
Risk Fund (3)		\$1,047,107	\$1,047,107	\$1,094,000	\$1,143,000	\$1,194,000	\$1,248,000	\$1,304,000
WA Landfill Postclosure (4)		\$5,320,056	\$6,458,146	\$6,749,000	\$7,053,000	\$7,370,000	\$7,702,000	\$8,049,000
Future Planning Reserve (5)		\$0	\$0	\$2,805,000	\$6,979,000	\$10,497,000	\$13,762,000	\$14,381,000
Subtotal		\$23,108,254	\$20,988,424	\$24,738,000	\$29,899,000	\$34,448,000	\$38,791,000	\$40,537,000
Total Available For Tip Fees		\$30,716,778	\$34,863,422	\$39,237,000	\$45,050,000	\$50,281,000	\$55,336,000	\$54,631,000
		\$25,396,722	\$28,405,276	\$32,488,000	\$37,997,000	\$42,911,000	\$47,634,000	\$46,582,000

- (1) Continue to maintain balance to cover costs associated with the existing project.
- (2) Working Capital and member town funds.
- (3) Fund being maintained as defined by reserve purpose.
- (4) Fund being maintained as defined by reserve purpose.
- (5) Fund established to cover post project costs.

# WALLINGFORD LANDFILL POSTCLOSURE RESERVE

12/21/2005

Reserve Earnings Rate Assumption: 4.00%  
 Annual Inflation Rate Assumption: 2.50%

Fiscal Year	Post Year	Reserve Opening Balance	Reserve Contributions	Estimated Reserve Interest	Estimated Current Costs (1)	Inflation Adjusted Costs	Reserve Closing Balance
06	2	\$6,458,146	\$0	\$129,163	\$0	\$0	\$6,587,309
07	3	\$6,587,309	\$0	\$131,746	\$0	\$0	\$6,719,055
08	4	\$6,719,055	\$0	\$268,762	\$0	\$0	\$6,987,817
09	5	\$6,987,817	\$0	\$279,513	\$0	\$0	\$7,267,330
10	6	\$7,267,330	\$0	\$290,693	\$0	\$0	\$7,558,023
11	7	\$7,558,023	\$0	\$302,321	\$275,200	\$319,148	\$7,541,196
12	8	\$7,541,196	\$0	\$301,648	\$275,200	\$327,126	\$7,515,718
13	9	\$7,515,718	\$0	\$300,629	\$275,200	\$335,304	\$7,481,042
14	10	\$7,481,042	\$0	\$299,242	\$275,200	\$343,687	\$7,436,597
15	11	\$7,436,597	\$0	\$297,464	\$275,200	\$352,279	\$7,381,781
16	12	\$7,381,781	\$0	\$295,271	\$275,200	\$361,086	\$7,315,966
17	13	\$7,315,966	\$0	\$292,639	\$275,200	\$370,113	\$7,238,492
18	14	\$7,238,492	\$0	\$289,540	\$275,200	\$379,366	\$7,148,665
19	15	\$7,148,665	\$0	\$285,947	\$275,200	\$388,850	\$7,045,761
20	16	\$7,045,761	\$0	\$281,830	\$275,200	\$398,572	\$6,929,020
21	17	\$6,929,020	\$0	\$277,161	\$275,200	\$408,536	\$6,797,645
22	18	\$6,797,645	\$0	\$271,906	\$275,200	\$418,749	\$6,650,802
23	19	\$6,650,802	\$0	\$266,032	\$275,200	\$429,218	\$6,487,615
24	20	\$6,487,615	\$0	\$259,505	\$275,200	\$439,949	\$6,307,172
25	21	\$6,307,172	\$0	\$252,287	\$275,200	\$450,947	\$6,108,511
26	22	\$6,108,511	\$0	\$244,340	\$275,200	\$462,221	\$5,890,631
27	23	\$5,890,631	\$0	\$235,625	\$275,200	\$473,776	\$5,652,480
28	24	\$5,652,480	\$0	\$226,099	\$275,200	\$485,621	\$5,392,958
29	25	\$5,392,958	\$0	\$215,718	\$275,200	\$497,761	\$5,110,915
30	26	\$5,110,915	\$0	\$204,437	\$275,200	\$510,205	\$4,805,146
31	27	\$4,805,146	\$0	\$192,206	\$275,200	\$522,961	\$4,474,391
32	28	\$4,474,391	\$0	\$178,976	\$275,200	\$536,035	\$4,117,332
33	29	\$4,117,332	\$0	\$164,693	\$275,200	\$549,435	\$3,732,590
34	30	\$3,732,590	\$0	\$149,304	\$275,200	\$563,171	\$3,318,722
			\$0		\$6,604,800	\$10,324,119	

(1) Costs in nominal dollars

# TAB 8

**RESOLUTION REGARDING THE ADOPTION OF THE FISCAL  
YEAR 2007 BRIDGEPORT PROJECT OPERATING BUDGET  
AND TIP FEE**

**RESOLVED:** That the fiscal year 2007 Bridgeport Project Budget be adopted as presented at this meeting and that a fiscal year 2007 member Tipping fee of \$70.00 per ton for the component of the fee based on actual deliveries and \$8.00 per ton for the portion of the fee based on minimum commitment tonnage be adopted.

**FURTHER RESOLVED:** That the Authority will actively pursue funds from the State Bonding Commission to reimburse the project for closure costs of the Shelton Landfill.

**FURTHER RESOLVED:** That the Authority will pursue additional revenues from the use of the Waterbury landfill in fiscal year 2007.

# Fiscal Year 2007 Bridgeport Project Operating & Capital Budgets

*January 26, 2006*

Attached is the proposed fiscal year 2007 operating budget, capital budget and tip fee for the Bridgeport Project. The Finance Committee voted to recommend that the attached resolution be presented to the Board of Directors for approval at their January 2006 meeting. The Southwestern Connecticut Regional Recycling Operating Committee ("SWEROC") and the Solid Waste Advisory Board ("SWAB") voted to approve the budget and tip fees at their respective meeting on January 18, 2006.

The bulky waste revenue and expenditures were added based upon the Finance Committee request to reflect the source of the funds required to fund the Shelton landfill post-closure reserve.

## MUNICIPAL SOLID WASTE REVENUE ASSUMPTIONS:

- The proposed member municipal solid waste tipping fee is \$70.00 per ton for the market component of the fee and \$8.00 per ton for the minimum commitment component of the tip fee. This represents a 6% increase in the overall tip fee for fiscal year 2007.
- Contracted tip fees are projected to increase by 2.5%.
- Tonnages are based upon historical levels, except for:
  - Commercial contracted tons were lowered by 5,000 tons as a result of the loss of a contract
  - The fiscal year 2005 deliveries from the City of Stamford were for a partial year; the estimated tons in the fiscal year 2007 budget reflects deliveries for an entire year.
- Includes settlement funds from the City of Stamford.
- Budget assumes investment earnings rate of 4.5%.

- The municipal share fund will be fully depleted in early fiscal year 2007. As planned, the loss of this benefit will be offset by drawing upon the projects undesignated / unrestricted cash. It is estimated that \$2.9 million of cash will be needed to balance the budget in fiscal year 2007.
- This budget assumes filling the remaining capacity at the Waterbury Landfill with bulky waste in fiscal year 2007.

EXPENSE ASSUMPTIONS:

- General Administration costs are increasing due to the following:
  - Increased legal costs associated with the on-going project negotiations.
  - Increase in salaries and overhead allocation as a result of increased focus on the project.
- Contract Operating Charges have increased as a result of the depletion of the municipal share, which was used to offset processing costs.
- Ash hauling and disposal costs are projected to increase to reflect the higher than expected indices increases during fiscal year 2005.
- The education expense is based upon the new agreement.
- Includes expenses associated with filling the remaining capacity at the Waterbury Landfill.
- The post-closure estimate for the Shelton Landfill has increased by \$5 million. As a result, contributions to the post-closure reserve have been increased starting in fiscal year 2007. The increase is the result of higher estimated post-closure operating costs of \$2 million as provided by CRRA's outside consultant and \$3 million for insurance coverage for the landfill over the next 25 years. The following are tasks which are proposed to be completed:
  - CRRA continues to work with its insurance broker to obtain an official estimate for the insurance premiums for the landfill. The current estimate included in the budget is \$3 million.
  - CRRA has reviewed and adjusted the postclosure operating cost estimates from its outside consultant.
  - CRRA is currently pursuing funds from the State Bond Commission.
- The major capital projects scheduled for fiscal year 2007 are as follows:

- A large paving project and the expansion of the museum at the recycling facility.
- A major sewer modification project at the Fairfield transfer station.
- Painting at many of the transfer stations
- Paving project at most of the transfer stations.
- Completion of the overhead door installations.
- Push wall repairs at some of the transfer stations.

## RECYCLING

### REVENUE ASSUMPTIONS:

- The proposed member recycling tip fee is \$1.89 per ton.
- Assumes a recyclables market rate of \$37.50 based upon the current trends of the recycling markets.
- Tonnages based upon historical levels
- Includes settlement funds to be received from the City of Stamford.
- Gift Shop sales are estimated to be \$5,000.

### EXPENSE ASSUMPTIONS:

- Operating expenses are projected to increase by 2.5%.
- Building Operations includes an additional \$35,000 for the installation of new carpeting at the recycling museum.
- Includes contributions to the recycling reserve from the settlement funds.
- Contract Operating Charges includes payment to the facility operator for their share of the City of Stamford settlement funds.
- The education costs are based on the new agreement approved by SWEROC.

**CRRA / SWAB / SWEROC - BRIDGEPORT PROJECT**

**ASSUMPTIONS**

ASSUMPTION	DESCRIPTION	ACTUAL FY05	ADOPTED FY06	PROPOSED FY07	
<b>Pricing Summary</b>	<u>Municipal Solid Waste (MSW)</u>				
	Member Town Tip Fee	\$64.50	\$66.00	\$70.00	
	Member Town Minimum Commitment Charge	\$8.00	\$8.00	\$8.00	
	Orange Tip Fee	\$63.62	\$63.05	\$66.98	
	Bethany Tip Fee	\$70.98	\$74.67	\$80.01	
	East Haven / Woodbridge Tip Fee	\$71.26	\$74.67	\$79.68	
	Bridgeport Tip Fee	\$60.35	\$61.81	\$65.78	
	Waste Mgmt Tip Fee (Contract Tier 1)	\$61.25	\$62.40	\$63.90	
	Waste Mgmt Tip Fee (Contract Tier 2)	\$60.00	\$61.13	\$62.60	
	Commercial Haulers Tip Fee (Contract)	\$69.00	\$69.00	\$69.00	
	Stamford Tip Fee (Contract)	\$62.00	<u>\$62.62</u>	<u>\$65.15</u>	
	Average Contract Tip Fee	\$62.59	\$63.08	\$64.88	
	CRRA Projects Diversion Tip Fee	\$63.50	\$66.00	\$67.50	
	<u>Recyclables</u>				
	Member Town Tip Fee	\$0.00	\$0.00	\$0.00	
	Stamford/N.Canaan Tip Fee	\$3.75	\$0.56	\$0.00	
	<u>Bulky Waste</u>				
	Bulky Waste Disposal Fee	\$0.00	\$0.00	Market Price	
	<b>Tonnage Summary</b>	<u>Municipal Solid Waste (MSW)</u>			
		Member	419,176	415,000	420,000
Waste Mgmt (Contract Tier 1)		125,000	125,000	125,000	
Waste Mgmt (Contract Tier 2)		93	0	0	
Commercial Haulers (Contract)		29,152	20,000	25,000	
Stamford (Contract)		33,470	<u>75,000</u>	<u>75,000</u>	
Total Contract		187,716	220,000	225,000	
CRRA Project Diversions		8,988	10,000	10,000	
Total Project MSW		615,880	645,000	655,000	
Wheelabrator Resco		110,449	85,000	65,000	
Total MSW Processed		717,704	730,000	720,000	
Orange MSW		5,861	6,000	6,000	
Bethany MSW		1,639	1,000	1,500	
East Haven MSW		14,048	14,000	14,000	
Woodbridge MSW		3,700	4,000	3,500	
Bridgeport Municipal MSW		69,144	67,000	70,000	
Weston MSW		5,695	6,000	5,500	
Wilton MSW		9,480	9,000	9,500	
<u>Recyclables</u>					
Member		47,084	50,000	48,000	
Stamford/N. Canaan		8,185	7,000	8,000	
FCR		6,198	6,000	6,000	
Total Recyclables		61,467	63,000	62,000	
<u>Bulky Waste</u>					
Contract		0	0	20,000	
<b>Ash Residue</b>		Ash Rate (% of MSW Processed)	23.5%	24.0%	24.0%
		Total Ash Generation	168,392	175,200	172,800
		Ash Hauling Rate	\$15.03	\$15.21	\$16.96
	Ash Disposal Rate	\$30.13	\$31.24	\$32.87	
	Ash Disposal Reimbursement Fee 0 - 207,192 Tons	\$23.90	\$24.35	\$24.77	
	Ash Residue Fee 207,193 - 282,584	\$26.29	\$26.78	\$27.25	
<b>Other Operating</b>	<u>Municipal Solid Waste (MSW)</u>				
	RESCO Per Ton Processing Fee (Unadjusted)	\$57.62	\$58.70	\$59.71	
	Orange Per Ton Municipal Subsidy	\$4.04	\$4.04	\$4.19	
	Weston Per Ton Hauling Subsidy	\$11.14	\$11.35	\$10.56	
	Wilton Per Ton Hauling Subsidy	\$10.50	\$10.70	\$14.50	
	Wilton & Weston Per Ton Municipal Subsidy	\$4.38	\$4.39	\$4.54	
	Norwalk Per Ton Municipal Subsidy	\$1.46	\$1.46	\$1.51	
	<u>Recyclables</u>				
	Per Ton Revenue Share (50% Sharing)	\$35.58	\$32.50	\$37.50	
	Per Ton Processing Fee	\$36.74	\$37.66	\$38.12	
	Facility Rent (Monthly)	\$50,311	\$51,569	\$52,198	
	Equipment Rent (Monthly)	\$41,159	\$41,159	\$41,159	
	Per Ton Fee (Percentage Rent)	\$9.02	\$9.25	\$9.36	
	Residue Rate	2.69%	3.50%	3.00%	
	<u>Bulky Waste</u>				
Contractor cubic yard operating fee	n/a	\$7.15	\$7.33		
<b>Miscellaneous</b>	Inflation Escalator	4.47%	2.50%	2.50%	
	Contract Escalator 75% of Inflation Estimate	3.35%	1.88%	1.88%	

N/A = Not Applicable

**CRRA / SWAB / SWEROC - BRIDGEPORT PROJECT**

**REVENUE & EXPENDITURE SUMMARY**

**REVENUES**

ACCOUNT	DESCRIPTION	ACTUAL FY05	ADOPTED FY06	PROPOSED FY07
34-001-000-40101	Service Charges Solid Waste - Members	\$30,535,030	\$31,247,000	\$33,262,000
34-001-000-40102	Service Charges Solid Waste - Contracts	\$12,206,886	\$14,537,000	\$15,274,000
34-001-000-41101	Bulky Waste - Municipal	\$0	\$0	\$740,000
34-001-000-41105	Ash Disposal Reimbursement Fees	\$4,024,580	\$4,266,000	\$4,280,000
34-001-000-42101	Recycling Sales	\$1,966,238	\$1,837,000	\$2,082,000
34-208-000-42101	Recycling Sales - Settlement	\$0	\$0	\$50,000
34-001-000-45101	Rental Income	\$1,164,730	\$1,197,000	\$1,186,000
34-001-000-45150	Miscellaneous Income	\$4,935	\$3,000	\$5,000
34-001-000-45103	Permit Fees	\$1,750	\$8,000	\$10,000
34-001-000-46101	Interest Income	\$199,730	\$203,000	\$266,000
34-001-000-48201	Use of Undesignated / Unrestricted Reserves	\$0	\$0	\$2,998,000
34-318-000-48401	Use of Board Designated Reserves (1)	\$55,068	\$0	\$0
<b>Total Revenues</b>		<b>\$50,158,947</b>	<b>\$53,298,000</b>	<b>\$60,153,000</b>

**EXPENDITURES**

ACCOUNT	DESCRIPTION	ACTUAL FY05	ADOPTED FY06	PROPOSED FY07
34-001-501-xxxxx	General Administration	\$1,378,808	\$1,191,500	\$2,007,000
34-001-502-xxxxx	Debt Service/Administration	\$2,120,582	\$2,128,000	\$2,147,000
34-001-503-xxxxx	Resources Recovery Facility	\$33,152,817	\$35,181,000	\$39,705,000
34-001-504-xxxxx	Ash Disposal	\$7,723,008	\$8,138,000	\$8,610,000
34-001-505-xxxxx	Waste Transport	\$544,975	\$544,000	\$579,000
34-001-506-xxxxx	Regional Recycling	\$2,527,972	\$2,884,000	\$2,892,000
34-001-508-xxxxx	Recycling Education	\$174,730	\$177,000	\$215,000
34-001-701-xxxxx	Landfill - Shelton	\$1,230,484	\$1,862,500	\$3,275,000
34-001-702-xxxxx	Landfill - Waterbury	\$106,012	\$847,000	\$237,000
34-001-7xx-xxxxx	Transfer Stations	\$337,099	\$345,000	\$486,000
<b>Total Expenditures</b>		<b>\$49,296,487</b>	<b>\$53,298,000</b>	<b>\$60,153,000</b>
<b>Balance</b>		<b>\$862,460</b>	<b>\$0</b>	<b>\$0</b>

(1) Shelton Landfill Future Use Reserve

**CRRA / SWAB / SWEROC - BRIDGEPORT PROJECT**

**EXPENDITURE DETAIL**

ACCOUNT	DESCRIPTION	ACTUAL FY05	ADOPTED FY06	PROPOSED FY07
<b>GENERAL ADMINISTRATION</b>				
34-001-501-52101	Postage & Delivery Fees	\$1,357	\$3,000	\$2,000
34-001-501-52104	Telephone & Pagers	\$7,715	\$7,000	\$8,000
34-001-501-52106	Copier	\$534	\$3,000	\$1,000
34-001-501-52108	Duplication and Printing	\$2,022	\$0	\$1,000
34-001-501-52111	Outside Copying	\$168	\$0	\$0
34-001-501-52115	Advertising	\$3,518	\$2,000	\$4,000
34-001-501-52202	Office Supplies	\$1,186	\$500	\$1,000
34-001-501-52302	Miscellaneous Services	\$23	\$500	\$0
34-001-501-52305	Business Meetings and Travel	\$385	\$500	\$1,000
34-001-501-52355	Mileage Reimbursement	\$5,232	\$9,000	\$5,000
34-001-501-52505	Claims/Losses	(\$6,975)	\$0	\$0
34-001-501-52602	Bad Debt Expense	\$0	\$5,000	\$5,000
34-001-501-52604	Rental / Lease	\$792	\$0	\$0
34-001-501-52856	Legal	\$380,470	\$200,000	\$750,000
34-001-501-52875	Insurance, Consulting and Brokerage Services	\$9,802	\$13,000	\$16,000
34-001-501-52899	Other Consulting	\$5,992	\$0	\$0
34-001-501-54482	Computer Hardware	\$0	\$3,000	\$0
34-001-501-54483	Computer Software	\$0	\$1,000	\$0
34-001-501-57820	Local Administration	\$67,003	\$111,000	\$151,000
34-001-501-57840	Allocation-Salaries	\$535,745	\$468,000	\$580,000
34-001-501-57850	Allocation-Overhead	\$363,839	\$365,000	\$482,000
	<b>Subtotal</b>	<b>\$1,378,808</b>	<b>\$1,191,500</b>	<b>\$2,007,000</b> 68.4%
<b>DEBT SERVICE/ADMINISTRATION</b>				
34-001-502-55517	Interest - 1999 Guaranteed Borrowing	\$145,492	\$116,000	\$83,000
34-001-502-55535	Interest - 00 Series	\$259,125	\$204,000	\$148,000
34-001-502-55560	Principal - 1999 Guaranteed Borrowing	\$610,000	\$663,000	\$718,000
34-001-502-55560	Principal - 00 Series	\$1,095,000	\$1,130,000	\$1,183,000
34-001-502-55585	Trustee Fees	\$10,965	\$15,000	\$15,000
	<b>Subtotal</b>	<b>\$2,120,582</b>	<b>\$2,128,000</b>	<b>\$2,147,000</b> 0.9%

**CRRA / SWAB / SWEROC - BRIDGEPORT PROJECT**

**EXPENDITURE DETAIL**

ACCOUNT	DESCRIPTION	ACTUAL FY05	ADOPTED FY06	PROPOSED FY07
<b>RESOURCES RECOVERY FACILITY</b>				
34-001-503-52502	Fees/Licenses/Permits	\$4,125	\$5,000	\$5,000
34-001-503-52506	Solid Waste Tax Assessment (Dioxin Tax)	\$900,283	\$968,000	\$983,000
34-001-503-52507	Payment in Lieu of Taxes	\$2,360,488	\$2,419,000	\$2,471,000
34-001-503-52640	Insurance	\$153,494	\$251,000	\$227,000
34-001-503-52701	Contract Operating Charges	\$29,734,427	\$31,538,000	\$36,019,000
	<b>Subtotal</b>	<b>\$33,152,817</b>	<b>\$35,181,000</b>	<b>\$39,705,000</b> 12.9%
<b>ASH DISPOSAL</b>				
34-001-504-52706	Contract Hauling-Ash	\$2,530,049	\$2,665,000	\$2,930,000
34-001-504-52711	Disposal Fees-Ash	\$5,192,959	\$5,473,000	\$5,680,000
	<b>Subtotal</b>	<b>\$7,723,008</b>	<b>\$8,138,000</b>	<b>\$8,610,000</b> 5.8%
<b>WASTE TRANSPORT</b>				
34-001-505-52509	Transfer/Transport Subsidies	\$544,975	\$544,000	\$579,000
	<b>Subtotal</b>	<b>\$544,975</b>	<b>\$544,000</b>	<b>\$579,000</b> 6.4%
<b>REGIONAL RECYCLING</b>				
34-001-506-52104	Telephone & Pagers	\$6,058	\$3,000	\$6,000
34-001-506-52115	Advertising	\$2,665	\$10,000	\$10,000
34-001-506-52202	Office Supplies	\$10	\$3,000	\$0
34-001-506-52211	Protective Clothing	\$318	\$0	\$0
34-001-506-52404	Building Operations	\$69,894	\$90,000	\$100,000
34-001-506-52409	Other Repairs and Maintenance	\$0	\$25,000	\$23,000
34-001-506-52415	Grounds Maintenance	\$0	\$5,000	\$5,000
34-001-506-52502	Fees/Licenses/Permits	\$3,525	\$4,000	\$3,600
34-001-506-52505	Claims / Losses	\$3,675	\$0	\$800
34-001-506-52615	Office Temporaries	\$19,197	\$0	\$0
34-001-506-xxxxx	Recycling Capital Reserve	\$0	\$0	\$40,600
34-001-506-52617	Electronic Recycling	\$2,670	\$30,000	\$30,000
34-001-506-52701	Contract Operating Charges	\$2,019,470	\$2,147,000	\$2,144,000
34-001-506-52710	Disposal Fees-Solid Waste	\$82,816	\$110,000	\$111,000
34-001-506-52858	Engineering	\$7,809	\$5,000	\$20,000
34-001-506-53304	Electricity	\$33,035	\$29,000	\$35,000
34-001-506-53309	Other Utilities	\$18,296	\$20,000	\$23,000
34-001-506-56605	Construction	\$30,675	\$77,000	\$60,000
34-001-506-57820	Local Administration	\$5,508	\$17,000	\$17,000
34-001-506-57840	Allocation-Salaries	\$131,840	\$175,000	\$143,000
34-001-506-57850	Allocation-Overhead	\$90,511	\$134,000	\$120,000
	<b>Subtotal</b>	<b>\$2,527,972</b>	<b>\$2,884,000</b>	<b>\$2,892,000</b> 0.3%
<b>RECYCLING EDUCATION</b>				
34-001-508-57821	Education Expenses	\$174,730	\$177,000	\$215,000
	<b>Subtotal</b>	<b>\$174,730</b>	<b>\$177,000</b>	<b>\$215,000</b>

**CRRA / SWAB / SWEROC - BRIDGEPORT PROJECT**

**EXPENDITURE DETAIL**

ACCOUNT	DESCRIPTION	ACTUAL FY05	ADOPTED FY06	PROPOSED FY07
<b>LANDFILL - SHELTON</b>				
34-001-701-52104	Telephone & Pagers	\$3,946	\$4,000	\$4,000
34-001-701-52302	Miscellaneous Services	\$0	\$2,000	\$2,000
34-001-701-52404	Building Operations	\$1,434	\$2,500	\$2,500
34-001-701-52407	Project Equipment Maintenance	\$0	\$62,000	\$56,000
34-001-701-52415	Grounds Maintenance	\$46,215	\$73,000	\$102,000
34-001-701-52502	Fees/Licenses/Permits	\$46,388	\$33,000	\$34,000
34-001-701-52650	Post Closure Reserve	\$800,000	\$1,000,000	\$2,400,000
34-001-701-52701	Contract Operating Charges	\$128,389	\$155,000	\$156,000
34-001-701-52709	Other Operating Charges	\$13,923	\$2,000	\$5,000
34-001-701-52858	Engineering	\$11,189	\$58,000	\$75,500
34-001-701-52901	Environmental Testing	\$98,280	\$50,000	\$139,000
34-001-701-53304	Electricity	\$17,488	\$43,000	\$32,500
34-001-701-53309	Other Utilities	\$1,979	\$3,000	\$13,500
34-001-701-55582	Letter of Credit Fees	\$6,185	\$7,000	\$7,000
34-001-701-56605	Construction	\$0	\$50,000	\$225,000
34-001-701-56669	Future Use Reserve (a)	\$55,068	\$279,000	\$0
34-001-701-58403	Contingency	\$0	\$39,000	\$21,000
	<b>Subtotal</b>	<b>\$1,230,484</b>	<b>\$1,862,500</b>	<b>\$3,275,000</b> 75.8%
<b>LANDFILL - WATERBURY</b>				
34-001-702-52104	Telephone & Pagers	\$0	\$1,000	\$1,000
34-001-702-52302	Miscellaneous Services	\$0	\$3,000	\$10,000
34-001-702-52502	Fees/Licenses/Permits	\$2,700	\$3,000	\$3,000
34-001-702-52655	Closure Reserve	\$100,000	\$400,000	\$0
34-001-702-52505	Contract Operating Charges	\$0	\$0	\$147,000
34-001-702-52650	Post Closure Reserve	\$0	\$400,000	\$40,000
34-001-702-52858	Engineering	\$0	\$20,000	\$20,000
34-001-702-52901	Environmental Testing	\$2,302	\$20,000	\$15,000
34-001-702-55585	Trustee Fees	\$1,010	\$0	\$1,000
	<b>Subtotal</b>	<b>\$106,012</b>	<b>\$847,000</b>	<b>\$237,000</b> -72.0%
<b>TRANSFER STATIONS</b>				
34-001-xxx-52404	Building Operations	\$8,136	\$0	\$7,000
34-001-xxx-52502	Fees/Licenses/Permits	\$22,576	\$27,000	\$27,000
34-001-xxx-52508	Municipal Subsidy	\$19,718	\$13,000	\$20,000
34-001-xxx-52858	Engineering	\$33,644	\$6,000	\$19,000
34-001-xxx-52901	Environmental Testing	\$64,752	\$107,000	\$107,000
34-001-xxx-56605	Construction	\$188,273	\$192,000	\$306,000
	<b>Subtotal</b>	<b>\$337,099</b>	<b>\$345,000</b>	<b>\$486,000</b> 40.9%

(a) FY06 expense is a contribution to the reserve. All other years are withdrawal of funds.

**CRRA / SWAB / SWEROC - BRIDGEPORT PROJECT**

**EXPENDITURE DETAIL**

<b>ACCOUNT</b>	<b>DESCRIPTION</b>	<b>ACTUAL FY05</b>	<b>ADOPTED FY06</b>	<b>PROPOSED FY07</b>
<b>TRANSFER STATION - DARIEN</b>				
34-001-710-52404	Building Operations	\$0	\$0	\$0
34-001-710-52502	Fees/Licenses/Permits	\$2,375	\$3,000	\$3,000
34-001-710-52858	Engineering	\$1,895	\$1,000	\$2,000
34-001-710-52901	Environmental Testing	\$9,883	\$15,000	\$15,000
34-001-710-56605	Construction	\$1,406	\$14,000	\$20,000
	<b>Subtotal</b>	<b>\$15,559</b>	<b>\$33,000</b>	<b>\$40,000</b> 21.2%
<b>TRANSFER STATION - FAIRFIELD</b>				
34-001-711-52404	Building Operations	\$0	\$0	\$7,000
34-001-711-52407	Project Equipment Maintenance		\$0	\$0
34-001-711-52409	Other Repairs & Maintenance		\$0	\$0
34-001-711-52415	Grounds Maintenance		\$0	\$0
34-001-711-52502	Fees/Licenses/Permits	\$2,250	\$3,000	\$3,000
34-001-711-52858	Engineering	\$18,817	\$1,000	\$10,000
34-001-711-52901	Environmental Testing	\$5,459	\$15,000	\$15,000
34-001-711-56605	Construction	\$49,985	\$18,000	\$104,000
	<b>Subtotal</b>	<b>\$76,511</b>	<b>\$37,000</b>	<b>\$139,000</b> 275.7%
<b>TRANSFER STATION - GREENWICH</b>				
34-001-712-52502	Fees/Licenses/Permits	\$5,438	\$6,000	\$6,000
34-001-712-52858	Engineering	\$12,932	\$1,000	\$1,000
34-001-712-52901	Environmental Testing	\$9,882	\$15,000	\$15,000
34-001-712-56605	Construction	\$13,109	\$52,000	\$27,000
	<b>Subtotal</b>	<b>\$41,361</b>	<b>\$74,000</b>	<b>\$49,000</b> -33.8%
<b>TRANSFER STATION - MILFORD</b>				
34-001-713-52502	Fees/Licenses/Permits	\$5,038	\$5,000	\$5,000
34-001-713-52858	Engineering	\$0	\$1,000	\$1,000
34-001-713-52901	Environmental Testing	\$9,882	\$15,000	\$15,000
34-001-713-56605	Construction	\$45,600	\$40,000	\$31,000
	<b>Subtotal</b>	<b>\$60,520</b>	<b>\$61,000</b>	<b>\$52,000</b> -14.8%

**CRRA / SWAB / SWEROC - BRIDGEPORT PROJECT**

**EXPENDITURE DETAIL**

ACCOUNT	DESCRIPTION	ACTUAL FY05	ADOPTED FY06	PROPOSED FY07
<b>TRANSFER STATION - NORWALK</b>				
34-001-714-52502	Fees/Licenses/Permits	\$2,375	\$3,000	\$3,000
34-001-714-52508	Municipal Subsidy	\$19,718	\$13,000	\$20,000
34-001-714-52858	Engineering	\$0	\$1,000	\$1,000
34-001-714-52901	Environmental Testing	\$9,882	\$15,000	\$15,000
34-001-714-56605	Construction	\$32,389	\$36,000	\$44,000
	<b>Subtotal</b>	\$64,364	\$68,000	\$83,000 22.1%
<b>TRANSFER STATION - SHELTON</b>				
34-001-715-52404	Building Operations	\$4,462	\$0	\$0
34-001-715-52502	Fees/Licenses/Permits	\$600	\$1,000	\$1,000
34-001-715-52901	Environmental Testing	\$0	\$2,000	\$2,000
34-001-715-56605	Construction	\$0	\$3,000	\$6,000
	<b>Subtotal</b>	\$5,062	\$6,000	\$9,000 50.0%
<b>TRANSFER STATION - TRUMBULL</b>				
34-001-716-52404	Building Operations	\$3,674	\$0	\$0
34-001-716-52502	Fees/Licenses/Permits	\$2,250	\$3,000	\$3,000
34-001-716-52858	Engineering	\$0	\$1,000	\$2,000
34-001-716-52901	Environmental Testing	\$9,882	\$15,000	\$15,000
34-001-716-56605	Construction	\$32,542	\$22,000	\$50,000
	<b>Subtotal</b>	\$48,348	\$41,000	\$70,000 70.7%
<b>TRANSFER STATION - WESTPORT</b>				
34-001-717-52502	Fees/Licenses/Permits	\$2,250	\$3,000	\$3,000
34-001-717-52858	Engineering	\$0	\$0	\$2,000
34-001-717-52901	Environmental Testing	\$9,882	\$15,000	\$15,000
34-001-717-56605	Construction	\$13,242	\$7,000	\$24,000
	<b>Subtotal</b>	\$25,374	\$25,000	\$44,000 76.0%
	<b>Total Transfer Stations</b>	\$337,099	\$345,000	\$486,000

## CRRA / SWEROC - BRIDGEPORT PROJECT

### RECYCLING PROGRAM OVERVIEW

ASSUMPTIONS		ACTUAL FY05	ADOPTED FY06	PROPOSED FY07
Tip Fees	Member Recyclables	\$0.00	\$0.00	\$0.00
	Recyclables - Stamford/N.Canaan	\$3.75	\$0.56	\$0.00
Delivery/Processing	CRRA Member Recyclables	47,084	50,000	48,000
	CRRA Recyclables -Stamford/N. Canaan	8,185	7,000	8,000
	FCR Spot Recyclables	6,198	6,000	6,000
	Total	61,467	63,000	62,000
Recycling Sales	Per Ton Sales Revenue (50%)	\$35.58	\$32.50	\$37.50
Residue	Recycling Residue Rate	2.69%	3.50%	3.00%
Other Operating	Operating Payment to FCR	\$36.74	\$37.66	\$38.12
	Basic Rent	\$50,311	\$51,569	\$52,198
	Equipment Rent	\$41,159	\$41,159	\$41,159
	Percentage Rent	\$9.02	\$9.25	\$9.36
Misc.	Inflation Estimate	4.43%	2.50%	2.50%
	75% of Inflation Escalator	3.32%	1.88%	1.88%

### REVENUE & EXPENDITURE SUMMARY

ACCOUNT	DESCRIPTION	ACTUAL FY05	ADOPTED FY06	PROPOSED FY07
<b>REVENUES</b>				
34-001-000-42101	Recycling Sales	\$1,966,238	\$1,837,000	\$2,082,000
34-208-000-xxxxx	Recycling Sales - Settlement	\$0	\$0	\$50,000
34-001-000-45101	Rental Income	\$1,164,730	\$1,197,000	\$1,186,000
34-001-000-45150	Miscellaneous Income	\$4,935	\$3,000	\$5,000
34-001-000-xxxxx	Use of SWAB Funds	\$0	\$24,000	\$0
	<b>Total Revenues</b>	<b>\$3,135,903</b>	<b>\$3,061,000</b>	<b>\$3,323,000</b>
<b>EXPENDITURES</b>				
34-001-506-52104	Telephone & Pagers	\$6,058	\$3,000	\$6,000
34-001-506-52115	Advertising	\$2,665	\$10,000	\$10,000
34-001-506-52202	Office Supplies	\$10	\$3,000	\$0
34-001-506-52211	Protective Clothing	\$318	\$0	\$0
34-001-506-52404	Building Operations	\$69,894	\$90,000	\$100,000
34-001-506-52409	Other Repairs and Maintenance	\$0	\$25,000	\$23,000
34-001-506-52415	Grounds Maintenance	\$0	\$5,000	\$5,000
34-001-506-52502	Fees/Licenses/Permits	\$3,525	\$4,000	\$3,600
34-001-506-52505	Claims/Losses	\$3,675	\$0	\$800
34-001-506-52615	Office Temporaries	\$19,197	\$0	\$0
34-001-506-xxxxx	Recycling Capital Reserve	\$0	\$0	\$40,600
34-001-506-52617	Electronic Recycling	\$2,670	\$30,000	\$30,000
34-001-506-52701	Contract Operating Charges	\$2,019,470	\$2,147,000	\$2,144,000
34-001-506-52710	Disposal Fees-Solid Waste	\$82,816	\$110,000	\$111,000
34-001-506-52858	Engineering	\$7,809	\$5,000	\$20,000
34-001-506-53304	Electricity	\$33,035	\$29,000	\$35,000
34-001-506-53309	Other Utilities	\$18,296	\$20,000	\$23,000
34-001-506-56605	Construction	\$30,675	\$77,000	\$60,000
34-001-506-57820	Local Administration (SWEROC)	\$5,508	\$17,000	\$17,000
34-001-508-57821	SWEROC Education	\$174,730	\$177,000	\$215,000
34-001-506-57840	Allocation-Salaries	\$131,840	\$175,000	\$143,000
34-001-506-57850	Allocation-Overhead	\$90,511	\$134,000	\$120,000
	<b>Total Expenditures</b>	<b>\$2,702,702</b>	<b>\$3,061,000</b>	<b>\$3,107,000</b>
	<b>SURPLUS/(DEFICIT)</b>	<b>\$433,201</b>	<b>\$0</b>	<b>\$216,000</b>

# CRRA / SWAB / SWEROC - BRIDGEPORT PROJECT

## EXPENDITURES

<u>ACCOUNT</u>	<u>DESCRIPTION</u>	<u>ACTUAL FY05</u>	<u>ADOPTED FY06</u>	<u>PROPOSED FY07</u>
<b><u>SOLID WASTE ADVISORY BOARD</u></b>				
	Stenographer Services	\$375	\$1,000	\$1,000
	Legal Services	\$13,580	\$10,000	\$50,000
	Other Consulting	<u>\$53,048</u>	<u>\$100,000</u>	<u>\$100,000</u>
	<b>Subtotal</b>	<b>\$67,003</b>	<b>\$111,000</b>	<b>\$151,000</b>

# CRRA / SWAB / SWEROC - BRIDGEPORT PROJECT

## EXPENDITURES

<u>ACCOUNT</u>	<u>DESCRIPTION</u>	<u>ACTUAL FY05</u>	<u>ADOPTED FY06</u>	<u>PROPOSED FY07</u>
<b><u>SOUTHWESTERN CONNECTICUT REGIONAL RECYCLING OPERATING COMMITTEE</u></b>				
	Stenographer Services	(\$68)	\$1,000	\$1,000
	Auditor	\$1,650	\$6,000	\$6,000
	Legal Services	\$3,926	\$10,000	\$10,000
	Other Consulting	\$0	\$0	\$0
	<b>Subtotal</b>	<b>\$5,508</b>	<b>\$17,000</b>	<b>\$17,000</b>
	Education Expenses	\$174,730	\$177,000	\$215,000
	<b>Subtotal</b>	<b>\$174,730</b>	<b>\$177,000</b>	<b>\$215,000</b>
	<b>Total</b>	<b>\$180,238</b>	<b>\$194,000</b>	<b>\$232,000</b>

# SHELTON LANDFILL POSTCLOSURE RESERVE

1/18/2006

Reserve Earnings Rate Assumption: 3.75%  
 Annual Inflation Rate Assumption: 2.50%

Fiscal Year	Post Year	Reserve Opening Balance	Reserve Contributions	Estimated Reserve Interest	Estimated Current Costs	Inflation Adjusted Costs	Reserve Closing Balance
06	5	\$3,789,652	\$1,000,000	\$142,112	\$0	\$0	\$4,931,764
07	6	\$4,931,764	\$2,400,000	\$184,941	\$0	\$0	\$7,516,705
08	7	\$7,516,705	\$2,600,000	\$281,876	\$0	\$0	\$10,398,582
09	8	\$10,398,582	\$1,800,000	\$389,947	\$353,250	\$389,922	\$12,198,606
10	9	\$12,198,606	\$0	\$457,448	\$663,600	\$750,802	\$11,905,252
11	10	\$11,905,252	\$0	\$446,447	\$661,400	\$767,021	\$11,584,677
12	11	\$11,584,677	\$0	\$434,425	\$658,900	\$783,225	\$11,235,878
13	12	\$11,235,878	\$0	\$421,345	\$651,900	\$794,277	\$10,862,946
14	13	\$10,862,946	\$0	\$407,360	\$671,900	\$839,111	\$10,431,196
15	14	\$10,431,196	\$0	\$391,170	\$646,900	\$828,087	\$9,994,279
16	15	\$9,994,279	\$0	\$374,785	\$661,900	\$868,470	\$9,500,594
17	16	\$9,500,594	\$0	\$356,272	\$585,900	\$787,970	\$9,068,896
18	17	\$9,068,896	\$0	\$340,084	\$585,900	\$807,670	\$8,601,310
19	18	\$8,601,310	\$0	\$322,549	\$598,900	\$846,230	\$8,077,629
20	19	\$8,077,629	\$0	\$302,911	\$573,900	\$831,178	\$7,549,362
21	20	\$7,549,362	\$0	\$283,101	\$573,900	\$851,958	\$6,980,505
22	21	\$6,980,505	\$0	\$261,769	\$573,900	\$873,257	\$6,369,018
23	22	\$6,369,018	\$0	\$238,838	\$573,900	\$895,088	\$5,712,768
24	23	\$5,712,768	\$0	\$214,229	\$593,900	\$949,438	\$4,977,558
25	24	\$4,977,558	\$0	\$186,658	\$573,900	\$940,402	\$4,223,814
26	25	\$4,223,814	\$0	\$158,393	\$588,900	\$989,106	\$3,393,102
27	26	\$3,393,102	\$0	\$127,241	\$573,900	\$988,010	\$2,532,333
28	27	\$2,532,333	\$0	\$94,962	\$345,800	\$610,202	\$2,017,093
29	28	\$2,017,093	\$0	\$75,641	\$345,800	\$625,457	\$1,467,277
30	29	\$1,467,277	\$0	\$55,023	\$345,800	\$641,094	\$881,206
31	30	\$881,206	\$0	\$33,045	\$345,800	\$657,121	\$257,130
			\$7,800,000		\$12,749,850	\$18,315,097	

# WATERBURY LANDFILL POSTCLOSURE RESERVE

1/18/2006

Reserve Earnings Rate Assumption: 3.75%  
 Annual Inflation Rate Assumption: 2.50%

Fiscal Year	Post Year	Reserve Opening Balance	Reserve Contributions	Estimated Reserve Interest	Current Cost	Estimated Postclosure Current Costs	Reserve Closing Balance
06		\$0	\$400,000	\$0	\$0	\$0	\$400,000
07		\$400,000	\$250,000	\$15,000	\$0	\$0	\$665,000
08	1	\$665,000	\$0	\$24,938	\$0	\$0	\$689,938
09	2	\$689,938	\$0	\$25,873	\$20,800	\$21,320	\$694,490
10	3	\$694,490	\$0	\$26,043	\$20,800	\$23,533	\$697,000
11	4	\$697,000	\$0	\$26,138	\$20,800	\$24,122	\$699,016
12	5	\$699,016	\$0	\$26,213	\$20,800	\$24,725	\$700,505
13	6	\$700,505	\$0	\$26,269	\$20,800	\$25,343	\$701,431
14	7	\$701,431	\$0	\$26,304	\$20,800	\$25,976	\$701,758
15	8	\$701,758	\$0	\$26,316	\$20,800	\$26,626	\$701,448
16	9	\$701,448	\$0	\$26,304	\$20,800	\$27,291	\$700,461
17	10	\$700,461	\$0	\$26,267	\$20,800	\$27,974	\$698,755
18	11	\$698,755	\$0	\$26,203	\$20,800	\$28,673	\$696,285
19	12	\$696,285	\$0	\$26,111	\$20,800	\$29,390	\$693,006
20	13	\$693,006	\$0	\$25,988	\$20,800	\$30,125	\$688,869
21	14	\$688,869	\$0	\$25,833	\$20,800	\$30,878	\$683,824
22	15	\$683,824	\$0	\$25,643	\$20,800	\$31,650	\$677,818
23	16	\$677,818	\$0	\$25,418	\$20,800	\$32,441	\$670,795
24	17	\$670,795	\$0	\$25,155	\$20,800	\$33,252	\$662,698
25	18	\$662,698	\$0	\$24,851	\$20,800	\$34,083	\$653,466
26	19	\$653,466	\$0	\$24,505	\$20,800	\$34,935	\$643,035
27	20	\$643,035	\$0	\$24,114	\$20,800	\$35,809	\$631,340
28	21	\$631,340	\$0	\$23,675	\$20,800	\$36,704	\$618,312
29	22	\$618,312	\$0	\$23,187	\$20,800	\$37,621	\$603,877
30	23	\$603,877	\$0	\$22,645	\$20,800	\$38,562	\$587,960
31	24	\$587,960	\$0	\$22,049	\$20,800	\$39,526	\$570,483
32	25	\$570,483	\$0	\$21,393	\$20,800	\$40,514	\$551,362
33	26	\$551,362	\$0	\$20,676	\$20,800	\$41,527	\$530,511
34	27	\$530,511	\$0	\$19,894	\$20,800	\$42,565	\$507,839
35	28	\$507,839	\$0	\$19,044	\$20,800	\$43,629	\$483,254
36	29	\$483,254	\$0	\$18,122	\$20,800	\$44,720	\$456,656
37	30	\$456,656	\$0	\$17,125	\$20,800	\$45,838	\$427,942
37	30	\$427,942	\$0	\$16,048	\$20,800	\$46,984	\$397,006
			\$650,000	\$753,342	\$624,000	\$1,006,336	

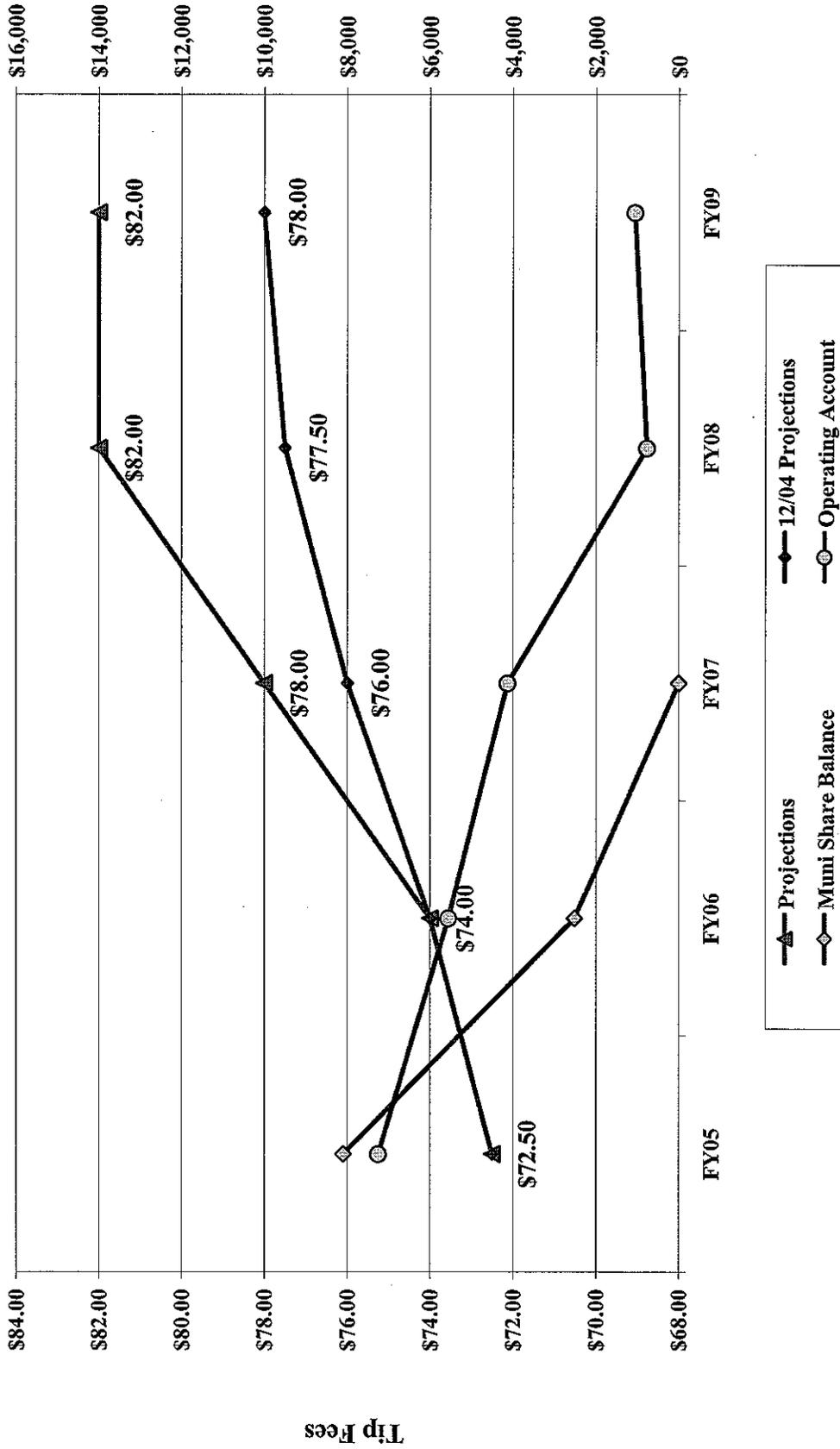
# BRIDGEPORT PROJECT

## WORKING CAPITAL & RESERVE BALANCES

Restricted	Actuals			Projections			
	6/30/2004	6/30/2005	10/31/2005	6/30/2006	6/30/2007	6/30/2008	12/31/2008
Account							
Shelton LF Future Use (1)	\$584,487	\$553,613	\$606,795	\$833,000	\$833,000	\$433,000	\$0
Subtotal	\$584,487	\$553,613	\$606,795	\$833,000	\$833,000	\$433,000	\$0
<b>Unrestricted</b>							
Account							
Operating Account (2)	\$6,228,483	\$6,864,998	\$4,310,089	\$6,856,000	\$3,858,000	\$562,000	\$786,000
Shelton LF Postclosure (3)	\$2,910,789	\$3,789,652	\$4,170,220	\$4,790,000	\$7,190,000	\$9,790,000	\$11,590,000
Waterbury LF Closure (4)	\$202,377	\$308,440	\$446,039	\$500,000	\$500,000	\$0	\$0
Waterbury LF Postclosure (3)	\$0	\$0	\$133,862	\$610,000	\$650,000	\$650,000	\$650,000
Recycling Capital Reserve (5)	\$0	\$0	\$0	\$56,000	\$97,000	\$138,000	\$138,000
Subtotal	\$9,341,649	\$10,963,090	\$9,060,210	\$12,756,000	\$12,198,000	\$11,002,000	\$13,026,000
Total	\$9,926,136	\$11,516,703	\$9,667,005	\$13,589,000	\$13,031,000	\$11,435,000	\$13,026,000

- (1) Required by DEP permit / consent order.
- (2) Working Capital to be used for future tip fee stabilization.
- (3) Required by Permit and to meet the financial assurance test.
- (4) Required to cover the costs associated with capping the landfill.
- (5) Board designated reserve funded from the net settlements from East Haven and Stamford.

# Bridgeport Project Tip Fee Projections



# TAB 9

**RESOLUTION OF THE BOARD OF DIRECTORS OF THE CONNECTICUT  
RESOURCES RECOVERY AUTHORITY TO AUTHORIZE A SETTLEMENT  
IN THE MATTER OF *Incredible Motels, Inc, et al v. Connecticut Resources  
Recovery Authority, et al***

RESOLVED: That the Board of Directors of the Authority hereby approves the settlement of the matter of *Incredible Motels, Inc., et al v. Connecticut Resources Recovery Authority, et al*, substantially in the form presented and discussed during this meeting; and

FURTHER RESOLVED: That the President of the Authority is hereby authorized to execute a Release and Settlement Agreement, substantially in the form presented and discussed during this meeting, and to take all actions and to execute any and all other documents required in connection with the proposed settlement of this matter.

**TAB 10**

**BOARD RESOLUTION REGARDING COMPROMISE AND PAYMENT OF  
CLAIMED "RECAPTURE" OF LEGAL FEES**

**RESOLVED:** That the President is hereby authorized to settle the dispute between CRRA and the law firm of Anderson Kill & Olick regarding the firm's claim for payment of that portion of fees which were purported to have been discounted subject to recapture from 2003 through the date hereof by a compromise substantially on the basis and in the amount discussed at this meeting, **PROVIDED THAT** the Attorney General's Office agrees with such compromise; and

**FURTHER RESOLVED:** That the President is authorized to make payment of the agreed upon portion of such fees and to take any other action and to execute any documentation required to effectuate such compromise and settlement with Anderson Kill & Olick.

**TAB 11**

## **RESOLUTION REGARDING SENIOR MANAGEMENT SALARIES**

**RESOLVED:** That the Senior Management salaries be adopted as presented and discussed by the Organization Synergy & Human Resources.

**TAB 12**

**BOARD RESOLUTION REGARDING ADDITIONAL PROJECTED LEGAL EXPENDITURES**

**WHEREAS**, CRRA has entered into Legal Service Agreements with various law firms to perform legal services; and

**WHEREAS**, the Board of Directors, on June 23, 2005, authorized certain amounts for payment of fiscal year 2006 projected legal fees; and

**WHEREAS**, CRRA has incurred greater than anticipated legal expenses in connection with its future planning efforts, documentation in connection with its new recycling center, and certain other matters;

**NOW THEREFORE, it is RESOLVED:** That the following additional amounts be authorized for payment of projected legal fees to be incurred through June 30, 2006:

<u>Firm:</u>	<u>Amount:</u>
Halloran & Sage	\$200,000
Heneghan, Kennedy & Doyle	\$ 40,000

**CONNECTICUT RESOURCES RECOVERY AUTHORITY  
Board of Directors**

**Request regarding Authorization for Payment of Projected Additional Legal  
Expenses**

January 26, 2006

**Executive Summary**

This is to request that the Board authorize payment of additional projected fiscal '06 legal expenses.

**Discussion:**

We are seeking Board approval to incur and pay for additional services from our primary and alternate general counsels. General Counsel's involvement in CRRA's future planning efforts with regard to the Bridgeport Project and with several CRRA general matters has greatly exceeded early projections, and Alternate General Counsel has incurred more extensive time than originally anticipated in preparing documentation for several major CRRA initiatives.