

**CONNECTICUT  
RESOURCES  
RECOVERY  
AUTHORITY**

**CONNECTICUT'S RECYCLING LEADER**

Department of Environmental Protection

Solid Waste Management

Advisory Committee

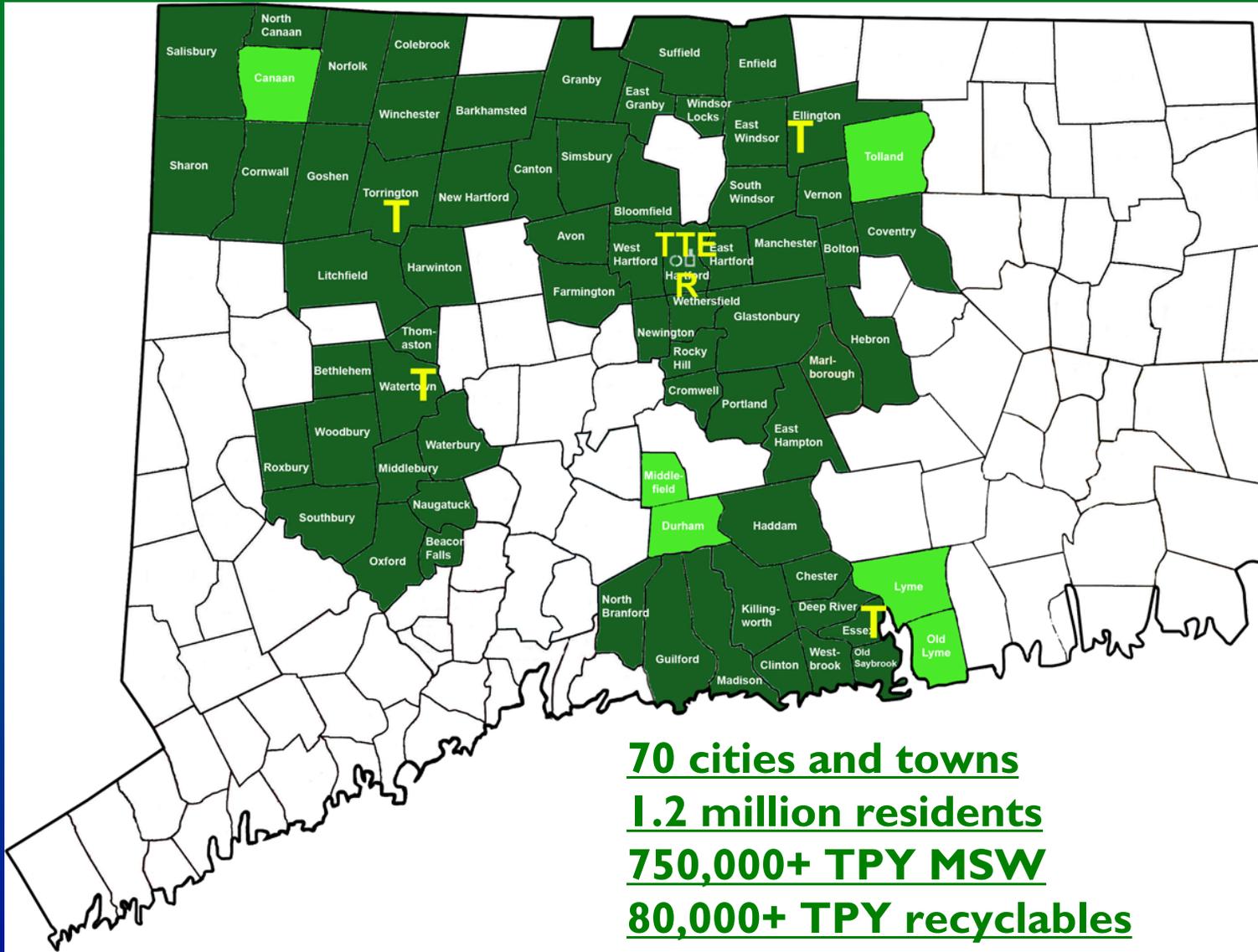
February 24, 2010

# Good Morning!

- Paul Nonnenmacher, Director of Public Affairs
- Tom Kirk, President
- Peter Egan, Director of Environmental Affairs & Development / Acting Director of Operations
- Mike Bzdyra, Government Affairs Liaison



# Mid-Connecticut Project



DEP Solid Waste Management Advisory Committee  
February 24, 2010



# Mid-Connecticut Project Trash-to-Energy Plant Capital Projects

- \$14m in last five years
  - Projects to improve efficiency and lower costs of operation and maintenance
    - Improvements to odor-control system
    - Re-engineering of conveyor systems
    - Repower of shredder drives to 1250 HP



# Mid-Connecticut Project Recycling

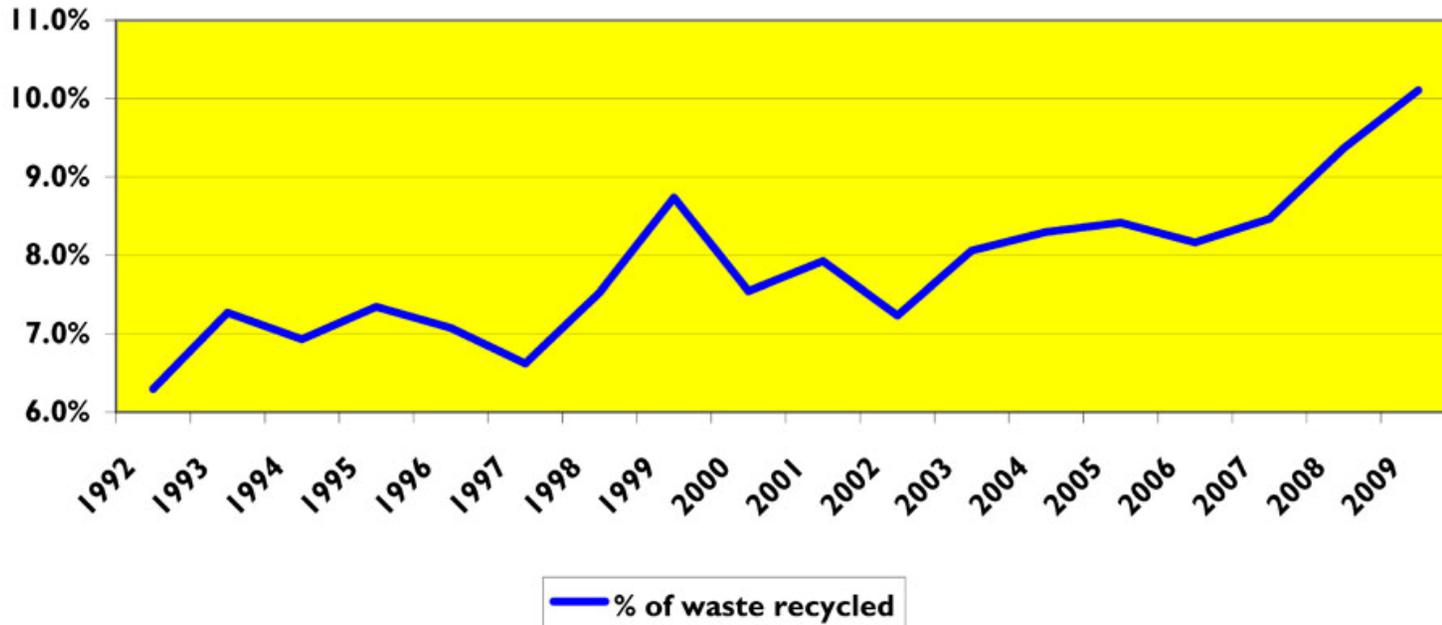
- Single-stream introduction
  - Available in all or parts of 64 towns served by CRRA Mid-Connecticut Project
  - Project recycling rate has increased each year since introduction
    - Project paid per-ton recycling bonuses to each participating town in 2008, 2009



# Mid-Connecticut Project Recycling

**Mid-Connecticut Project Recycling Rate FY 1992-2009**

$$\frac{\text{Curbside+electronics}}{\text{Curbside+electronics+MSW}} = \text{Recycling}$$



# Planning for the Future

- Mid-Connecticut Project Special Committee
  - To insure CRRA plans effectively for post-project options
  - Committee membership:
    - Representatives of Hartford, East Hartford, Windsor Locks, Canton and Barkhamsted
      - Selected by Project towns
    - Five representatives of CRRA
  - Next meeting: March 24, 2010
    - Information on CRRA Web site

[http://www.crra.org/pages/mid-conn\\_special\\_committee.htm](http://www.crra.org/pages/mid-conn_special_committee.htm)



# Planning for the Future

- CRRA developing renewal MSA
  - Initial term 5 years
  - No full-faith-and-credit
  - No put-or-pay or minimum commitment
  - Free recycling
  - Net cost of operation
  - Towns can also choose lower-tier contracts or spot contracts (will require tonnage commitments)
  - Draft MSAs will be circulated for comment this spring (return comments by April 30)



# Planning for the Future

- Ownership of facilities after 2012 secure
  - CRRA retains ownership per state statutes and MSAs . . .

ment, this Contract may be amended from time to time by written agreement, duly authorized and executed by the parties hereto.

SECTION 615. No Vested Rights. The Municipality shall not acquire any vested or ownership rights in the System by reason of this Contract; provided, however, that in the event of a disposition or liquidation of the System, as provided by law for the disposition of public property,



# Planning for the Future

- RFQ for operation and maintenance of facilities issued 2009
- CRRA preparing RFB for operator contracts
  - WPF contract (MDC) expires December 2011
  - PBF (Covanta) contract expires May 2012
  - Contractor(s) selected in early 2011 to ensure smooth transition



# Planning for the Future

- CRRA has always encouraged towns to evaluate their options
  - Suggested they send their \$500 to CRCOG



# Planning for the Future

- Some towns have had concerns about commitments
  - New model ordinance based on CGS Chapter 103b (Sec. 7-273aa-pp):

pursuant to Chapter 103b and Chapters 446d and 446e of the Connecticut General Statutes Annotated.

## Section Three: Designation of Regional Solid Waste Authority

The [Town/City] of \_\_\_\_\_ (the “Municipality”) hereby designates CCSWA as its regional solid waste authority, including its regional resource recovery authority, and adopts the provisions of Chapter 103b in connection with this election to become a member of CCSWA; provided, however, that this designation and membership election shall not constitute a commitment of the Municipality’s solid waste or recycling streams,



# Planning for the Future

- *CGS Sec. 7-273aa(f): Any municipality which is a member of an existing authority may by vote of its legislative body elect to withdraw from such authority. Such withdrawal shall be effective only upon such terms and conditions as the authority may require.*



# Planning for the Future

- In other words:  
*Once a town joins CCSWA, it cannot leave until it meets terms of withdrawal set by CCSWA and remains liable for costs assessed during its membership.*



# Planning for the Future

- *CGS Sec. 7-273bb(c): Any contracts authorized by this chapter to be entered into by an authority may be entered into on either a negotiated or an open-bid basis.*



# Planning for the Future

- In other words:  
*CCSWA is not required to competitively bid its contracts for disposal, operations or other services.*



# CCSWA

- Some towns have expressed concerns about governance
  - CCSWA would be governed by an executive committee elected by the members



# CCSWA Governance?

- Four seats will be filled by one town from each region:

## Greater Capitol Region

Bolton  
East Granby  
Hebron  
Marlborough  
Avon  
Canton  
Coventry  
Cromwell  
Ellington  
Granby  
Portland  
Rocky Hill\*\*  
Somers  
Tolland  
Windsor Locks

Bloomfield\*\*  
Enfield  
Farmington  
Glastonbury  
Newington\*\*  
Simsbury  
South Windsor  
Vernon  
Wethersfield\*\*  
Windsor\*\*  
East Hartford\*\*  
Manchester  
West Hartford\*\*  
Hartford\*\*

## Naugatuck Valley Region

Bethlehem  
Middlebury  
Roxbury  
Naugatuck  
Southbury

## North West Region

Barkhamsted  
Canaan  
Colebrook  
Goshen  
Harwinton  
Litchfield  
New Hartford  
Norfolk  
Salisbury  
Sharon  
Winchester  
Torrington

## Shoreline Region

Madison  
North Branford  
Guilford

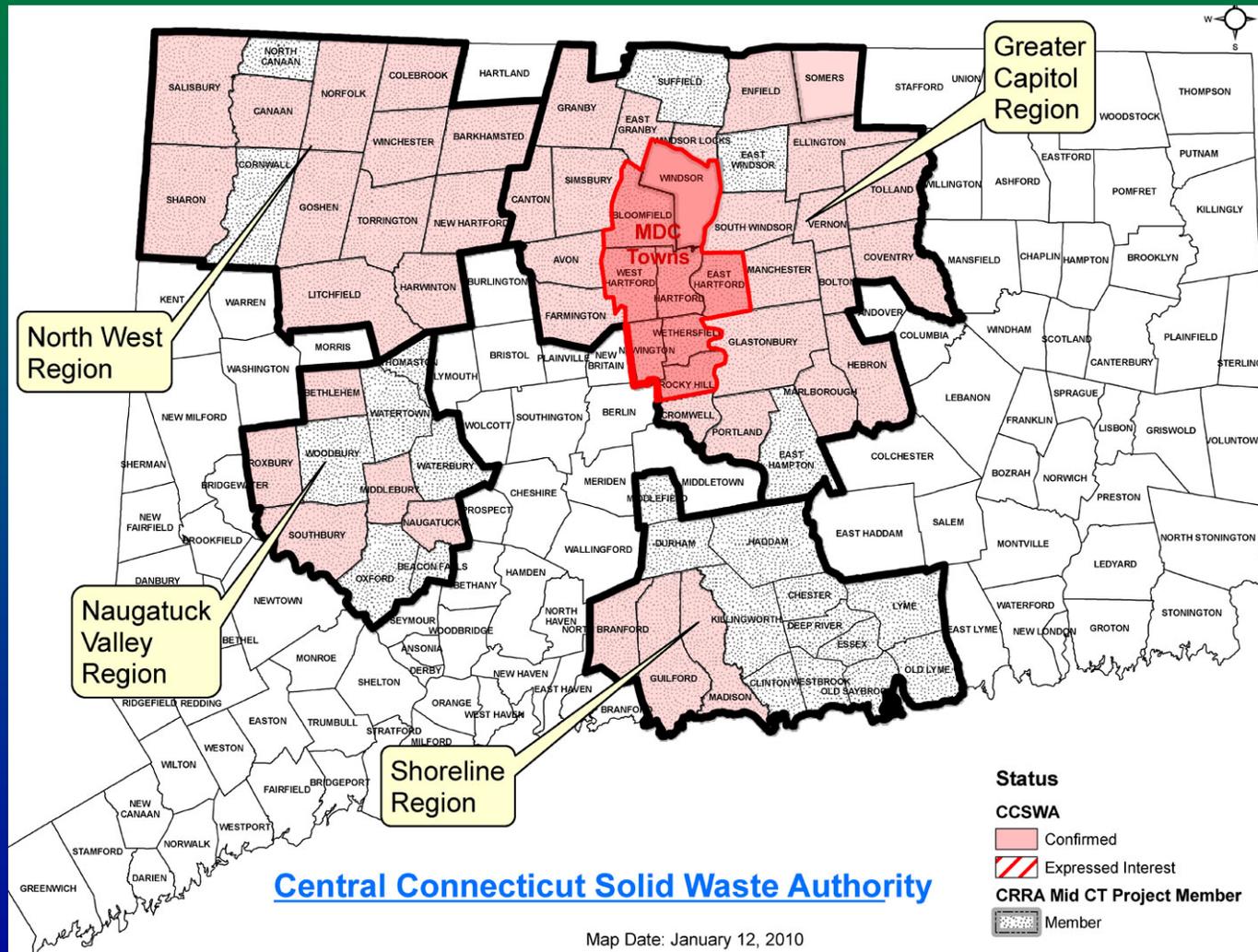
\*\* – MDC towns

DEP Solid Waste Management Advisory Committee  
February 24, 2010



# CCSWA Governance?

- Four regions – one member from each



# CCSWA Governance?

- Five seats would be filled by one town from each of five levels
  - 0-1% of population (or MSW or minimum commitment)
  - 1-2%
  - 2-5%
  - 5-10%
  - 10+%



# CCSWA Governance?

- By population:

## 0-1%

Barkhamsted  
Bethlehem  
Bolton\*  
Canaan  
Colebrook  
East Granby\*  
Goshen  
Harwinton  
Hebron\*  
Litchfield  
Marlborough\*  
Middlebury  
New Hartford  
Norfolk  
Roxbury  
Salisbury  
Sharon

## 1-2%

Avon\*  
Canton\*  
Coventry  
Cromwell  
Ellington\*  
Granby\*  
Madison  
North Branford  
Portland  
Rocky Hill\*\*  
Somers\*  
Tolland\*  
Winchester  
Windsor Locks\*

## 2-5%

Bloomfield\*\*  
Enfield\*  
Farmington\*  
Glastonbury\*  
Guilford  
Naugatuck  
Newington\*\*  
Simsbury\*  
South Windsor\*  
Southbury  
Torrington  
Vernon\*  
Wethersfield\*\*  
Windsor\*\*

## 5-10%

East Hartford\*\*  
Manchester\*  
West Hartford\*\*

## 10+%

Hartford\*

\* – Greater Capitol Region towns

\*\* – MDC towns





# CCSWA Governance?

- By minimum commitment:

	<u>0-1%</u>	<u>1-2%</u>	<u>2-5%</u>	<u>5-10%</u>
Barkhamsted	Litchfield	<u><i>Bloomfield**</i></u>	<u><i>Avon*</i></u>	<u><i>East Hartford**</i></u>
Bethlehem	<u><i>Marlborough*</i></u>	<u><i>Canton*</i></u>	<u><i>Farmington*</i></u>	<u><i>Enfield*</i></u>
<u><i>Bolton*</i></u>	Middlebury	<u><i>Cromwell*</i></u>	<u><i>Glastonbury*</i></u>	Torrington
Canaan	New Hartford	<u><i>Ellington*</i></u>	Guilford	<u><i>West Hartford**</i></u>
Colebrook	Norfolk	North Branford	Madison	
<u><i>Coventry*</i></u>	<u><i>Portland*</i></u>	Southbury	<u><i>Manchester*</i></u>	
<u><i>East Granby*</i></u>	Roxbury	Winchester	Naugatuck	<u><i>10+%</i></u>
Goshen	Salisbury	<u><i>Windsor Locks*</i></u>	<u><i>Newington**</i></u>	<u><i>Hartford**</i></u>
<u><i>Granby*</i></u>	Sharon		<u><i>Rocky Hill**</i></u>	
Harwinton	<u><i>Somers*</i></u>		<u><i>Simsbury*</i></u>	
<u><i>Hebron*</i></u>	<u><i>Tolland*</i></u>		<u><i>South Windsor*</i></u>	
			<u><i>Vernon*</i></u>	
			<u><i>Wethersfield**</i></u>	
			<u><i>Windsor**</i></u>	

\* – Greater Capitol Region towns

\*\* – MDC towns

Sources: CRRRA Municipal Service Agreements, Connecticut Department of Environmental Protection 2008 reports, CRRRA municipal survey

**DEP Solid Waste Management Advisory Committee**  
February 24, 2010



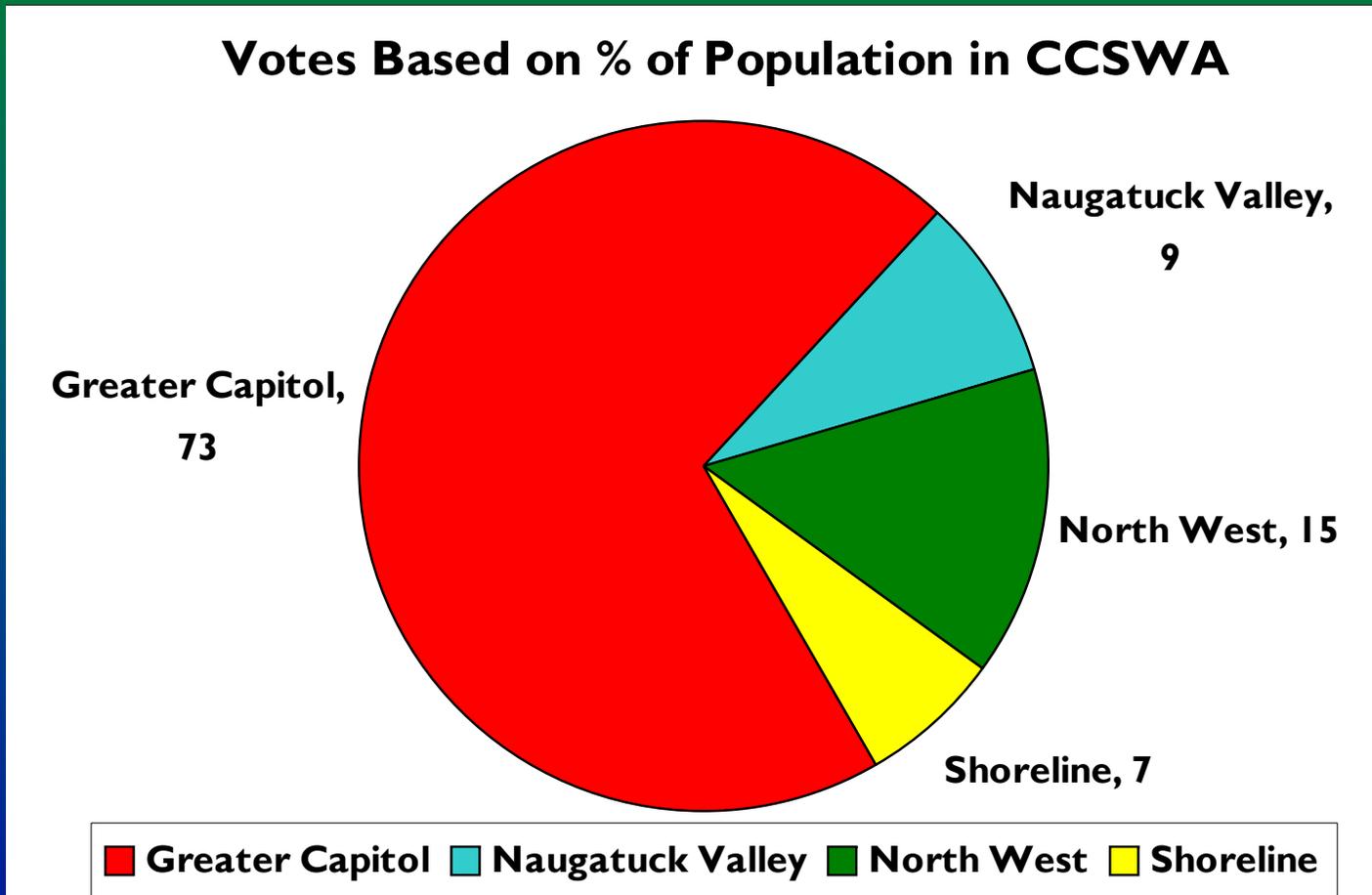
# CCSWA Governance?

- Votes for executive committee will be weighted . . .



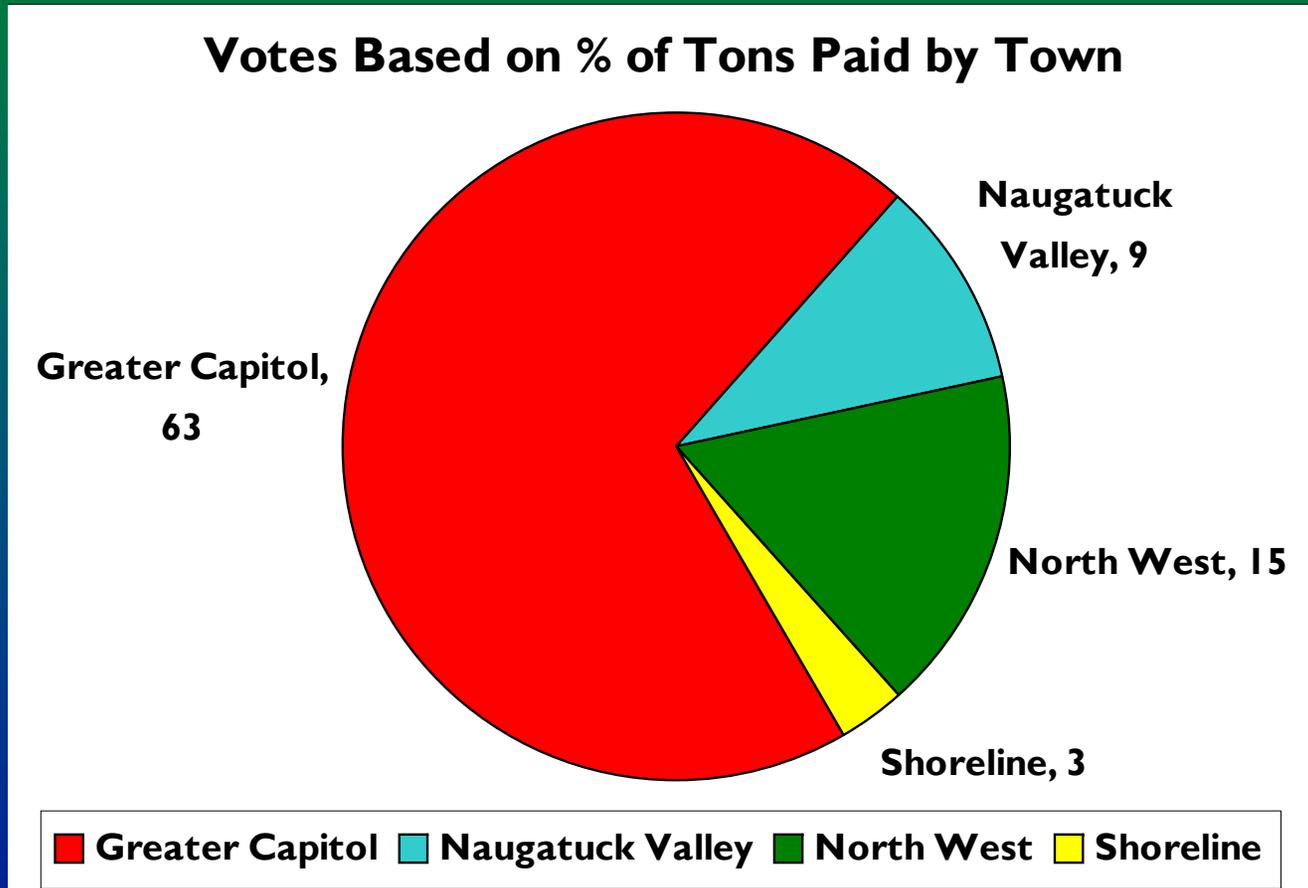
# CCSWA Governance?

- . . . either by population . . .



# CCSWA Governance?

- . . . or by tons of MSW paid for by each town . . .



Sources: CRRA billing records,  
Connecticut Department of  
Environmental Protection 2008  
reports, CRRA municipal survey

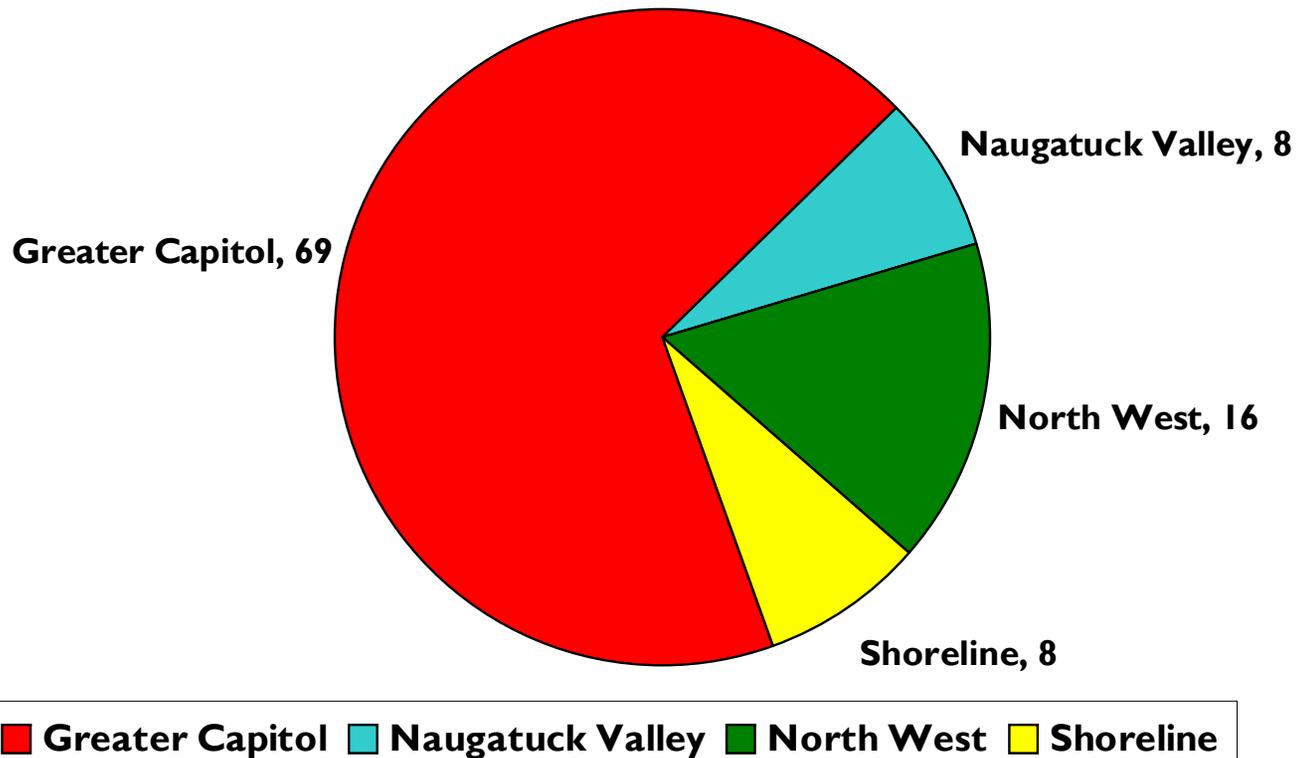
**DEP Solid Waste Management Advisory Committee**  
February 24, 2010



# CCSWA Governance?

- . . . or by minimum commitment of MSW

**Votes Based on % of Minimum Commitments**



# CCSWA Governance?

- Six of nine executive committee members could be from Capitol Region towns
  - Five of nine could be MDC towns



# CRRA Governance

- New Board of Directors established by Legislature in 2002
  - Municipal officials of large and small towns
    - Local officials augmented by experience in finance, industry and the environment



# CRRA Governance

- Board members:



**Michael A. Pace**

- Chairman, CRRA Board of Directors
- Appointed as CEO of city or town under 50,000 in population
- **First Selectman, Town of Old Saybrook**



**Raymond J. O'Brien**

- Vice Chairman, CRRA Board of Directors
- Appointed for experience in environmental field
- **Member, Town Council, Town of New Milford**



**Mark A. Lauretti**

- Appointed as CEO of city or town under 50,000 in population
- **Mayor, City of Shelton**



**Alan J. Desmarais**

- Appointed for experience in public finance
- **Director of Finance, Town of Manchester**

DEP Solid Waste Management Advisory Committee  
February 24, 2010



# CRRA Governance

- Board members:

- Linda R. Savitsky

- Appointed for experience in public finance
- Career as **municipal finance director**, in OPM municipal finance section



## Timothy G. Griswold

- Appointed for experience in energy field
- **First Selectman, Town of Old Lyme**

- Theodore H. Martland

- Appointed for experience in business/industry



## Michael J. Jarjura

- Appointed as CEO of city or town over 50,000 in population
- **Mayor, City of Waterbury**



# CRRA Governance

- Board members:
  - Nicholas H. Mullane II
    - Appointed as CEO of city or town under 50,000 in population
    - **First Selectman, Town of North Stonington**
  - David B. Damer
    - Appointed for experience in business/industry
    - Long career in environmental policy
  - Vacancy
    - Statute requires **CEO of city or town over 50,000 in population that has full-faith-and-credit contract with CRRA** fill this seat
      - Only Waterbury, West Hartford, Hartford, East Hartford and Manchester qualify
        - » Mayor Currey declined



# CRRA Governance

- Board members:



Stephen J. Edwards

- Ad-hoc member representing Bridgeport Project towns
- **Director of Public Works, Town of Westport**



Warren C. Howe Jr.

- Ad-hoc member representing Wallingford Project towns



Geno Zandri Jr.

- Ad-hoc member representing Wallingford Project towns

– Vacancies

- Ad-hoc members representing Mid-Connecticut Project and Southeast Project towns



# MDC

- Contract to operate Waste Processing Facility will expire in 2011
  - Operations began in 1987
  - MDC, a water and sewer agency, is functioning as a private business
    - Solid waste is a side business for MDC
    - CGS Sec. 22a-268 requires CRRA to use private industry to operate its facilities



# MDC

- MDC now claims CRRA owes \$32m for costs MDC might incur after contract expires
  - CRRA has paid all MDC bills in full on time
  - MDC willing to work out “easy payment plan” if contract is renewed without bidding
    - \$17m/yr contract will be competitively bid
  - MDC has provided no documentation to support this claim
    - CRRA FOI complaint on this issue will be heard March 12



# MDC

- *If* this new claim is legitimate, who pays?
  - Eight MDC towns?
  - 49 (or more) CCSWA towns?
    - Costs could be built in to new long-term WPF contract
      - “Easy payment plan”
    - MDC towns benefit by spreading costs to non-MDC towns



# What to Expect

- February 25: CRRA Board adopts FY 2011 Mid-Connecticut Project budget, tip fee
- March: CRRA issues RFB for operator contracts
- April: CRRA sends draft MSAs to towns
  - April 30: Comments due
- January: CRRA finalizes contract(s) for trash-to-energy plant operations



# For More Information

- Web: <http://www.crra.org>
- Blog: <http://crra-blog.blogspot.com/>
- Twitter: <http://twitter.com/CRRA>
- E-mail: [crrainfo@crra.org](mailto:crrainfo@crra.org)
- Telephone: 860-757-7700



# Your Questions

DEP Solid Waste Management Advisory Committee  
February 24, 2010

